



Parliament of Montenegro

**Action Plan for Strengthening the Legislative and Oversight Role of the
Parliament of Montenegro in 2013**

**Implementation Report
for the period until 30 September**

Podgorica, October 2013

Introduction

The Second Report on the implementation of the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro in 2013 contains review of implementation of measures and activities with regard to the Plan. The Report covers the period from 19 March (the date of the adoption of the Plan) to 30 September, while implementation of some continuous activities has been monitored since the beginning of the year.

The Report is composed of the textual part – with short description of activities implemented in the reporting period, and tables with indicators and status, i.e. level of implementation.

At the meeting of 19 March 2013, the Collegium of the President of the Parliament of Montenegro adopted the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro in 2013. The Plan should serve as a guideline in planning and implementing activities at all levels in the Parliament, i.e. the Plan should provide planned, systematic and coordinated action of all stakeholders in the work process of the Parliament, with a view to contribute to more efficient fulfilment of its responsibilities stipulated by the Constitution. This paper is also based on the findings of the European Commission set out in the 2012 Progress Report on Montenegro, so it simultaneously represents a plan for implementation of recommendations of the European Commission.

The Action Plan for strengthening the legislative and oversight role of the Parliament of Montenegro in 2013 contains 68 activities and measures, with explanations, stakeholders, implementation deadlines and performance indicators. For better overview, activities and measures provided by this Action Plan are grouped in three parts. The first part is directly related to strengthening of the legislative and oversight role of the Parliament of Montenegro, through drafting and adoption of acts, frequent use of oversight mechanisms, work of plenum and working bodies. The second segment comprises activities and measures aimed at strengthening the administrative and technical capacity, which is the responsibility of the Service of the Parliament. The third part is devoted to the activities intended to further improve the openness and transparency of the Parliament towards citizens and civil organisations.. The findings and recommendations of the European Commission's 2012 Progress Report, which relate to each segment separately and which were taken into account in defining the planned activities, are provided at the beginning of each segment.

The last measure of the Parliament's Action Plan envisages that the Parliamentary Service is due to prepare quarterly reports on the implementation of the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro and those are to be submitted to the Collegium of the President of the Parliament of Montenegro for consideration.

The first report on the implementation of the Action Plan for Strengthening the Legislative and Oversight Role, covering the period 19 March (the date of the adoption of the Plan) – 30 September, was adopted by the Collegium on 30 July 2013.

Summary

Out of total 68 activities and measures contained in the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro in 2013, the implementation of 29 measures is planned for the period until 30 September, i.e. end of the third quarter. Out of these 29 measures, 19 have been fully implemented, while the implementation of 10 measures and activities is on-going.

A total of 25 activities of the Action Plan, which are to be implemented continuously, have been carried out as planned, including two activities that should be implemented quarterly. Out of 56 measures envisaged by the Action Plan for the reporting period, including measures that are to be finished until the end of September, as well as those planned to be implemented quarterly and continuously, 44 were implemented or have been continuously implementing, while the implementation of ten measures is on-going and two have not been implemented.

The Action Plan also covers 12 measures envisaged to be realised in IV quarter, and the implementation of those is also presented throughout this Report.

It should be said that implementation of some measures was influenced by reduced dynamics of work of the Parliament and its working bodies, in the period of holding presidential election in Montenegro and pre-election campaign, as well as political events following the election.

This Report also provides a review of the implementation of the Action Plan as well as tables review that presents implementation against defined performance indicators along with information on the previous work for implementing measures envisaged to be completed by the end of spring session, as well as measures for third and fourth quarter of 2013.

Review of activities planned by the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro to be implemented by the end of September 2013

Activity 1: Work on amendments to the Constitution

At the 12th Sitting of the First Ordinary (Spring) Session, of 31 July, the Parliament of Montenegro adopted Amendments I to XVI to the Constitution of Montenegro and Constitutional Law on the implementation of Amendments I to XVI to the Constitution of Montenegro, hence completing the procedure of amending the supreme law, started in July 2011.

The Constitutional Committee, at its 13th meeting of 10 July 2013, formulated the Proposal for Amendments I to XVI to the Constitution of Montenegro. At its 14th meeting, of 26 July 2013, the Constitutional Committee formulated the Proposal for the Constitutional Law on the implementation of Amendments I to XVI to the Constitution of Montenegro.

Previously, at the Third Sitting of the Second Ordinary (autumn) Session in 2012, the Parliament of Montenegro adopted the Conclusion authorising the Constitutional Committee, as a competent working body, to consider formerly established Proposal for Amendments to the Constitution of Montenegro regarding the Opinion of the Venice Commission. Additionally, the Parliament mandated the Constitutional Committee, following the consideration of the formerly established Proposal for amendments and Opinion of the Venice Commission, to submit to the Parliament - in order to decide - the final Proposal for Amendments to the Constitution of Montenegro.

The Constitutional Committee held 14 meetings in the reporting period.

Activity 3: Adopting the Law on Financing of Political Parties

At the Seventh Sitting of the First Ordinary (Spring) Session of 31 May 2013, the Parliament of Montenegro adopted Conclusions on Building Trust in the Election Process. Special working group was set up on the basis of the Conclusions, with the task of analysing and preparing – in the light of its observations and recommendations of OSCE/ODIHR and Council of Europe, as well as respecting European Union standards in this field - proposals for amendments to: Law on Voter Registers, Law on Identity Card, Law on Registers of Temporary and Permanent Residence, Law on Election of Councillors and MPs, Law on Financing of Political Parties and Law on Montenegrin Citizenship.

Working Group for Building Trust in the Election Process held 18 meetings by the end of September, and it has been working on amending these laws. The determined deadline is 31 October.

Following the adoption of the amendments to the concerned laws, the Parliament of Montenegro will constitute a working group, as a temporary working body, which will have competences of parliamentary control over the work of state authorities, state administration bodies and local self-government bodies.

Activity 4: Adopting the Plan on Greater Consideration of Gender Aspects through Work of the Parliament

Gender Equality Committee scheduled a meeting for 18 October, for the purpose of reaching an agreement on drafting the Plan on Greater Consideration of Gender Aspects through Work of the Parliament.

Previously, at the meeting of 23 April the Gender Equality Committee considered the application of the Law on Gender Equality, with special reference to Article 10, after which the Chairperson of the Committee, in her addressing to the Collegium of the President, pointed out the degree of considering gender equality principles when founding working bodies, determining composition of official delegations and generally in the work of the Parliament, voicing expectation that the application of Article 10 of the Law would be applied more actively in the period to come.

The 25th convocation of the Parliament of Montenegro, as of 30 September, comprises of 13 female MPs and 68 male MPs. A number of female MPs of the standing Delegation to the Parliamentary Assembly of the Council of Europe increased, which now includes two female MPs.

Activity 5: Preparation of the Resolution which would precisely define the role of the Parliament of Montenegro in accession negotiation with the EU and provide guidelines to the Government of Montenegro in leading the negotiation process

Working Group for drafting the Proposal for the Resolution on European Integration is founded by the Conclusion of the Collegium of the President of the Parliament of Montenegro, and Mr Branko Radulović was elected Chairperson of the Group, while the following MPs were elected members of the Group: Mr Miodrag Vuković, Mr Aleksandar Damjanović, and Mr Damir Šehović. The first meeting of the Working Group was held on 31 January 2013.

The Working Group held nine meetings. The meetings were held with the following: representatives of parliamentary parties not included in the Working Group, chairpersons and deputy chairpersons of Parliament's working bodies, Minister of Foreign Affairs and European Integration, representatives of academic community and non-governmental sector and Head of the Delegation of the European Union to Montenegro as well.

Proposal for the Resolution on Manner, Quality and Dynamics of the Integration Process of Montenegro to the European Union was submitted to the Parliament on 23 July. Upon the request of the Minister of Foreign Affairs and European Integrations, and in line with agreement reached with the President of the Parliament and MPs - members of the Working Group for drafting the Resolution, the Proposal for the Resolution was excluded from the agenda of the Tenth Sitting of the First Ordinary (Spring) Session and postponed for Autumn Session.

Activity 8: Working bodies shall, at least once every half year, hold a meeting where the representatives of the competent ministries shall be invited, and if necessary, representatives of other state administration bodies, with the goal of consideration of conducting of policies in the fields within their competences.

In the reporting period, 14 meetings were held, during which working bodies considered conducting of policies which fall under their competences; the meetings were attended by 43 representatives of the Government and state administration bodies.

Security and Defence Committee considered the Information on the state of security on the territory of Municipality Bar, during the first continuation of 11th meeting of 25 July, which was closed to public. The meeting was attended by the Minister of Interior.

At its tenth meeting of 27 May, the Committee on Economy, Finance and Budget considered the Information on operations of electric power subjects taken upon orders of the Energy Regulatory Agency (No. 00-63-7/13-6/29), including the Proposal for urgent Amendments to the Energy Law. At the same meeting, the Report of the State Audit Institution on auditing of state guarantees of the Government of Montenegro issued in 2010 and 2011 was considered as well as recommendations of the Institution structured in four parts: earlier recommendations of the SAI relating to the issuance of the state guarantees, analysis of regulations with the proposal for amendments, analysis of economic indicators and risks and oversight function as well. The meeting was attended by representatives of the: Ministry of Finance, Ministry of Economy, State Aid Control Commission (SAAC) and Energy Regulatory Agency. At the meeting held on 10 June, on the occasion of considering the Report of the State Audit Institution on auditing of state guarantees of the Government of Montenegro issued in 2010 and 2011, the Committee reached its assessments and positions.

As a result of considering the Information on operations of electric power subjects taken upon orders of the Energy Regulatory Agency, of 16 April 2013 and Information on the current situation in the electric power system of Montenegro due to unresolved issue of electricity supply of KAP, of 6 June 2013, with the aim of quality and comprehensive resolving of instability at the energy market, the Committee, in cooperation with RAE, prepared the Proposal for the Law on Amendments to the Law on Energy. The proposal for the Law was submitted by a group of six MPs – members of the Committee on Economy, Finance and Budget. The Proposal for the Law has been under the parliamentary procedure since 26 July 2013. At the 27th meeting of 30 September 2013, the Committee considered and supported the Proposal for the Law on Amendments to the Law on Energy.

The Committee on Human Rights and Freedoms considered the Information on proceeding of the Police Administration in accordance with the Recommendations of the Protector of Human Rights and Freedoms of Montenegro provided in the Special Report on the state of detention facilities of the Police Administration from 2011, at the fourth meeting of 6 February. The Committee accepted the Information and by the Conclusion ordered the Police Administration to intensify activities and take measures with the aim of implementing the remaining unimplemented recommendations of the Protector, emphasised in the Information.

At the same meeting, the Committee considered the Report on Sexual Abuse of Children in Montenegro, submitted by the Protector of Human Rights and Freedoms of Montenegro (to the Committee level), composed within the regional project “Improving the position of a child with the aim of protection against all forms of exploitation”, implemented by the institution of the Protector of Human Rights and Freedoms in cooperation with ombudsmen persons for children from the region, with the support of the organisation Save the Children. The Committee accepted the Report, reached the Conclusion by which it supports Recommendations of the Protector of Human Rights and Freedoms of Montenegro, given in the Report, and decided to submit the Conclusion to the following: Ministry of Justice,

Ministry of Interior, Ministry of Labour and Social Welfare, Ministry of Health, Ministry of Education, Ministry of Tourism and Sustainable Development as well as the Head of Delegation of Montenegro to the Parliamentary Assembly of the Council of Europe, who has been implementing the campaign “One of Five”, in which Montenegro also participates. The meeting was attended by the representatives of the Ministry of Labour and Social Welfare, Ministry of Justice, Ministry for Human and Minority Rights and Police Administration.

At the eighth meeting of the Committee on Human Rights and Freedoms of 29 March 2013, the following was considered: the National Report on the State of Human Rights in Montenegro within the second cycle of the Universal Periodic Review of the United Nations (period 2008-2012), the Report on the state of human rights by the Protector of Human Rights and Freedoms of Montenegro for the purposes of Universal Periodic Review of the United Nations and the Report on Protection of the Rights of the Child composed by 10 non-governmental organisations for the purposes of drafting the National Report on the State of Human Rights in Montenegro within the second cycle of the Universal Periodic Review of the United Nations (period 2008-2012). The meeting was attended by representatives of the Ministry of Human and Minority Rights, Ministry of Justice, Ministry of Labour and Social Welfare, Ministry of Interior and Refugee Care and Support Office.

Committee on Human Rights and Freedoms, on 17 May 2013, held a control hearing of the ECRI National Coordinator for Montenegro and Deputy Minister for Human and Minority Rights on the topic: “Compliance with the Obligations of Montenegro in the Part of Recommendations Given in the ECRI Report on Montenegro, from February 2012“. Following the hearing, the Committee decided to draft the Report with proposals for conclusions on control hearing, and in line with Article 77 paragraph 2 of the Rules of Procedure of the Parliament of Montenegro, it will submit it to the Parliament of Montenegro. The meeting was attended by the Assistant Minister for Human and Minority Rights and ECRI National Coordinator for Montenegro and the representative of the Police Administration as well.

The Committee on Human Rights and Freedoms considered the Report of the Protector of Human Rights and Freedoms of Montenegro on Abuse of Children via the Internet, at 12th meeting of 6 June. The Committee accepted the Report with the Conclusion, thus supporting Recommendations of the Protector of Human Rights and Freedoms of Montenegro sent to relevant public authorities which need to take activities with the aim of creating safer virtual surrounding for the best interest of a child. The Committee decided to submit the Conclusion to the Collegium of the President of the Parliament, Delegation of the Parliament of Montenegro to the Parliamentary Assembly of the Council of Europe and competent ministries that recommendations are related to: Ministry of Justice, Ministry of Labour and Social Welfare, Ministry of Interior, Ministry for Information Society and Telecommunications and Ministry of Education.

At the same meeting, the Committee also considered the Report of the Protector of Human Rights and Freedoms of Montenegro as National Preventive Mechanism (NPM) on the state of play in the Remand Prison Podgorica. The Committee accepted the Report with the Conclusion, thus supporting the Recommendations of the Protector of Human Rights and Freedoms of Montenegro sent to Ministry of Justice and Institute for Execution of Criminal Sanctions (ZIKS). The Committee decided to submit the Conclusion to the Collegium of the President of the Parliament, Delegation of the Parliament of Montenegro to the Parliamentary Assembly of the Council of Europe, Ministry of Justice and Department for Execution of

Criminal Sanctions. The meeting was attended by the representatives of the Institute for Execution of Criminal Sanctions and Ministry of Justice.

At the 14th meeting of 17 July, the Committee on Human Rights and Freedoms considered the Report of the Protector of Human Rights and Freedoms of Montenegro on protection against discrimination (to the Committee level), unanimously accepting and drafting the Proposal for Conclusions, which afterwards was submitted to the Collegium of the President of the Parliament of Montenegro and Ministry for Human and Minority Rights.

Additionally, the Committee considered Information on the implementation of the Strategy for improving the position of RAE population in Montenegro 2012-2016 (Implementation of the Ombudsman's Recommendations in respect of education – providing textbooks and Roma Assistants). The Committee accepted the Information and composed a Proposal for Conclusions, and submitted it to the Collegium of the President of the Parliament of Montenegro and Ministry for Human and Minority Rights.

At the same meeting, in line with 2013 Activity Plan of the Committee, the Committee also considered the Strategy for Promotion of the Quality of Life of LGBT persons for the period 2013 – 2018, unanimously supporting the Information and composing the Proposal for Conclusions, which was subsequently submitted to the Collegium of the President of the Parliament of Montenegro and Ministry for Human and Minority Rights.

In line with its Activity Plan, the Committee considered and accepted the 2012 Performance Report of the Centre for Development and Preservation of Culture of Minorities of Montenegro. The meeting was attended by two representatives of the Ministry of Labour and Social Welfare, representative of the Ministry for Human and Minority Rights, director of the Centre for Development and Preservation of Culture of Minorities of Montenegro and Assistant Minister of Education.

At 15th meeting of 25 September, the Committee on Human Rights and Freedoms held a control hearing of the Minister of Labour and Social Welfare and Coordinator of the Coordination Committee for monitoring the implementation of the Strategy for permanently resolving the issue of displaced and internally displaced persons in Montenegro with a particular focus on Konik I and II, on the topic: “Implementation of the Strategy for permanently resolving the issue of displaced and internally displaced persons in Montenegro with a particular focus on Konik I and II”. The Committee unanimously decided to submit the Report on the control hearing to the Parliament.

At the same meeting, members of the Committee discussed the Information on the implementation of the Strategy for combating trafficking in human beings for the period 2012-2013 in the focus of GRETA (CE) Recommendations in terms of implementation of the Council of Europe Convention on Action against Trafficking in Human Beings. The Committee decided to compose the Report on consideration of the Information, which was to be submitted to the Collegium of the President of the Parliament of Montenegro and Office for Action against Trafficking in Human Beings. The meeting was attended by the following: Minister of Labour and Social Welfare, advisor to the Minister of Labour and Social Welfare, advisor to the Office for Action against Trafficking in Human Beings and Director of the Directorate for the Care of Refugees (DCR).

In line with the 2013 Activity Plan, the Committee on Human Rights and Freedoms, at the 16th meeting of 25 September, considered the Information on the Implementation of Measures from the Action Plan for Improving the Prison System with reference to the Information on proceeding of the Police Administration in accordance with the Recommendations of the Protector of Human Rights and Freedoms of Montenegro provided in the Special Report on the state of detention facilities from 2011, submitted by the Police Administration to the Committee on Human Rights and Freedoms, in accordance with the Conclusion submitted by the Committee on a meeting of 6 February 2013. Following the discussion, the Committee on Human Rights and Freedoms unanimously supported the Information and decided to draft the Conclusion, which would be submitted to the: Collegium of the President of the Parliament of Montenegro, Protector of Human Rights and Freedoms of Montenegro, Ministry of Justice, Ministry of Interior and Police Administration. The meeting was attended by the Director of the Institution for the Enforcement of Criminal Sanctions to the Ministry of Justice and Head of the Operations and Communication Centre of the Police Administration.

With regard to working version of the Law on General Administrative Procedure, the representatives of the Committee on Political System, Judiciary and Administration and Legislative Committee met on 26 September 2013 with members of the expert team and SIGMA expert, with the aim of analysing and contributing to better drafting of the Proposal for the Law on General Administrative Procedure.

At the meeting of 10 June, the Gender Equality Committee considered the Report on Human Rights in Montenegro, adopted at the plenary sitting of the Council for Human Rights, held in Geneva, on 7 June, within the second cycle of the United Nations Universal Periodical Review (UPR). The Committee pointed out to the fact that Montenegro supported the recommendation to complete the procedure of ratification of the Council of Europe Convention on Preventing and Combating Violence against Women and Domestic Violence. The meeting was attended by the Minister of Human and Minority Rights.

At the 11th meeting of 24 July, the Gender Equality Committee discussed the activities from the 2010 IPA Programme on Gender Equality, implemented jointly by UNDP Office to Montenegro, Ministry for Human and Minority Rights – Gender Equality Department and EU Delegation to Montenegro. Representatives of the Committee have been participating in the implementation of the project through the work in advisory bodies and Administrative Committee of the project. Continuation of cooperation between the Committee and UNDP was agreed regarding the implementation of remaining planned activities of the Programme.

The Committee also, for the purpose of greater consideration of the gender aspects through the work of the Parliament, in cooperation with the OSCE Mission to Montenegro – Democratisation Department and support of the expert from the Office for Democratic Institutions and Human Rights of the Organisation for Security and Cooperation in Europe (OSCE/ODIHR) from Warsaw, on 19 and 20 July organised seminar for members of parliaments and representatives of some working bodies, namely: Defence and Security Committee, Administrative Committee, Anti-corruption Committee, Committee on European Integration and Committee on International Relations and Emigrants. Participants had an opportunity, inter alia, to discuss mechanisms for strengthening gender equality as well as obstacles for participation of women in political life. During the seminar, Activity Plan for reaching gender equality 2013-2017 (PAPPR), a developing document for implementation of gender equality policies, was presented.

At the fifth meeting of 27 March, the Anti-corruption Committee considered the role of the Government in fight against corruption and organised crime in light of obligations from the 2012 Progress Report on Montenegro by the European Commission as well as in the light of the Screening Report for Chapters 23 and 24. The meeting was attended by the Prime Minister and Minister of Justice.

In addition to aforementioned, during this period the working bodies considered reports that were submitted to the Parliament and working bodies in line with the law, which also presented an opportunity for considering the implementation of policies in those fields.

At the 19th meeting of 8 July, the Committee on Political System, Judiciary and Administration considered the Performance Report of the Commission for Prevention of Conflict of Interests. The report was adopted on 23 July, at the Tenth Sitting of the First Ordinary (Spring) Session of the Parliament of Montenegro in 2013.

The Committee on Economy, Finance and Budget considered the following: Report on the implementation of the Regional Development Strategy 2010-2014 in 2012; Annual Report on the State Aid Granted in Montenegro in 2012; Performance Report of the Investment and Development Fund of Montenegro for 2012 with the Report of the Independent Auditor on Auditing of Financial Statements for 2012. Through these reports the Committee evaluated the state of affairs i.e. policy of regional development of Montenegro. Additionally, the Committee considered the Performance Report of the Commission for the Control of Public Procurement Procedures for 2012. In line with the (new) Law on Public Procurement, the Committee considered the concerned report for the first time, discussing the work of the Commission and implementation of the Law.

The Committee on Economy, Finance and Budget considered the Performance Report of the Financial Stability Forum of Montenegro in 2012 and the Report on the State of the Insurance Market in Montenegro for 2012. The concerned reports provided a view to the following: assessment of the level of financial stability risk in Montenegro, state of affairs at the insurance market and system of protection of deposits put in banks based in Montenegro, business operations of the Deposit Insurance Fund and payment of guaranteed deposits with a view to protection of deponents interests and preservation of the bank system.

In addition, 2013 work plans of certain working bodies envisage the consideration of implementing policies in the fields that fall under their competences.

The Committee on Health, Labour and Social Welfare, as planned activity, will organise a meeting that will be attended by the representatives of competent ministries with a view of considering the implementation of policies in the fields that fall under competences of the Committee, i.e. health, labour and social welfare. Work Plan of the Committee on Health, Labour and Social Welfare envisages the consideration of the Report on Action Plan for Employment and Development of Human Resources in 2012 and consideration of the National Action Plan for Children 2013-2017.

Activity 11: In line with Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro (“Official Gazette”, no 25/12), committees shall, once during the regular session of the Parliament, reach a decision on control hearing upon the request of one third of Committee members, with one item of the agenda

On 6 February 2013, the Anti-corruption Committee held a consultative hearing of the Supreme Public Prosecutor and Director of the Administration for Prevention of Money Laundering and Financing Terrorism regarding the Affair Telekom. The decision on holding a consultative hearing was reached at the first meeting of the Anti-corruption of 26 December 2012, in line with Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro.

At the sixth meeting of 24 July, one third of Committee members (five MPs) submitted the request to the Anti-corruption Committee, in line with Article 75 paragraph 3 of the Rules of Procedure of the Parliament of Montenegro, for holding a special meeting of the Anti-corruption Committee with the following item of the agenda: Control hearing of the Supreme Public Prosecutor on measures and activities taken by the Supreme Public Prosecutor’s Office on the occasion of publishing audio-recordings and transcripts from the meetings of DPS authorities and bodies, relating to the period from their publishing up to holding of the meeting of the Committee. The control hearing will be held on 11 October 2013.

In line with Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro from 2012, i.e. on the basis of Article 75 paragraphs 1, 2 and 3 of the Rules of Procedure of the Parliament of Montenegro (“Official Gazette” of MNE, no. 51/06 of 04.08.2006, 66/06 of 3.11.2006, “Official Gazette” of MNE, no. 88/09 of 31.12.2009, 80/10 of 31.12.2010, 39/11 of 4.08.2011, 25/12 of 11.05.2012), the Committee on Political System, Judiciary and Administration, at the continuation of the Sixth meeting of 26 March 2013 reached a decision on control hearing of the Minister of Interior, Supreme Public Prosecutor and chairs of the Supreme Court and Judicial Council, on the topic: “Acting of the Police, Prosecutor’s Office and Judiciary in cases which have characteristics of organised crime with special reference to cases “Škerović” and “Šarić-Lončar”. Control hearing planned for 9 April 2013 was postponed due to absence of MPs from parliamentary minority, who submitted the initiative for holding a control hearing. Upon the invitation, the Minister of Interior and Supreme Public Prosecutor attended the meeting.

Upon the initiative of three MPs, the Committee on Health, Labour and Social Welfare at the 20th meeting of 30 September, held a control hearing. The Committee questioned the Minister of Health, and the following attended the meeting and answered questions upon the invitation: Director of the Public Health Institute; President of municipality Berane; Director of Water Supply Utility Berane, Assistant Director for Transportation, an epidemiologist and infectious disease specialist from Berane and inspector for waters on the topic “Epidemiological Situation in Berane”. The meeting was attended by the representative of the Network for Affirmation of Non-Governmental Sector.

Furthermore, in line with the concerned article of the Rules of Procedure, joint meeting of the Committee on Health, Labour and Social Welfare and Committee on Economy, Finance and Budget on the occasion of the control hearing with the topic “Public procurements in the Health Sector” will be held on 25 October 2013.

At the meeting of 19 September, the Committee on International Relations and Emigrants unanimously supported the initiative of a group of MPs for holding a control hearing of the Minister of Foreign Affairs and European Integrations and Deputy Prime Minister of the Government of Montenegro on the occasion of decision of the Government of Montenegro to join the Joint Statement on Syria.

Activity 14: Committee on European Integration shall, at least quarterly, organise meetings where the progress in pre-accession negotiation will be considered for each negotiation chapter that negotiations are initiated for, where, if necessary, interested members of the line committees shall be invited.

Committee on European Integration held a meeting on 8 February, where one of the items on the agenda was related to presenting of the state-of-play in the negotiations for membership to the European Union.

At the Committee meeting of 17 June, the State Secretary for European Integration and Chief Negotiator for Negotiations on Accession of Montenegro to the EU presented the state-of-play in the negotiation process.

Activity 17: Adoption of the Annual Legislative Work Plan of the Parliament together with the Plan for Harmonisation of the Legislation with the EU Law and Plan for considering the reports which certain bodies, in accordance with the law, submit to the Parliament on the state and activities in certain fields.

Collegium of the President of the Parliament of Montenegro, at the meeting of 19 March 2013, adopted the Annual Legislative Work Plan of the Parliament, the draft of which was prepared by the Parliamentary Service on the basis of the Government's 2013 Work Plan as well as Activity Plan for meeting the recommendations from the European Commission's 2012 Progress Report. The plan covers a review of proposals for laws, that are to be considered during the Spring and Autumn Session in 2013 as well as oversight activities of the Parliament through consideration of reports that some bodies, in line with the law, submit to the Parliament.

The Legislative Work Plan covers 128 proposals for laws, 54 of which are planned to be adopted to the effect of harmonisation with the EU law, as well as 31 reports, submitted to the Parliament by certain bodies in accordance with the law.

The Parliamentary Service prepared the Draft Report on the implementation of the Legislative Work Plan for the period until 30 June, adopted by the Collegium of the President of the Parliament on 30 July.

As envisaged by the Plan, the Service prepared in September and submitted to the Collegium the Report on the implementation of the Legislative Work Plan for the period until 30 September, as well as proposal of the Revised Plan for Spring Session.

The Plan is available at the Parliament's web page:

http://www.skupstina.me/images/dokumenti/Plan_zakonodavnog_rada_2013N.pdf

Activity 18: Consideration of the Information on fulfilling the Legislative Work Plan following the Spring Session along with revising the plan for the Autumn Session

As envisaged by the Plan, the Secretary General's Office of the Parliament of Montenegro prepared the draft report on the implementation of the Legislative Work Plan for the period until 30 September, covering information on legislative activities for the period until the end of the Spring Session as well as sittings of extraordinary session held in August and September.

On the basis of information on the implementation of the Legislative Work Plan, Secretary General's Office prepared the proposal for the Revised Legislative Work Plan of the Parliament of Montenegro for the Second Ordinary (Autumn) Session in 2013, which was also submitted to the President of the Parliament of Montenegro

Activity 19: Approval of the Calendar of Activities for Spring and Autumn Session

Collegium of the President of the Parliament of Montenegro, at the meeting of 19 March 2013, approved the Calendar of Activities, for the period 1 January – 31 July 2013.

Calendar of Activities for the Autumn Session, i.e. period 1 October – 31 December was adopted by the Collegium of the President of the Parliament of Montenegro, at the meeting of 30 September.

The calendar specifies dates in a month for holding the sittings of the Parliament, meetings of working bodies as well as MP's days, intended for the work of MPs in MPs Groups and with citizens.

Calendar of Activities is available at the Parliament's web page:
<http://www.skupstina.me/index.php/me/kalendar-zasjedanja>

Activity 20: Approval of Annual Work Plans of working bodies

2013 Annual Work Plans were approved by all working bodies of the Parliament, except for the Legislative and Constitutional Committee, having in mind specific competences of the two committees. In addition, the Security and Defence Committee, in line with Article 12, paragraph 1 and 2 of the Law on Parliamentary Oversight in the Fields of Security and Defence, adopted the Plan of Parliamentary Oversight for 2013.

Activity 30: To provide and to furniture an additional office space as a short-term solution of the spatial deficit

Additional office space, as a short-term solution for the lack of space, is provided in street Novaka Miloševa 8a, on the second floor, measuring 146 m² (five offices); on the third floor the area measuring 147 m² (five offices) and in the attic the area of 102 m² (four offices) as well as in the street Novaka Miloša 6a on the third floor the space of 307 m² (12 offices).

In cooperation with the Real-Estate Administration, the office space in street Novaka Miloševa 6a has been completely renovated, and from 5 May 2013 the offices of committees' chairpersons are placed in the space as well as offices of the services that function within the Sector for Support to Legislative and Oversight Functions of the Parliament that previously were placed in office space in street Vuk Karadžić, namely:

- Offices of chairpersons of the parliamentary working bodies (five offices):
 - Security and Defence Committee;
 - Committee on Economy, Finance and Budget;
 - Committee on European Integration;
 - Committee on Tourism, Agriculture, Ecology and Spatial Planning and
 - Office of the Inquiry Committee Chairperson, with the staff.
- Offices of the Parliamentary Service (seven offices):
 - Security and Defence Committee;
 - Committee on Economy, Finance and Budget;
 - Committee on Tourism, Agriculture, Ecology and Spatial Planning;
 - Committee on Political System, Judiciary and Administration;
 - Committee on European Integration;
 - Commission for Monitoring and Control of the Privatisation Procedure and
 - Section for audio and written records (lectors)

Renewal of office space in street Novaka Miloševa no 8a, with total of 14 offices, has been finished and tender procedure for procurement of the office furniture is on-going.

Activity 31: Preparation of the project task for the development of the information support to legislative process, which should be a basis for the preparation of a tender documentation

The Parliamentary Service prepared the “Initial Terms of Reference: Development of Legislative Process Support System” as well as “Terms of Reference for the design, development and implementation of parliamentary information and legislative system in the Parliament of Montenegro”. On the basis of these documents, ToR for expert support in development and application of legislative information system within the Strategic framework of the Parliament of Montenegro was done.

In the period 2 – 20 September 2013, the expert mission for the support of the development of the legislative information system was carried out, with the support of EU Delegation to Montenegro, financed from IPA 2011 funds. The aim of the mission was to prepare the ToR for the development and application of the legislative information system, within the Strategic Framework, which will be the basis for drafting of the tender documentation.

Activity 33: Development of Intranet portal

IT Section of the Parliament of Montenegro developed and launched the Intranet portal of the Parliament of Montenegro in early April. The portal can be accessed by registered users from the Parliament's network. On 30 September 2013 the portal had 109 registered users.

Information and documents important for the work of the Parliamentary Service, such as various documents necessary for daily work (application forms, tutorials), news from EU institutions, concordance tables of laws with the EU acquis, Progress Editor, Eurovoc and other are available on the portal.

The work on further enhancement and improvement of intranet portal has been continuous.

Activity 35: Adopting the “Rulebook on Organisation and Systematisation of the Parliamentary Service”

“Rulebook on Organisation and Systematisation of the Parliamentary Service” has been adopted. Previously, the Administrative Committee gave consent to the Rulebook at the meeting of 31 July.

Activity 37: Adopting the 2013 Trainings Plan

2013 Trainings Plan was adopted together with revised Strategy for Human Resources Development 2012-2015. Trainings Plan envisages 11 trainings for employees of the Parliament of Montenegro. For each training the following is determined: target group, time schedule and a partner for the implementation of training – if it is implemented in cooperation with other organisations. Six out of 11 planned trainings have been implemented, with total of 98 attendees.

Activity 39: Adopting documents for development of internal communication

Working version of documents for development of internal communication has been prepared.

Activity 44: Adopting the “Rulebook on advertisements for recruiting to the Parliamentary Service”

“Rulebook on advertisements for recruiting to the Parliamentary Service” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 45: Adopting the “Rulebook on rating skills and knowledge”

“Rulebook on rating skills and knowledge” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 46: Adopting the “Rulebook on the content, preparation and adoption, as well as drafting of a special programme for professional training and development”

“Rulebook on the content, preparation and adoption, as well as drafting of a special programme of professional training and development” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 47: Reaching a “Decision on special advisers in the Parliament of Montenegro”

“Decision on special advisers in the Parliament of Montenegro” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 48: Reaching a “Decision on type and procedure for presenting awards”

“Decision on type and procedure for presenting awards” was reached at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 49: Determining the “Criteria and methods for evaluation of civil servants and state employees of the Parliamentary Service”

“Criteria and methods for evaluation of civil servants and state employees of the Parliamentary Service” were determined at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.

Activity 51: Determining procedures for operations of the Committee on Human Rights and Freedoms in the part of competences relating to considering and taking positions on petitions of citizens and legal entities in respect of exercising the citizens’ rights.

At the meeting of the Committee on Human Rights and Freedoms, held on 30 May 2012, with regard to amendments to Article 44 of the Rules of Procedure of the Parliament of Montenegro (Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro – “Official Gazette” of Montenegro, no. 25/12, of 11 May 2012), which stipulates that the Committee on Human Rights and Freedoms “considers and takes positions on petitions of citizens and legal entities in respect of exercising the citizens’ rights”, the Committee concluded that petitions and addressing of citizens and legal entities to the Committee on Human Rights and Freedoms would be considered after being considered by the relevant institution- Protector of Human Rights and Freedoms of Montenegro, in case that citizens are not satisfied by actions of the Protector of Human Rights and Freedoms regarding the petition; in which case, the Committee would act in line with its control and oversight function.

The Parliament of Montenegro asked for expert support of TAIEX to determine procedures for acting of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of expert assistance upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating the considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee’s scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.

In the period June 2012 – 30 September 2013, the Committee on Human Rights and Freedoms received five petitions, one of which was submitted in 2013.

Activity 52: To determine procedures for operations of the Anti-Corruption Committee in the part of competences relating to the considering and taking positions on petitions and forwarding those to relevant bodies, in accordance with the Committee's scope of work

At the fifth meeting of 27 March, the Anti-Corruption Committee discussed its competences in line with Article 48, paragraph 4 of the Rules of Procedure of the Parliament of Montenegro, reaching a conclusion that an act regulating actions of the Committee evidently did not exist. Having in mind the significance of considering the petitions in fight against corruption and organised crime, the Committee reached a conclusion to address the Collegium of the President of the Parliament to consider that issues and help in regulating it. Chairperson of the Committee sent a letter to the Collegium on 28 March, stating that it was necessary that the Collegium established a working group or engaged experts for drafting of this act.

The Parliament of Montenegro asked for the expert support of TAIEX to determine procedures for acting of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of the expert assistance upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating the considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee's scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.

In the period 1 January – 30 September, two petitions were sent to the Anti-corruption Committee.

Activity 53: Improve procedures for citizens' addressing to the President of the Parliament

Redesign of the website provides more simple procedure for citizens' addressing to the Parliament, and all inquiries are answered regularly. Additionally, the Parliament of Montenegro asked the expert support of TAIEX to determine procedures for operations of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. The expert help should include the consideration of possibilities for simplifying the procedure of citizens' addressing to the Parliament. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of the expert help upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating the considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as

procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee's scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.

Activity 61: Redesign of the website of the Parliament of Montenegro

As of 21 May 2013, the redesigned website of the Parliament of Montenegro has been active. The website has been redesigned and significantly improved in content, in accordance with the current technical achievements, significantly increased parliamentary activities and, primarily, needs of the citizens and other users for easier finding of information. The innovated website, as well as its maintenance, has been completely implemented by the Service of the Parliament, by its own staff, technical and financial capacities, mainly by the IT Sector, in cooperation with other organisational units.

As of 21 May, it has been possible to monitor the number of visits to website; since then until 30 September 2013 the website was visited a total of 77,693 times, out of which 23,021 were unique visits. The average time spent on the website was 5 minutes and 55 seconds. Additionally, in the said period there were 345,365 visits to the pages, out of which 241,530 were unique visits. The average time spent on a page was 1 minute and 43 seconds. Visits to the new website were recorded from a total of 110 countries.

Activity 64: Parliamentary TV channel introduced on the cable networks

The procedure of introducing the Parliamentary TV channel has been initiated in cooperation with the Broadcasting Agency.

Activity 66: Printing of collections of research papers

The procedure of public procurement for printing of research papers was completed and the best offer was selected. The procedure of signing the contract is underway, after which the printing of collections of research papers will follow.

Activity 67: Preparing and publishing the Annual Performance Report of the Parliament of Montenegro

The Annual Performance Report of the Parliament of Montenegro for 2012 was prepared and published on the website of the Parliament¹. Having in mind that the Performance Report of the 24th Convocation of the Parliament had been previously published, encompassing the overall scope of activities of the Parliament for 2012, and available in electronic and printed form, in Montenegrin and English languages, and in order to rationalise the expenses, the annual Report was published only in electronic form, in Montenegrin language. Additionally, the Semi-annual Performance Report of the Parliament of Montenegro was published in July.

¹ The report is available at: http://www.skupstina.me/images/dokumenti/izvjestaji-o-radu/Izvjestaj_o_radu_u_2012.pdf

Activity 68: Reporting on Plan Implementation

The first report on the implementation of the Action Plan for Strengthening the Legislative and Oversight Role, encompassing the period from adopting the Plan on 19 March until 30 June, was adopted by the Collegium on 30 July 2013.

Review of activities for which continuous implementation was envisaged in the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro

Activity 9: Working bodies shall regularly consider the implementation of conclusions previously adopted by the working bodies and/or the Parliament

As of 1 January 2013, when, in accordance with the Action Plan, the regular and systematic monitoring of conclusions of the Parliament began, 52 conclusions of the Parliament were published in the “Official Gazette” of Montenegro out of which 15 conclusions were adopted in 2013. Apart from that, in the reporting period the Parliament also adopted five conclusions which are to be published.

In the reporting period the Committee on Political System, Judiciary and Administration considered the implementation of the conclusions of the Parliament that fall under its competencies (“Official Gazette” of Montenegro No. 39/12) during consideration of the annual Performance Report of the Public Prosecutor’s Office for 2011. Following the consideration and approval of this Report in the Committee meeting held on 14 June, at its 21st meeting held on 23 July, the Committee proposed to the Parliament to adopt eight conclusions regarding the Performance Report of the Public Prosecutor’s Office and the Performance Report of the Prosecutorial Council for 2012. At the 10th Sitting of the First Ordinary Session of the Parliament of Montenegro in 2013, the Report failed to obtain the necessary majority of votes.

With regard to the Annual Performance Report of Courts for 2011, the Committee did not propose conclusions because, according to the then valid provisions of the Law on Judicial Council, its consideration and explanation was not stipulated by the law. Following the amendments to the Law on Judicial Council in 2012, the Annual Performance Report of Courts was remitted back for reconsideration to the Committee and the plenum. Following its consideration at the Committee meeting, also held on 14 June 2013, this Report did not obtain the necessary majority of votes.

Additionally, at its 20th meeting held on 18 July, the Committee on Political System, Judiciary and Administration proposed to the Parliament to adopt 11 conclusions regarding the 2012 Annual Report of Judicial Council on Performance of Courts in Montenegro. At the 10th Sitting of the First Ordinary Session of the Parliament of Montenegro in 2013, the 2012 Annual Report of Judicial Council on Performance of Courts in Montenegro failed to obtain the necessary majority of votes.

In the reporting period, the Security and Defence Committee adopted 38 conclusions and considered implementation of 12 previously adopted conclusions of the Committee, related, among other things, to the control hearing on the subject Listings “Keljmendi” and “Šarić”, control hearing on murder case of Mr Duško Jovanović, road safety status and operations of the traffic police, information on the state of safety in the territory of the Municipality of Bar, and the work and technical equipment of the Department for Special Verification at the Police Administration, work of the Ministry of Defence with regard to destruction of the excess of weapons and military equipment, as well as the integrated system of sea surveillance, and equipping the members of the traffic police, the status of protection and rescue systems, with focus on strengthening the capacities of the Aviation and Helicopter units of the Ministry of the Interior and the work of the National Security Agency.

At its third meeting held on 19 February, the Committee on European Integration adopted five conclusions, which were later to some extent reconsidered at the fifth meeting, held on 17 June, when two initiatives addressed to the Collegium of the President of the Parliament were also adopted (for *more details see Activity 13*). With reference to the conclusions adopted at the third meeting of the Committee on European Integration, held on 19 February 2013, the Committee renewed the initiative tabled at its seventh meeting held on 16 September, with regard to the reconsideration of the need for determining the degree of secrecy of documents.

On the occasion of considering the proposal for financial plans with work plans of the independent regulatory bodies for 2013 (“Official Gazette” of Montenegro No. 04/13), at its Third Sitting of the Second Ordinary Session in 2012, held on 28 December, the Parliament adopted three conclusions, relating to the independent regulatory bodies and the Central Bank of Montenegro, for the purpose of rationalisation the spending. The Committee on Economy, Finance and Budget considered implementation of these conclusions in three stages, at three of its meetings, and proposed the measures in order to reduce spending, which resulted in amendments to the financial plans of six independent regulatory bodies. The Committee supported the proposals for amendments to the plans, adopted by the Parliament on 28 May 2013, thus implementing conclusions adopted in December 2012.

Additionally, at its fourth meeting held on 4 February 2013, the Committee recommended to the Central Bank of Montenegro to additionally reduce the level of earnings for the management, in order to rationalise the expenditures of business operations, and at its meeting held on 4 June, they considered the 2012 Annual Performance Report of the Central Bank, when the Committee was informed that the Central Bank had observed the conclusion of the Parliament (“Official Gazette” of Montenegro No. 04/13), as well as previous recommendations of the Committee.

At the Third Sitting of the Second Ordinary (Autumn) Session in 2012, on the occasion of considering the Proposal for the 2013 Budget Law of Montenegro, on 28 December 2012, the Parliament of Montenegro adopted ten conclusions (“Official Gazette” of Montenegro No. 04/13); the consideration of implementation of 8 of these conclusions has been planned for a special meeting of the Committee on Economy, Finance and Budget, as the umbrella working body of the Parliament for issues that were the subject of conclusions.

On 2 April 2013, the Chairperson of the Committee sent letters to the Government of Montenegro and the Ministry of Finance, requesting the delivery of information on action undertaken in accordance with these conclusions. With regard to that, the following was submitted to the Committee: Information on the implementation of the Parliamentary Conclusions (12 April 2013); Information on Indicators of Financial State of Local Self-

Government in 2012 (29 May 2013); and Information on the Level of Earnings of Employees in Legal Entities, Joint-Stock Companies and Limited Liability Companies where the state has a majority share in the ownership (29 May 2013). Following the re-address of the Chairperson of the Committee to the Ministry of Finance of 27 June 2013, when he requested the Information on the implementation of Previously Cited Conclusions for the second quarter of the current year to be delivered to the Committee, the updated Information on the implementation of Parliamentary Conclusions was delivered on 10 July 2013 along with the Analysis of the effect of measures of fiscal adaptation on income and expenditure aspects, the Urgent Appeal of the Ministry of Finance addressed to municipalities for delivering the plans of fiscal consolidation and the Decision on establishing the working group for analysing the existing model of taxation of natural persons income, profits and real estate in terms of considering the introduction of a progressive model of taxation.

At its 19th meeting held on 12 July 2013, with the insight into the cited information, as well as discussion thereof, the Committee approached the first stage of consideration of implementation of conclusions 3-10 and stated that conclusions have been implemented with a time delay, partly implemented and that the implementation has been ongoing or that they have not been implemented. With regard to the conclusion nine, the Minister of Finance notified the Committee that the Information did not mention the cited conclusion, since its implementation fell under the competencies of the Ministry of Labour and Social Welfare. Chairperson of the Committee addressed with letter to the Minister of the Labour and Social Welfare on 24 September and requested that Information on the level of implementation of conclusion nine should be submitted to the Committee until 5 October, and to achieve communication with the Ministry of Finance.

It was agreed that the Committee would continue to monitor the implementation of the said conclusions and determine a final position until the delivery of the Proposal for 2014 Budget Law of Montenegro.

Additionally, at the Third Sitting of the Second Ordinary (Autumn) Session in 2012, on the occasion of consideration of the Proposal for 2011 Final Budget Statement of Montenegro and the Annual Report on Performed Audits and Activities of the State Audit Institution for the period October 2011 – October 2012, on 28 December 2012 the Parliament of Montenegro adopted conclusions structured into 17 items, supporting findings and recommendations of the State Audit Institution pointing to inadequacies that need to be eliminated before submission of the 2012 Final Budget Statement of Montenegro (“Official Gazette” of Montenegro No. 1/13). These conclusions, among other things, envisage that the Government should quarterly report to the Parliament on the implementation of recommendations of the State Audit Institution, due to which the Committee on Economy, Finance and Budget requested the Government to report to it on the level of implementation of overdue conclusions. On 24 June 2013, the Government submitted to the Committee the Information on the implementation of the Action Plan for Implementation of recommendations of the State Audit Institution.

In order to implement parliamentary conclusions, the Government adopted the Action Plan for Implementation of Recommendations of the State Audit Institution, appointed relevant institutions and determined the implementation deadlines. In accordance with the conclusion 15, the Government submitted to the Committee two quarterly information on the implementation of recommendations of the State Audit Institution, and the information for the third quarter is expected. The Committee also requested from the State Audit Institution

to submit to the Committee the Report on the implementation of mentioned parliamentary recommendations in order to review the level of implementation at a special meeting.

At the Third Sitting of the First Ordinary Session of 30 April 2013, regarding consideration of the Information on the Manner of Implementation of the Parliamentary Conclusions adopted on 29 February 2012 relating to the Aluminium Plant Podgorica AD (No. 00-72/12-2/29 of 22 February 2013), the Parliament of Montenegro adopted nine conclusions (“Official Gazette” of Montenegro No. 21/13). In order to implement the conclusions, the meeting of the delegation of the Committee on Economy, Finance and Budget (four MPs) with the members of the Senate of the State Audit Institution was held on 11 June 2013, where they spoke on the modalities of involvement of the State Audit Institution. Following the meeting, it was concluded that in order to make conclusions operational, it would be necessary for a member of the Board of Directors of KAP, the representative of the Government of Montenegro, to provide conditions, in accordance with Article 32 of the Law on Business Enterprises, for submitting the necessary documents upon the request of State Audit Institution in order to perform the requested audits.

At their meeting held on 10 June 2013 on the occasion of consideration of the Report of the State Audit Institution on Audit of the “State Guarantees of the Government of Montenegro issued in 2010 and 2011”, the Committee on Economy, Finance and Budget, apart from the conclusions of the Parliament, determined seven assessments and positions, which, among other things, envisaged holding of the control hearing on the occasion of the escalation of the problem with functioning of the energy system of Montenegro. At their meeting held on 14 June 2013, the Committee adopted a Decision on Holding of the Control Hearing of the Supreme Public Prosecutor in order to collect information on the possible existence of illegal actions and acting against state interest with regard to the ongoing problem of the functioning of the energy system of Montenegro. The control hearing was held on 3 July. Apart from two deputies of the Supreme Public Prosecutor, the meeting was also attended by the representatives of State Audit Institution. Among other things, the Committee concluded that KAP was facing major problems due to 2009 Settlement Contract; that it had not been possible to stop supplying the electricity to KAP, having in mind the Rulebook on Buildings, Facilities and Devices; no relevant economic analysis had been conducted that could confirm the justification of issuing guarantees to KAP; also that it would be necessary to review the circumstances under which KAP guarantees had been issued, as well as the circumstances under which the unauthorised electricity supply from the European interconnection had occurred. On 1 October 2013, the Chairperson of the Committee sent a letter to the Deputy Supreme State Prosecutor where he highlighted that there had been three months since the control hearing and requested that the Committee should be notified on the further course of proceeding and undertaken activities regarding the illegal electricity supply to KAP and procedure of issuing the state guarantees, to the extent which could not jeopardise the course of the investigation.

Under the item 3 of the assessments and positions, the audit subjects (Ministry of Economy, Ministry of Finance and the State Aid Control Commission) have been tasked with notifying the Committee on the implementation of State Audit Institution Recommendations within 45 days since the day of consideration of the Audit Report on “State Guarantees of the Government of Montenegro in 2010 and 2011. The State Aid Control Commission was the only one to notify the Committee on the possibilities of implementation of the said recommendations. The deadline passed on 26 July.

At its 21st meeting held on 26 July, the Committee on Economy, Finance and Budget proposed to the Parliament five conclusions regarding consideration of the 2012 Performance Report of the Commission for Concessions, which the Parliament adopted at the Eight Sitting of the First Ordinary Session, held on 30 July.

In accordance with the 2013 Activity Plan, at their 16th meeting held on 25th September, the Committee on Human Rights and Freedoms considered the Information on the implementation of the Action Plan measures for promotion of the prison system with regard to the Information on action of the Police Administration in accordance with recommendations of the Protector of Human Rights and Freedoms of Montenegro provided in the Special Report on the state of the facilities of the Police Administration for detaining arrested persons from 2011, which the Police Administration had submitted to the Committee on Human Rights and Freedoms, in accordance with the Conclusion that the Committee had adopted at its 4th meeting, held on 6 February. Following the discussion, the Committee unanimously supported the Information and decided to draft a Conclusion, which would be submitted to the Collegium of the President of the Parliament of Montenegro, the Protector of Human Rights and Freedoms of Montenegro, the Ministry of Justice, the Ministry of Interior and the Police Administration.

At their second meeting held on 25 March, the Committee on Education, Science, Culture and Sports formulated three conclusions and one of them referred to holding of the consultative hearing of the Minister of Education, held on 5 June on the topic: "Current situation in the field of pre-school education, with special emphasis on the kindergarten in Golubovci".

At the continuation of their fifth meeting held on 16 September, the Commission for Monitoring and Control of the Privatisation Procedure adopted four Conclusions with regard to the control of the privatisation procedure of HTP "Onogošt" AD Nikšić. Subsequently, the Commission implemented two conclusions, number 2 and 3, by addressing the authorised state bodies – through submitting initiatives to Supreme Public Prosecutor's Office and Police Administration, as well as the Ministry of Sustainable Development and Tourism and bankruptcy administrator in the concerned bankruptcy process.

Activity 10: Working bodies shall organise consultative/control hearings dedicated to consideration of implementation of laws which, according to the assessments of working bodies' members, have been crucial or current in the relevant area, and which have been adopted in the previous one year period or earlier

The implementation of the Law on Research and Production of Hydrocarbon with reference to fiscal policy for production of hydrocarbon was considered at the 7th meeting of the Committee on Economy, Finance and Budget, held on 12 and 18 March 2013, although the meeting was not convened as the consultative hearing.

The Committee on Economy, Finance and Budget adopted a decision on holding of the consultative hearing on the topic "Implementation of the Law on NGOs regarding their funding" at its 23rd meeting held on 1 August 2013. The time of holding of the meeting will be subsequently determined.

At its 21st meeting held on 23 July 2013, the Committee on Political System, Judiciary and Administration unanimously supported the Initiative for holding of the control hearing of the Minister of Interior and the Minister of Finance on the topic: “Analysis of Functioning of Local Self-Governments”, submitted by an MP of parliamentary minority, and which will be held at the joint meeting with the Committee on Economy, Finance and Budget. The time of holding of the meeting has not yet been determined.

At its 22nd meeting held on 30 July 2013, the Committee also unanimously supported the Initiative submitted by the Anti-Corruption Committee for holding a joint meeting (consultative hearing) regarding the Decision that this Committee adopted on the topic “Providing independence of council and local misdemeanour offices through amending the legal framework, in part relating to appointments and dismissals of magistrates”. The time of holding of the meeting has not yet been determined.

At its 16th meeting held on 25 September, the Committee on Human Rights and Freedoms, in accordance with the Work Plan of the Committee, considered the Information on the implementation of the Anti-Discrimination Law, and submitted the Report with the Proposal for Conclusions to the Collegium of the President of the Parliament and the Ministry of Human and Minority Rights.

Additionally, a number of working bodies envisaged in their annual work plans holding of meetings dedicated to consideration of implementation of the laws, which, according to the assessments of working body members, were crucial or current in the relevant area, and which were adopted in the previous one-year period or earlier.

Committee on Political System, Judiciary and Administration envisaged in its work plan holding of the hearing on the topics “Implementation of the Law on Treatment of Juveniles in Criminal Proceedings” and “Implementation of the Law on Inspection Control”.

Committee on Economy, Finance and Budget plans to hold multiple consultative hearings, and possible fields and issues that will be covered include the implementation of the Law on Insurance and the State of Insurance in Montenegro and the Implementation of the Law on Public Procurement (proposal of the NGO “Institute Alternative”).

Committee on Human Rights and Freedoms, with the Activity Plan of the Committee for 2013, determined consideration of the Report on the implementation of the Law on protection of rights to trial within a reasonable time, Information on the implementation of the Law on Non-Governmental Organizations and Information on the implementation of the Law on Civil Servants and State Employees, which began on 1 January 2013.

Activity 12: In accordance with the Article 13 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro (“Official Gazette” of Montenegro No.25/12), Proposal of the Act submitted by the members of the parliamentary minority would be included in the agenda of the sitting of the Parliament.

In accordance with Article 13 of the Decision on Amendments of the Rules of the Procedure of the Parliament of Montenegro (“Official Gazette” of Montenegro No. 25/12), the following proposals of acts submitted by members of the parliamentary minority were included in the agenda of the sitting of the Parliament in the reporting period:

- Proposal for the Law on Amendments to the Law on Data Confidentiality, considered on the first sitting of the first ordinary (spring) session of the Parliament in 2013, adopted on 1 March;
- Proposal for the Law on Protection of Public Interests in Electric Power Sector of Montenegro, considered on 28 May, at the third sitting of the first ordinary (spring) session of the Parliament in 2013;
- Proposal for the Decision on amendments to the Rules of Procedure of the Parliament of Montenegro, considered on 2 July, at the eighth sitting of the first ordinary (spring) session of the Parliament; and
- Proposal for the Law on Amnesty of Persons Convicted of Criminal Offences prescribed by Montenegrin Legislation and Persons Convicted by Foreign Criminal Judgments Executed in Montenegro, considered on tenth sitting of the first ordinary (spring) session of the Parliament in 2013 and adopted on 26 July.

Activity 13: Considering the draft of negotiating positions by chapters at the meetings of the Committee on European Integration and giving opinion and suggestions, as well as, if necessary, holding meetings in order to obtain information on preparation of negotiating positions from negotiating structures of the Government; the Committee will define the model of participation of members of umbrella committees at these meetings.

At the meeting of the Committee on European Integration, held on 19 February, positive opinion was adopted on the Draft negotiating position for Negotiation Chapter 26 – Education and Culture, which was considered. At the meeting, a number of conclusions was also adopted:

- Urgently adopt a document which would define relation between the Parliament of Montenegro and the Government of Montenegro in the process of accession negotiation of Montenegro to the EU;
- Define the consequence of possibly negative opinion of the Committee on the draft of negotiating position, course of negotiation or the work of certain participants in the process itself;
- Reconsider the need for defining the level of confidentiality for documents containing no information in whole or in larger part which would be the reason of classifying in such category, aimed at providing greater transparency in negotiation process;
- Leave a reasonable time period for presenting the members and service of the Committee on European Integration with the nature of the negotiating position;
- Enable members and service of the lead committees to attend the meetings of the Committee on European Integration where negotiating positions within their competencies are considered, as well as presenting with the draft of negotiating positions under the same conditions valid for the Committee on European Integration.

At the meeting of the Committee held on 17 June, within the discussion related to conclusions adopted at the meeting of the Committee on 19 February, two initiatives were agreed, which were sent to Collegium of the President of the Parliament. Initiatives are related to dynamics of the work of the Working Group dealing with the preparation of Resolution, which would precisely define the role of the Parliament in accession negotiation and the level of participation and reporting of employees in the Parliament who are members of working groups for preparation of negotiations.

At the eight meeting of the Committee on European Integration, held on 16 September, Draft of the negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 5 – Public Procurement was considered and positive opinion on mentioned document was adopted. Closed meeting of the Committee on European Integration, where negotiating position was considered, was attended for the first time by the members of the lead committee for the mentioned field, that is two members of the Committee on Economy, Finance and Budget.

At the seventh meeting of the Committee, held on 19 September, Draft of the negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 6 – Commercial Law was considered and positive opinion given. The meeting was attended by a total of seven members of the lead committee, that is Committee on Economy, Finance and Budget.

At the ninth meeting of the Committee, held on 23 September, Draft of the negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 10 – Information Society and Media was considered. The Committee unanimously adopted proposal for amending the Draft of the negotiating position, and the Ministry of Foreign Affairs and European Integration was informed thereof. The meeting was attended by nine members of the lead committees – Committee on Economy, Finance and Budget and Committee on Political System, Judiciary and Administration.

At the first continuation of the sixth meeting of the Committee on European Integration, held on 25 July, activities within Negotiation Chapter 23 – Judiciary and Fundamental Rights were presented by representatives of the Negotiating Group in charge for negotiation chapters 23 and 24 and Working Group for Negotiation Chapter 23. At the second continuation of the sixth meeting of the Committee, held on 30 July, activities within Negotiation Chapter 24 – Justice, Freedom and Security were presented by representative of the Working Group for Chapter 24.

Activity 15: Committee on European Integration, in cooperation with the umbrella committees, will organize thematic forums under certain negotiation chapters, in the form of public debates, round tables, etc., where expert and other interested public would have an opportunity to express opinions and suggestions prior to establishing negotiating position and considering by the Committee.

With the aim of enhancing the role of the Parliament of Montenegro, in terms of providing transparent and inclusive negotiating process, the Committee organized first public debate titled “Montenegro and European Union – Information Society and Media”, on 17 September, where European and national legislation, covered by Chapter 10, were presented.

Beside the members of the Committee on European Integration and members of the Committee on Political System, Judiciary and Administration, the Head of the EU Delegation to Montenegro, member of the negotiating group for Chapter 10 – Information Society and Media, Head and members of the Working Group for Chapter 10, as well as representatives of media, nongovernmental sector, Telekom of Montenegro and OSCE were among 44 participants of the public debate.

Organizing thematic forums, including thematic forums for negotiation chapters 23 and 24, is envisaged by the Work Plan of the Committee on European Integration for 2013.

Activity 16: Committee on European Integration will regularly consider reports on fulfilling obligations from SAA and quarterly reports on overall activities within the process of stabilisation and association, which have been regularly submitted by the Ministry of Foreign Affairs and European Integration.

At the meeting of the Committee on European Integration, held on 11 March, 28th, 29th and 30th quarterly reports on overall activities within the process of stabilisation and association to the EU were considered, as well as 7th, 8th and 9th reports on fulfilling obligations from the Stabilisation and Association Agreement, which were submitted to the Committee by the Ministry of Foreign Affairs and European Integration.

Also, at the meeting of the Committee, held on 17 June, 31st quarterly report on overall activities within the Process of Stabilisation and Association to the EU was considered.

Activity 21: Providing specialized training for Members of the Parliament and Service on certain fields of the EU law, particularly related to negotiation Chapters 23 and 24

Members of the Security and Defence Committee participated in the seminar for members of the parliament on national security policy, held on 1 and 2 July, in Garmisch-Partenkirchen (Germany), organized by the Centre George C. Marshall. The Seminar was attended by seven members of the parliament and one employee in the Service of the Parliament.

Chairperson of the Committee on Human Rights and Freedoms participated at the international seminar “Relations between institutions of ombudsman and interested parties”, which was held on 10 and 11 September in Regional School of Public Administration in Danilovgrad, in organization of European Commission, Directorate General for Enlargement, TAIEX, in cooperation with the Regional School of Public Administration (ReSPA).

With the aim of larger consideration of gender aspects through the work of the Parliament, in cooperation with the OSCE Mission to Montenegro – Department for democratization and support of experts of OSCE Office for Democratic Institutions and Human Rights (ODIHR) from Warsaw, Gender Equality Committee organized on 19 and 20 July, the seminar for members of the Committee and representatives of certain working bodies of the Parliament, such as: Security and Defence Committee, Administrative Committee, Anti-corruption Committee, Committee on European Integration and Committee on International Relations and Emigrants. The seminar was attended by 15 members of the parliament as well as five employees in the Service of the Parliament.

Seminar “Fight against organized crime, corruption and money laundering”, held in Brussels, in organization of the European Parliament, on 4 and 5 March 2013, was attended by eight members of the parliament, that is Chairperson and members of the Anti-corruption Committee, as well as two representatives of the Service.

Preparation of applications for expert support is ongoing, through TAIEX for a certain number of proposals for the laws, among which are laws from the field included in chapters

23 and 24. Application for expert support through TAIEX is already prepared for analysis of harmonisation of the Proposal for the Law on Amendments to the Law on Public Procurement, at the proposal of the Anti-corruption Committee. Its formulation is expected in IV quarter by the Government. In accordance with the usual procedure, the request is submitted to the EU Delegation in Montenegro for the opinion, and to the Ministry of Foreign Affairs and European Integration as well, and then it is sent to TAIEX.

Activity 22: Provide adequate expert support through preparing quality reports and minutes and other materials from the sittings of the parliament and meetings of working bodies

Preparatory activities for drafting instructions are ongoing.

Activity 23: According to the steering dynamics of acts towards the working bodies, to draft briefings with the overview of harmonisation with the EU law and assessment of Preliminary Regulatory Impact Assessment (RIA) submitted by the Government with certain proposals for the laws

A total of 131 briefings have been done for proposals for the laws where proponent is the Government, as well as for the other items of the agenda.

Committee on Political System, Judiciary and Administration prepared 26 briefings (of which 13 for proposals for the laws), Security and Defence Committee two (for proposals for the laws), Committee on International Relations and Emigrants 44 (of which 29 for proposals for the laws), Committee on Economy, Finance and Budget 16 (of which 12 for proposals for the laws), Committee on Human Rights and Freedoms 10 (of which one for proposal for the law), Gender Equality Committee three (for proposals for the laws), Committee on Tourism, Agriculture, Ecology and Spatial Planning 10 (of which nine for proposals for the laws), Committee on Education, Science, Culture and Sports 7 (for proposals for the laws), Committee on Health, Labour and Social Welfare 6 (for proposal for the laws) and Administrative Committee seven briefings.

In the reporting period, secretaries of the working bodies prepared 67 briefings containing findings of the revise of the tables of concordance.

In 2013, the Government submitted 75 proposals for the laws to the Parliament, of which 33 were defined by the Work Programme of the Government and/or Activities Plan on fulfilling recommendations from Montenegro 2012 Progress Report of the European Commission, while draft of RIA has been planned for 30 of them. From this number of proposals for the laws, only four were submitted to the Parliament with RIA (Proposal for the Law on Amendments to the Law on Spatial Planning and Construction, Proposal for the Law on Amendments to the Law on Foreign Investments, Proposal for the Law on the Protection of the Natural and Cultural-Historical Area of Kotor and Proposal for the Law on Amendments to the Anti-discrimination Law).

Briefing done for the Proposal for the Law on Amendments to the Law on Spatial Planning and Construction contained elements of RIA. Briefing for the Proposal for the Law on Amendments to the Law on Foreign Investments contained findings of RIA review, as well

as the Proposal for the Law on the Protection of the Natural and Cultural-Historical Area of Kotor, for which also, within briefing, RIA assessment was done.

Activity 24: Efficient monitoring of harmonisation with the EU legislation

Services of the Committee, in charge for monitoring and assessing the harmonisation of Montenegrin laws with the EU acquis, have been continuously studying proposals for the laws, explanations for adoption of laws and table of concordance, which are submitted by the Government with proposals for the laws.

In the reporting period, a total of 67 tables of concordance were reviewed and 20 technical corrections were made.

Activity 25: Regular update of database with data from compliance tables and available information on screening

Access to regularly updated databases of tables of concordance and documents related to screening is possible through intranet portal. Database of table of concordance had 1768 entries on 30 September 2013, data for 549 proposals for the laws and 1219 celex, while the database of screening (screening lists, presentations, reports, etc.) had 1503 files. All registered users of intranet portal can access these data, and on 30 September 2013 there were 109 of them.

Activity 26: Engagement of experts for certain areas for checking compliance tables, primarily using the support of TAIEX. The Service will, in consultation with chairmen of committees, prepare general list of the most important proposals for the laws which, in accordance with the Legislative Work Plan, are expected to enter legislative procedure in order to provide on time expert support for checking the tables

The list of proposals for laws which need expert support is done following the consultation of secretaries of the committees with the chairmen of the committees.

Application for expert support through TAIEX is prepared for the analysis of harmonisation of the Proposal for the Law on Amendments to the Law on Public Procurement, the formulation of which is expected in IV quarter by the Government. In accordance with the usual procedure, the request is submitted to the EU Delegation in Montenegro for the opinion, and to the Ministry of Foreign Affairs and European Integration as well, and then it is sent to TAIEX. Preparation of applications for expert support through TAIEX is ongoing for several additional proposals for laws.

Activity 27: Timely and adequate preparation of research papers, in accordance with customer requirements

Since the beginning of January until the end of September, Section for research, analysis, library and documentation prepared and published a total of five research papers at the request of members of the parliament, containing 170 pages.

Activity 28: Provide answers to questions submitted via ECPRD network

From January until the end of September, Section prepared and sent answers, in a form of brief information prepared in English, to 50 ECPRD requests. The Section prepared and posted answers to 90% of ECPRD queries sent to the Parliament of Montenegro. By comparison, the average rate of responses sent by most of the parliaments of ECPRD network is 70-80%.

Activity 38: Implementation of planned trainings

Since 1 January until 30 September 2013, 6 from 11 trainings, envisaged by the Trainings Plan for 2013, were implemented. Total amount of attendees of these trainings is 98.

Activity 43: Creating handbooks

Work on handbooks based on document “Managing jobs in the Parliament” is ongoing. Drafts of five handbooks have been done so far:

- Basis of Management,
- Change Management,
- Increased performance and motivation,
- Skills of conducting interviews with managers and
- Teamwork and Leadership

Activity 54: Continue to provide opportunities to representatives of interested public to participate in the work of working bodies

Representatives of interested public have an opportunity to participate at meetings of the working bodies, in accordance with Article 67 of the Rules of Procedure of the Parliament. Over 120 participations of representatives of civil sector have been recorded in the reporting period; among them were individuals and representatives of around 20 non-governmental organisations. Meetings of working bodies were attended by about 30 representatives of international organisations in Montenegro.

Also, six representatives of NGO sector participated in the work of the Working Group of Administrative Committee, founded with a task to continue the procedure of considering proposal of non-governmental organisations for adopting acts, by which the manner and procedure of election of NGO sector representatives in bodies formed by the Parliament of Montenegro would be established.

Activity 55: To respond regularly to all requests for free access to information submitted in accordance with the law

All requests for free access to information are responded regularly. Until 30 September, 44 requests for free access to information were submitted to the Parliament, and were responded to in the following manner:

- access was allowed for 24 requests,

- access was denied for 14 requests, since the Parliament had no information asked,
- answer to six requests was in a form of notification that information had been already published.

Activity 56: To organize “Children’s Parliament”

The “Children’s Parliament” is organized once a year on the occasion of 20 November, the Day of adoption of Convention on the Rights of the Child, in cooperation with the Centre for Children’s Rights of Montenegro.

Activity 57: To continue with implementation of the project “Democracy Workshops” and establish another workshop related to the topic of the EU

In the period January – September 2013, 120 workshops were organized, attended by 2801 students and 141 teachers from 42 primary schools in Montenegro. A total of 12 Members of the Parliament of Montenegro from parliamentary majority and parliamentary minority participated as guests in democracy workshops. Guests of democracy workshops were the President of the Parliament of Montenegro, President of the Parliament of Austria, member of the European Parliament, Secretary General of Hellenic Parliament, representative of the EU Delegation to Montenegro and others.

Number of workshops increased from September, from eight to nine workshops per week, due to a larger interest of schools.

Activity 58: To organise visits to the Parliament for groups of citizens and similar events (exhibitions, concerts, etc.)

In the period January – September 2013, the following was organised:

- Six visits of students of Montenegrin Association of Political Science Students – MAPSS (around 150 persons), and on 28 September 2013, a visit of MAPSS and IAPSS (International Association of Political Science Students) students
- 120 visits of students, within the project “Democracy Workshops”, where 2801 student participated from 42 schools; awarding certificates to attendees of democracy workshops was organised in villa Gorica on 11 June, and
- Exhibition on the occasion of awarding certificates to attendees of “Democracy Workshops”, containing photographs of participants, cover pages of newspapers and a selection from the Guest Book of students and teachers.

Activity 59: To continue with implementation of Internship programme and to develop a model which will be applicable in 2014

The Parliament enabled Internship for three students of final years of graduate and post graduate studies in 2013, who expressed interest for internship in the Parliament.

Activity 60: To upload regularly information on parliaments activities on internet pages of the Parliament

Information on the work of the Parliament is regularly uploaded on internet pages. Every information related to legislative procedure, including proposals for law, amendments, reports and minutes of working bodies, as well as voting listings are available on the website. In the reporting period, 2734 information with 1107 images were published on the News page of the parliamentary website.

In the same period, Department for Public Relations, International Affairs and Protocol of the Parliament of Montenegro issued 256 permanent accreditations for journalists and 93 permanent accreditations for cameramen/photo reporters from 22 electronic and printed media, out of which seven were editorial boards outside Montenegro. Also, 111 daily accreditations were issued. At the same time, 81 individual journalists' questions relating to the parliamentary activities were processed and responded to.

Number of visits to the website can be traced since 21 May, i.e. launching of the new website, developed and maintained by the Department for Information Technology. Since then until 30 September 2013, the website of the Parliament was visited 77,693 times in total.

Activity 62: Inform the public about the most important parliamentary activities through the electronic newsletter "Open Parliament"

From 1 January until 30 September 2013, a total of eight newsletters were published and sent (for the period December 2012 - September 2013). It is planned to publish three additional newsletters by the end of 2013. Also, an electronic form is now available on the website of the Parliament, through which all interested parties can sign up to receive the newsletter to their e-mail address.

"Open Parliament" is an electronic publication on the work of the Parliament of Montenegro, which provides information about the most important parliamentary activities on a monthly basis. Publication of the newsletter began in January 2011, in cooperation between the Service of the Parliament of Montenegro and the NGO "Centre for Democratic Transition", with the financial support of the European Commission, through the EU Delegation to Montenegro. Since March 2012, the Service of the Parliament of Montenegro has fully undertaken editing, translation, layout and publishing of newsletters. The newsletter is published at the website of the Parliament of Montenegro, in Montenegrin and English language, and it is sent electronically to nearly 900 domestic and international addresses, including the addresses of embassies in Montenegro and Member of the European Parliament. A total of 11 newsletters are published annually (excluding August, due to annual leave).

Activity 63: To update regularly listings of public voting on the website of the Parliament

IT Section is continuously publishing listings of electronic voting from the sittings of the Parliament on the website of the Parliament. Listings of electronic voting are published no later than the next business day, and exceptionally, when it comes to a larger number of

voting in one day, and for the purpose of detailed control, the deadline for publishing may be prolonged to most of the three business days.

Listings of electronic voting are published with the material the voting is related to, and development of a special software solution– voting base has begun in order to enable users (primarily citizens) better insight, and better and faster searches.

Report on the Implementation of the Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro in 2013

Implementation Report for the period until 30 September

- Table overview -

Legend:

Implemented
On-going implementation
Continuous implementation
Delay in implementation

STRENGTHENING THE LEGISLATIVE AND OVERSIGHT ROLE	
1.	<p>Activity/measure: Work on amendments to the Constitution</p> <p>Holder: Constitutional Committee</p> <p>Deadline: Spring session</p> <p>Indicator of success: The number of meetings of the Constitutional Committee Constitutional Committee formulated Proposal for Amendments to the Constitution of Montenegro and Proposal for the Constitutional Law for Implementation of Amendments to the Constitution of Montenegro.</p> <p>Level of implementation:</p> <p>At the 12th Sitting of the First Ordinary (Spring) Session, of 31 July, the Parliament of Montenegro adopted Amendments I to XVI to the Constitution of Montenegro and Constitutional Law on the implementation of Amendments I to XVI to the Constitution of Montenegro</p> <p>At the Third Sitting of the Second Ordinary (Autumn) Session in 2012, the Parliament of Montenegro adopted the Conclusion authorising</p>

the Constitutional Committee, as a competent working body, to consider formerly established Proposal for Amendments to the Constitution of Montenegro regarding the Opinion of the Venice Commission. Additionally, the Parliament mandated the Constitutional Committee, following the consideration of the formerly established Proposal for amendments and Opinion of the Venice Commission, to submit to the Parliament - in order to decide - the final Proposal for Amendments to the Constitution of Montenegro.

The Constitutional Committee, at its 13th meeting of 10 July 2013, formulated the Proposal for Amendments I to XVI to the Constitution of Montenegro. At its 14th meeting, of 26 July 2013, the Constitutional Committee formulated the Proposal for the Constitutional Law on the implementation of Amendments I to XVI to the Constitution of Montenegro.

Constitutional Committee held 14 meetings in the reporting period.

2.	<p>Activity/measure: The adoption of the Law on Amendments to the Law on Election of Councillors and MPs in accordance with the OSCE/ODIHR and Venice Commission recommendations, in particular with regard to the dissolution of coalitions and their financial obligations, as well as expanding the mandate of the State Election Commission to local elections. The law should address the issue of years of residence as a condition of voting rights, and to provide penalties for violations of certain provisions, particularly with regard to restrictions in participation of public officials in election campaigns.</p>
	<p>Holder: Parliament</p>
	<p>Deadline: IV quarter</p>
	<p>Indicator of success: Working group has been formed for preparation of the Draft Law on Amendments to the Law on Election of Councillors and MPs in accordance in accordance with the OSCE/ODIHR and Venice Commission recommendations. Number of meetings of the working group Compromise reached with regard to disputable provisions Proposal for the Law put in procedure Law adopted</p>
	<p>Level of implementation At the Seventh Sitting of the First Ordinary (Spring) Session of 31 May 2013, the Parliament of Montenegro adopted Conclusions on Building Trust in the Election Process. Special working group was set up on the basis of the Conclusions, with the task of analysing and preparing – in the light of its observations and recommendations of OSCE/ODIHR and Council of Europe, as well as respecting European Union standards in this field - proposals for amendments to: Law on Voter Registers, Law on Identity Card, Law on Registers of Temporary and Permanent Residence, Law on Election of Councillors and MPs, Law on Financing of Political Parties and Law on Montenegrin Citizenship.</p>

	Working Group for Building Trust in the Election Process held 18 meetings by the end of September, and it has been working on amending these laws. The determined deadline is 31 October. Following the adoption of the amendments to the concerned laws, the Parliament of Montenegro will constitute a working group, as a temporary working body, which will have competences of parliamentary control over the work of state authorities, state administration bodies and local self-government bodies.
3.	Activity/measure: Adopting the Law on Financing Political Parties
	Holder: Parliament
	Deadline: III quarter
	Indicator of success: Working Group has been formed for drafting the text of the draft law Number of meetings of the Working group Prepared the text of the proposal for the law Law adopted
	Level of implementation: <i>See previous activity</i>
4.	Activity/measure: Adopting the Plan on Greater Consideration of Gender Aspects through Work of the Parliament
	Holder: Collegium Gender Equality Committee
	Deadline: III quarter
	Indicator of success: Number of female MPs Number of female MPs in delegations in international organisations and bodies
	Level of implementation: The 25 th convocation of the Parliament of Montenegro, as of 30 September, comprises of 13 female MPs and 68 male MPs. A number of female MPs in the composition of the standing Delegation to the Parliamentary Assembly of the Council of Europe increased, which now includes two female MPs. At the meeting of 23 April, the Gender Equality Committee considered the application of the Law on Gender Equality, with special reference to Article 10, after which the Chairperson of the Committee, in her addressing to the Collegium of the President, pointed out the degree of considering gender equality principles when founding working bodies, determining composition of official delegations and generally in the work of the Parliament, voicing expectation that the application of Article 10 of the Law would be applied more actively in

	<p>the period to come.</p> <p>Gender Equality Committee scheduled a meeting for 18 October, for the purpose of reaching an agreement on drafting the Plan on Greater Consideration of Gender Aspects Through Work of the Parliament.</p>
5.	<p>Activity/measure: Preparation of the Resolution which would precisely define the role of the Parliament of Montenegro in accession negotiation with the EU and provide guidelines to the Government of Montenegro in leading the negotiation process</p>
	<p>Holder: Working Group</p>
	<p>Deadline: II quarter</p>
	<p>Indicator of success: Number of meetings of the Working Group Number of meeting participants outside the Parliament Resolution adopted Mechanisms of control of the Parliament over accession negotiation defined Functionality of mechanisms checked (IV quarter)</p>
	<p>Level of implementation: Working Group for drafting the Proposal for the Resolution on European Integration is founded by the Conclusion of the Collegium of the President of the Parliament of Montenegro, and Mr Branko Radulović was elected Chairperson of the Group, while the following MPs were elected members of the Group: Mr Miodrag Vuković, Mr Aleksandar Damjanović and Mr Damir Šehović. The first meeting of the Working Group was held on 31 January 2013.</p> <p>The Working Group held nine meetings. The meetings were held with representatives of parliamentary parties not included in the Working Group, chairpersons and deputy chairpersons of Parliament's working bodies, Minister of Foreign Affairs and European Integration, representatives of academic community and non-governmental sector and Head of European Union Delegation to Montenegro as well.</p> <p>Proposal for the Resolution on Manner, Quality and Dynamics of the Integration Process of Montenegro to the European Union was submitted to the Parliament on 23 July. Upon the request of the Minister of Foreign Affairs and European Integration, and in line with the agreement reached with the President of the Parliament and MPs, members of the Working Group, the Proposal for the Resolution was excluded from the agenda of the Tenth Sitting of the First Ordinary (Spring) Session and postponed for the Autumn Session.</p>
6.	<p>Activity/measure: Assessment of the need to adopt the Law on the Parliament of Montenegro and possible preparation of necessary information material for preparing the Draft Law</p>
	<p>Holder:</p>

	Service of the Parliament
	Deadline: IV quarter
	Indicator of success: The needs for adopting the Law perceived Defining further measures on the basis of perceived needs
	Level of implementation: Preparatory activities are on-going
7.	Activity/measure: Adopting Code of Ethics of MPs of the Parliament of Montenegro
	Holder: Collegium of the President Working Group
	Deadline: IV quarter
	Indicator of success: Working Group formed Service prepared necessary information material for drafting the Code Code adopted
	Level of implementation: Preparatory activities are on-going. Service of the Parliament, that is the Section for research, analysis, library and documentation, is finalizing the research work on the topic of the Code of Ethics, which could provide information and comparable experiences useful in preparation of Code.
8.	Activity/measure: Working bodies shall, at least once every half year, hold a meeting where the representatives of the competent ministries shall be invited, and if necessary, representatives of other state administration bodies and organisations, with the goal of considering the conducting of policies in the fields within their competences.
	Holder: All competent committees
	Deadline: July/September January 2014
	Indicator of success: Number of meetings of the committee that were held Number of representatives of the Government and state administration at these meetings

	<p>Level of implementation: In the reporting period, 14 meetings were held, where working bodies considered conducting of policies which fall under their competences; the meetings were attended by 43 representatives of the Government and state administration bodies. Additionally, in this period the competent working bodies considered reports, submitted to the Parliament and working bodies in accordance with the law, which was also an opportunity for considering implementation of policies in certain fields. Also, 2013 Work Plans of a certain working bodies envisage the consideration of implementing policies in the fields that fall under their competences.</p>
9.	<p>Activity/measure: Working bodies shall regularly consider the implementation of conclusions previously adopted by the working bodies and/or the Parliament</p> <p>Holder: All competent committees</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of conclusion considered Relation between the number of conclusions considered and number of conclusions adopted in the previous semi-annual/annual period</p> <p>Level of implementation: As of 1 January 2013, when, in accordance with the Action Plan, regular and systematic monitoring of conclusions of the Parliament began, 52 conclusions of the Parliament were published in the “Official Gazette of Montenegro”, out of which 15 conclusions were adopted in 2013. Apart from that, in the reporting period the Parliament has also adopted five conclusions which are to be published.</p> <p>In the reporting period the Committee on Political System, Judiciary and Administration considered the implementation of the conclusions of the Parliament that fall under its competencies during consideration of the annual Performance Report of the Public Prosecutor’s Office for 2011. Following the consideration and approval of this Report in the Committee meeting held on 14 June, at its 21st meeting held on 23 July, the Committee proposed to the Parliament to adopt eight conclusions regarding the Performance Report of the Public Prosecutor’s Office and the Performance Report of the Prosecutorial Council for 2012. At the 10th Sitting of the First Ordinary Session of the Parliament of Montenegro in 2013, the Report failed to obtain the necessary majority of votes.</p> <p>Additionally, at its 20th meeting held on 18 July, the Committee on Political System, Judiciary and Administration proposed to the Parliament to adopt 11 conclusions regarding the 2012 Annual Report of Judicial Council on Performance of Courts in Montenegro. At the 10th Sitting of the First Ordinary Session of the Parliament of Montenegro in 2013, the Annual Report failed to obtain the necessary majority of votes.</p> <p>In the reporting period, the Security and Defence Committee adopted 38 conclusions and considered implementation of 12 previously adopted conclusions of the Committee, related, among other things, to the control hearing on the subject Listings “Keljmendi” and “Šarić”, control hearing on murder case of Mr Duško Jovanović, road safety status and operations of the traffic police, information on the state of</p>

safety in the territory of the Municipality of Bar, and the work and technical equipment of the Department for Special Verification at the Police Administration, work of the Ministry of Defence with regard to destruction of excess of weapons and military equipment, as well as the integrated system of sea surveillance, and equipping members of the traffic police, the status of protection and rescue systems, with focus on strengthening the capacities of the Aviation and Helicopter units of the Ministry of the Interior and the work of the National Security Agency.

At its third meeting held on 19 February, the Committee on European Integration adopted five conclusions, which were later to some extent reconsidered at the fifth meeting, held on 17 June, when two initiatives addressed to the Collegium of the President of the Parliament were also adopted. With reference to the conclusions adopted at the third meeting of the Committee on European Integration, held on 19 February 2013, the Committee renewed the initiative tabled at its seventh meeting held on 16 September, with regard to the reconsideration of the need for determining the degree of secrecy of documents.

The Committee on Economy, Finance and Budget considered implementation of three conclusions of the Parliament in three stages, on the occasion of considering the proposal for financial plans with work plans of the independent regulatory bodies for 2013 and proposed measures in order to reduce spending, which resulted in amendments to the financial plans of six independent regulatory bodies. Considering the Annual Report on the work of the Central Bank for 2012, the Committee was informed that the Central Bank had observed the conclusions of the Parliament as well as previous recommendations of the Committee to further cut the executive salaries in order to streamline business expenses.

At its 19th meeting held on 12 July, the Committee on Economy, Finance and Budget considered implementation of eight out of ten conclusions of the Parliament, adopted on the occasion of considering the Proposal for 2013 Budget Law of Montenegro on 28 December 2012.

The Committee undertook the activities on monitoring conclusions of the Parliament on the occasion of considering the Proposal for 2011 Final Budget Statement of Montenegro and the Annual Report on Performed Audits and Activities of the State Audit Institution for the period October 2011 – October 2012, adopted on 28 December 2012.

The Committee undertook the activities on monitoring the implementation of nine conclusions of the Parliament of Montenegro, adopted at the Third Sitting of the First Ordinary Session, on 30 April 2013, on the occasion of considering Information on the Manner of Implementation of the Parliamentary Conclusions of 29 February 2012 related to the Aluminium Plant Podgorica AD. In order to implement conclusions, the meeting of the delegation of the Committee on Economy, Finance and Budget (four MPs) with the members of the Senate of the State Audit Institution was held on 11 June 2013, where they discussed the modalities of involvement of the State Audit Institution.

At its meeting held on 10 June 2013 on the occasion of considering the Report of the State Audit Institution on Audit of the “State Guarantees of the Government of Montenegro issued in 2010 and 2011”, the Committee on Economy, Finance and Budget, apart from the

conclusions of the Parliament, determined seven assessments and positions, which, among other things, envisaged holding of the control hearing on the occasion of the escalation of the problem with functioning of the energy system of Montenegro. At its meeting held on 14 June 2013, the Committee adopted the Decision on Holding of the Control Hearing of the Supreme Public Prosecutor in order to collect information on the possible existence of illegal actions and acting against state interest with regard to the on-going problem of the functioning of the energy system of Montenegro. The control hearing was held on 3 July.

At its 21st meeting held on 26 July, the Committee on Economy, Finance and Budget proposed to the Parliament five conclusions regarding consideration of 2012 Performance Report of the Commission for Concessions, which the Parliament adopted at the Eight Sitting of the First Ordinary Session held on 30 July.

At its 16th meeting held on 25th September, the Committee on Human Rights and Freedoms considered the Information on the implementation of the Action Plan measures for promotion of the prison system with regard to the Information on action of the Police Administration in accordance with recommendations of the Protector of Human Rights and Freedoms of Montenegro provided in the Special Report on the state of the facilities of the Police Administration for detention of arrested persons from 2011, which the Police Administration had submitted to the Committee on Human Rights and Freedoms, in accordance with the Conclusion that the Committee had adopted at its 4th meeting held on 6 February.

At its second meeting held on 25 March, the Committee on Education, Science, Culture and Sports formulated three conclusion, one of which referred to the consultative hearing of the Minister of Education held on 5 June on the topic "Current situation in the field of pre-school education, with special emphasis on the kindergarten in Golubovci".

At the continuation of its fifth meeting held on 16 September, the Commission for Monitoring and Control of the Privatisation Procedure adopted four Conclusions with regard to the control of the privatisation procedure of HTP "Onogošt" AD Nikšić. Subsequently, the Commission implemented two conclusions, number 2 and 3, by addressing the authorised state bodies – through submitting initiatives to Supreme Public Prosecutor's Office and Police Administration, as well as the Ministry of Sustainable Development and Tourism and bankruptcy administrator in the concerned bankruptcy process.

10.	<p>Activity/measure: Working bodies shall organise consultative/control hearings dedicated to consideration of implementation of laws which, according to the assessments of working bodies members, have been crucial or current in the relevant area, and which have been adopted in the previous one year period or earlier.</p>
	<p>Holder: All competent committees</p>
	<p>Deadline: Continuous</p>
	<p>Indicator of success: Number of organized hearings</p>

Number of adopted conclusions

Level of implementation:

The implementation of the Law on Research and Production of Hydrocarbon with reference to fiscal policy for production of hydrocarbon was considered at the 7th meeting of the Committee on Economy, Finance and Budget, held on 12 and 18 March 2013, although the meeting was not convened as the consultative hearing.

The Committee on Economy, Finance and Budget adopted a decision on holding the consultative hearing on the topic “Implementation of the Law on NGOs in part of financing Law on NGOs regarding their funding” at its 23rd meeting held on 1 August 2013. The time for holding of the meeting will be subsequently determined.

At its 21st meeting held on 23 July 2013, the Committee on Political System, Judiciary and Administration unanimously supported the Initiative for holding of the control hearing of the Minister of Interior and the Minister of Finance on the topic: “Analysis of Functioning of Local Self-Governments”, submitted by an MP of parliamentary minority, which will be held at the joint meeting with the Committee on Economy, Finance and Budget. The time of the meeting has not yet been determined.

At its 22nd meeting held on 30 July 2013, the Committee also unanimously supported the Initiative submitted by the Anti-Corruption Committee for holding a joint meeting (consultative hearing) regarding the decision that the Committee adopted on the topic “Providing independence of council and local misdemeanour offices through amending the legal framework, in part relating to appointments and dismissals of magistrates”. The time of the meeting has not yet been determined.

At its 16th meeting held on 25 September, the Committee on Human Rights and Freedoms, in accordance with its Work Plan, considered the Information on the implementation of the Anti-Discrimination Law, and submitted the Report with the Proposal for Conclusions to the Collegium of the President of the Parliament and the Ministry of Human and Minority Rights.

Additionally, a number of working bodies envisaged in their annual work plans holding of meetings dedicated to consideration of implementation of the laws, which, according to the assessments of working body members, were crucial or current in the relevant area, and which were adopted in the previous one-year period or earlier.

Committee on Political System, Judiciary and Administration envisaged in its work plan holding of the hearing on the topics “Implementation of the Law on Treatment of Juveniles in Criminal Proceedings” and “Implementation of the Law on Inspection Control”.

Committee on Economy, Finance and Budget plans to hold multiple consultative hearings, and possible fields and issues that will be covered include the implementation of the Law on Insurance and the State of Insurance in Montenegro and the Implementation of the Law on Public Procurement (proposal of the NGO “Institute Alternative”).

Committee on Human Rights and Freedoms, with the Activity Plan of the Committee for 2013, determined consideration of the Report on

	<p>the implementation of the Law on protection of rights to trial within a reasonable time, Information on the implementation of the Law on Non-Governmental Organizations and Information on the implementation of the Law on Civil Servants and State Employees, which began as of 1 January 2013.</p>
<p>11.</p>	<p>Activity/measure: In line with Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro (“Official Gazette of Montenegro”, no. 25/12), committees shall, once during the regular session of the Parliament, reach a decision on control hearing upon the request of one third of Committee members, with one item of the agenda</p> <p>Holder: All competent committees</p> <p>Deadline: July December</p> <p>Indicator of success: Number of control hearings according to Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro Number of adopted conclusions/recommendations Total number of control and consultative hearings</p> <p>Level of implementation: On 6 February 2013, the Anti-corruption Committee held a consultative hearing of the Supreme Public Prosecutor and Director of the Administration for Prevention of Money Laundering and Financing Terrorism regarding the Affair Telekom. The decision on holding a consultative hearing was reached at the first meeting of the Anti-corruption on 26 December 2012, in line with Article 12 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro.</p> <p>At the sixth meeting of 24 July, one third of Anti-corruption Committee members (five MPs) submitted the request to the Anti-corruption Committee, in line with Article 75 paragraph 3 of the Rules of Procedure of the Parliament of Montenegro, for holding a special meeting of the Anti-corruption Committee with the following item of the agenda: Control hearing of the Supreme Public Prosecutor on measures and activities taken by the Supreme Public Prosecutor’s Office on the occasion of publishing audio-recordings and transcripts from the meetings of DPS authorities and bodies, relating to the period from their publishing up to holding of the meeting of the Committee. The control hearing will be held on 11 October 2013.</p> <p>On the basis of this Article, the Committee on Political System, Judiciary and Administration, at the continuation of the sixth meeting held on 26 March 2013 reached a decision on control hearing of the Minister of Interior, Supreme Public Prosecutor and chairs of the Supreme Court and Judicial Council, on the topic: “Acting of the Police, Prosecutor’s Office and Judiciary in cases which have characteristics of organised crime with special reference to cases “Škerović” and “Šarić-Lončar”. Control hearing planned for 9 April 2013 was postponed due to absence of MPs from parliamentary minority, who had submitted the initiative for holding the control hearing. Upon invitation, the</p>

	<p>Minister of Interior and Supreme Public Prosecutor attended the meeting.</p> <p>Upon the initiative of three MPs, the Committee on Health, Labour and Social Welfare at the 20th meeting of 30 September, held a control hearing. The Committee questioned the Minister of Health, and the following attended the meeting and answered questions upon the invitation: Director of the Public Health Institute; President of Municipality Berane; Director of Water Supply Utility Berane; Assistant Director for Transportation; an epidemiologist and infectious disease specialist from Berane and inspector for waters on the topic “Epidemiological Situation in Berane”. The meeting was attended by a representative of the Network for Affirmation of Non-Governmental Sector.</p> <p>Furthermore, in line with the concerned article of the Rules of Procedure, joint meeting of the Committee on Health, Labour and Social Welfare and Committee on Economy, Finance and Budget on the occasion of the control hearing with the topic “Public procurements in the Health Sector” will be held on 25 October 2013.</p> <p>At the meeting of 19 September, the Committee on International Relations and Emigrants unanimously supported the initiative of a group of MPs for holding a control hearing of the Minister of Foreign Affairs and European Integrations and Deputy Prime Minister of the Government of Montenegro on the occasion of decision of the Government of Montenegro to join the Joint Statement on Syria.</p>
12.	<p>Activity/measure: In accordance with the Article 13 of the Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro (“Official Gazette of Montenegro”, No. 25/12), Proposal for the Act submitted by members of the parliamentary minority would be included in the agenda of the sitting of the Parliament</p> <p>Holder: Collegium</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of considered proposals for acts submitted by members of the parliamentary minority in relation to the number of sittings of the Parliament</p> <p>Level of implementation: In accordance with Article 13 of the Decision on Amendments of the Rules of the Procedure of the Parliament of Montenegro (“Official Gazette of Montenegro”, No. 25/12), the following proposals of acts submitted by members of the parliamentary minority were included in the agenda of the sitting of the Parliament in the reporting period:</p> <ul style="list-style-type: none"> - Proposal for the Law on Amendments to the Law on Data Confidentiality, considered on the first sitting of the first ordinary (spring) session of the Parliament in 2013, adopted on 1 March; - Proposal for the Law on Protection of Public Interests in Electric Power Sector of Montenegro, considered on 28 May, at the third sitting of the first ordinary (spring) session of the Parliament in 2013; - Proposal for the Decision on amendments to the Rules of Procedure of the Parliament of Montenegro, considered on 2 July, at the

	<p>eight sitting of the first ordinary (spring) session of the Parliament; and</p> <p>- Proposal for the Law on Amnesty of Persons Convicted of Criminal Offences prescribed by Montenegrin Legislation and Persons Convicted by Foreign Criminal Judgements Executed in Montenegro, considered on 26 July on tenth sitting of the first ordinary (spring) session of the Parliament in 2013 and adopted.</p>
13.	<p>Activity/measure: Considering the draft of negotiating positions by chapters at the meetings of the Committee on European Integration and giving opinion and suggestions, as well as, if necessary, holding meetings in order to obtain information on preparation of negotiating positions from negotiating structures of the Government; the Committee would define the model of participation of members of umbrella committees at these meetings</p> <p>Holder: Committee on European Integration</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of considered negotiating positions Number of meetings committed to preparation of negotiating positions Number of members of umbrella committees at meetings</p> <p>Level of implementation: At the meeting of the Committee on European Integration, held on 19 February, positive opinion was adopted on the Draft negotiating position for Negotiation Chapter 26 – Education and Culture, which was considered. At the meeting, a number of conclusions was also adopted, such as to enable members and service of the umbrella committee to attend the meetings of the Committee on European Integration where negotiating positions within their competencies were considered, as well as presenting with the draft of negotiating positions under the same conditions valid for the Committee on European Integration.</p> <p>At the eight meeting of the Committee on European Integration, held on 16 September, Draft negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 5 – Public Procurement has been considered and positive opinion on mentioned document has been adopted. Closed meeting of the Committee on European Integration, where negotiating position has been considered, was attended for the first time by the members of the umbrella committee for the mentioned field, precisely two members of the Committee on Economy, Finance and Budget.</p> <p>At the seventh meeting of the Committee, held on 19 September, Draft of the negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 6 – Commercial Law was considered and positive opinion was given. The meeting was attended by a total of seven members of the lead committee, i.e. Committee on Economy, Finance and Budget.</p> <p>At the ninth meeting of the Committee, held on 23 September, Draft of the negotiating position of Montenegro for Intergovernmental Conference on accession of Montenegro to the European Union for Chapter 10 – Information Society and Media was considered. The</p>

	<p>Committee unanimously adopted proposal for amending the Draft of the negotiating position, and the Ministry of Foreign Affairs and European Integration was informed thereof. The meeting was attended by nine members of the lead committees – Committee on Economy, Finance and Budget and Committee on Political System, Judiciary and Administration.</p> <p>At the first continuation of the sixth meeting of the Committee on European Integration, held on 25 July, activities within Negotiation Chapter 23 – Judiciary and Fundamental Rights were presented by representatives of the Negotiating Group in charge for negotiation chapters 23 and 24 and Working Group for Negotiation Chapter 23. At the second continuation of the sixth meeting of the Committee, held on 30 July, activities within Negotiation Chapter 24 – Justice, Freedom and Security were presented by the head of the Working Group for Chapter 24.</p>
14.	<p>Activity/measure: Committee on European Integration shall, at least quarterly, organise meetings where the progress in accession negotiation will be considered for each negotiation chapter that negotiations are initiated for, where, if necessary, interested members of the line committees shall be invited.</p> <p>Holder: Committee on European Integration</p> <p>Deadline: Quarterly</p> <p>Indicator of success: Number of chapters considered Number of meetings Number of conclusions adopted</p> <p>Level of implementation: Committee on European Integration held a meeting on 8 February, where one of the items of the agenda was related to presenting of the state-of-play in the negotiations for membership to the European Union.</p> <p>At the Committee meeting of 17 June, the State Secretary for European Integration and Chief Negotiator for Negotiations on Accession of Montenegro to the EU presented the state-of-play in the negotiation process.</p>
15.	<p>Activity/measure: Committee on European Integration, in cooperation with the umbrella committees, will organize thematic forums under certain negotiation chapters, in the form of public debates, round tables, etc., where expert and other interested public would have an opportunity to express opinions and suggestions prior to establishing negotiating position and considering by the Committee</p> <p>Holder: Committee on European Integration, in cooperation with the umbrella committees</p> <p>Deadline: Continuous</p> <p>Indicator of success:</p>

	<p>Number of thematic forums Number of chapters considered Number of opinions obtained Number of participants</p> <p>Level of implementation: With the aim of enhancing the role of the Parliament of Montenegro, in terms of providing transparent and inclusive negotiating process, the Committee organized first public debate titled “Montenegro and European Union – Information Society and Media”, on 17 September, where European and national legislation, covered by Chapter 10, were presented. Beside the members of the Committee on European Integration and members of the Committee on Political System, Judiciary and Administration, the Head of the EU Delegation to Montenegro, member of the negotiating group for Chapter 10 – Information Society and Media, Head and members of the Working Group for Chapter 10, as well as representatives of media, nongovernmental sector, Telekom of Montenegro and OSCE were among 44 participants of the public debate.</p> <p>Organizing thematic forums, including thematic forums for negotiation chapters 23 and 24, has been envisaged by the Work Plan of the Committee on European Integration for 2013.</p>
16.	<p>Activity/measure: Committee on European Integration will regularly consider reports on fulfilling obligations from SAA and quarterly reports on overall activities within the process of stabilisation and association, which have been regularly submitted by the Ministry of Foreign Affairs and European Integration</p> <p>Holder: Committee on European Integration</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of meetings Number of reports considered Number of conclusions</p>
	<p>Level of implementation: Two meetings of the Committee on European Integration were held: - on 11 March when 28th, 29th and 30th quarterly reports on overall activities within the process of stabilisation and association to the EU were considered, as well as 7th, 8th and 9th reports on fulfilling obligations from the Stabilisation and Association Agreement, which were submitted to the Committee by the Ministry of Foreign Affairs and European Integration, and - on 17 June when 31st quarterly report on overall activities within the Process of Stabilisation and Association to the EU was considered.</p>
17.	<p>Activity/measure: Adoption of the Annual Legislative Work Plan of the Parliament together with the Plan for Harmonisation of the Legislation with the EU Law and Plan for considering reports which certain bodies, in accordance with the law, submit to the Parliament on the</p>

	state in certain fields
	Holder: Collegium (draft of preparations Secretary General's Office)
	Deadline: March
	Indicator of success: Draft Plan prepared Legislative plan of the Parliament adopted Service prepares quarterly reports on fulfilling the plan
	Level of implementation: Collegium of the President of the Parliament of Montenegro, at the meeting of 19 March 2013, adopted the Legislative Work Plan of the Parliament, the draft of which was prepared by the Parliamentary Service on the basis of the Government's 2013 Work Programme as well as Activity Plan for meeting the recommendations from the European Commission's 2012 Progress Report on Montenegro. The plan covers a review of proposals for laws, that are to be considered during the Spring and Autumn Session in 2013 as well as oversight activities of the Parliament through consideration of reports that some bodies, in line with the law, submit to the Parliament. The Parliamentary Service prepared Draft Report on the implementation of the Legislative Work Plan for the period until 30 June, previously adopted by the Collegium of the President of the Parliament on 30 July. As envisaged by the Plan, the Service prepared in September and submitted to the Collegium the Report on the implementation of the Legislative Work Plan for the period until 30 September, as well as proposal for the Revised Plan for Spring Session.
18.	Activity/measure: Consideration of the Information on fulfilling the Legislative Work Plan of the Parliament following the end of the Spring Session along with revising the plan for the Autumn Session
	Holder: Collegium (draft of preparations Secretary General's Office)
	Deadline: September
	Indicator of success: Information prepared and proposed revision of the Plan Collegium adopted Information with revised Plan
	Level of implementation: As envisaged by the Plan, Secretary General's Office of the Parliament prepared the draft report on the implementation of the Legislative Work Plan for the period until 30 September, covering information on legislative activities for the period until the end of the Spring Session as well as sittings of extraordinary session held in August and September.

	<p>On the basis of information on the implementation of the Legislative Work Plan, Secretary General's Office prepared the proposal for the Revised Legislative Work Plan of the Parliament of Montenegro for the Second Ordinary (Autumn) Session in 2013, which was also submitted to the Collegium of the President of the Parliament.</p>
19.	<p>Activity/measure: Approval of the Calendar of Activities for Spring and Autumn Session</p>
	<p>Holder: Collegium (draft of preparations Secretary General's Office)</p>
	<p>Deadline: March September</p>
	<p>Indicator of success: Draft Calendar prepared Calendar of activities for Spring and Autumn Session accepted</p>
	<p>Level of implementation: Collegium of the President of the Parliament, at the meeting of 19 March 2013, approved the Calendar of Activities of the Parliament, for the period 1 January – 31 July 2013. Calendar of Activities for the Autumn Session, i.e. period from 1 October to 31 December 2013 was adopted by the Collegium of the President of the Parliament of Montenegro, at the meeting of 30 September.</p> <p>The calendar specifies dates in a month for holding the sittings of the Parliament, meetings of working bodies as well as MP's days, intended for the work of MPs in MPs Groups and with citizens.</p>
20.	<p>Activity/measure: Approval of Annual Work Plans of working bodies</p>
	<p>Holder: All working bodies²</p>
	<p>Deadline: I quarter</p>
	<p>Indicator of success: Working bodies adopted annual work plans for 2013</p>
	<p>Level of implementation: 2013 Annual Work Plans were approved by all working bodies of the Parliament, except for the Legislative and Constitutional Committee, having in mind specific competences of the two committees.</p>

²Apart from Legislative and Constitutional Committee, having in mind specific competencies of these two committees

In addition, the Security and Defence Committee, in line with Article 12, paragraph 1 and 2 of the Law on Parliamentary Oversight in the Fields of Security and Defence, adopted the Plan of Parliamentary Oversight for 2013.

21.	<p>Activity/measure: Providing specialized trainings for Members of the Parliament and Service on certain fields of the EU law, particularly related to negotiation Chapters 23 and 24</p>
	<p>Holder: Service of the Parliament</p>
	<p>Deadline: Continuous</p>
	<p>Indicator of success: Number of organized trainings Number of training participants</p>
	<p>Level of implementation: Members of the Security and Defence Committee participated in the seminar for members of the parliament on national security policy, held on 1 and 2 July in Garmisch-Partenkirchen (Germany), organized by the Centre George C. Marshall. The Seminar was attended by seven members of the parliament and one employee in the Service of the Parliament.</p> <p>Chairperson of the Committee on Human Rights and Freedoms participated at the international seminar “Relations between institutions of ombudsman and interested parties”, which was held on 10 and 11 September in Regional School of Public Administration in Danilovgrad, in organization of European Commission, Directorate General for Enlargement, TAIEX, in cooperation with the Regional School of Public Administration (ReSPA).</p> <p>With the aim of wider consideration of gender aspects through the work of the Parliament, in cooperation with the OSCE Mission to Montenegro – Department for democratization and support of experts of OSCE Office for Democratic Institutions and Human Rights (ODIHR) from Warsaw, Gender Equality Committee organized on 19 and 20 July a seminar for members of the Committee and representatives of certain working bodies of the Parliament, such as: Security and Defence Committee, Administrative Committee, Anti-corruption Committee, Committee on European Integration and Committee on International Relations and Emigrants. The seminar was attended by 15 members of the parliament as well as five employees in the Service of the Parliament.</p> <p>Seminar “Fight against organized crime, corruption and money laundering”, held in Brussels, in organization of the European Parliament, on 4 and 5 March 2013, was attended by eight members of the parliament, that is Chairperson and members of the Anti-corruption Committee, as well as two representatives of the Service.</p> <p>Preparation of applications for expert support through TAIEX is on-going for a certain number of proposals for laws, among which are</p>

laws from the fields included in chapters 23 and 24. Application for expert support through TAIEX is already prepared for analysis of harmonisation of the Proposal for the Law on Amendments to the Law on Public Procurement, at the proposal of the Anti-corruption Committee. Its formulation is expected in the IV quarter by the Government.
In accordance with the standard procedure, the request is submitted to the EU Delegation in Montenegro for the opinion, and to the Ministry of Foreign Affairs and European Integration as well, and then it is sent to TAIEX.

ADMINISTRATIVE AND MATERIAL CAPACITIES

22.	<p>Activity/measure: Provide adequate expert support through preparing quality reports and minutes and other materials from the sittings of the parliament and meetings of working bodies</p> <p>Holder: Sector for support to legislative and control function</p> <p>Deadline: Continuous</p> <p>Indicator of success: Instructions for draft of the report and minutes given, along with the procedures for publishing Uniformity reached and quality of the report and minutes from the meetings of working bodies improved</p> <p>Level of implementation: Preparatory activities for drafting instructions are on-going.</p>
23.	<p>Activity/measure: According to the steering dynamics of acts towards the working bodies, to draft briefings with the overview of harmonisation with the EU law and assessment of Preliminary Regulatory Impact Assessment (RIA) submitted by the Government with certain proposals for the laws</p> <p>Holder: Sector for support to legislative and oversight function</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of briefings Number of briefings containing RIA assessment</p> <p>Level of implementation: A total of 131 briefings were done for proposals for laws submitted by the Government, as well as for the other items of the agenda.</p> <p>In 2013, the Government submitted 75 proposals for laws to the Parliament, of which 33 were defined by the Work Programme of the</p>

Government and/or Activities Plan on fulfilling recommendations from Montenegro 2012 Progress Report of the European Commission, while draft of RIA has been planned for 30 of them. From this number of proposals for laws, only four were submitted to the Parliament with RIA (Proposal for the Law on Amendments to the Law on Spatial Planning and Construction, Proposal for the Law on Amendments to the Law on Foreign Investments, Proposal for the Law on the Protection of the Natural and Cultural-Historical Area of Kotor and Proposal for the Law on Amendments to the Anti-discrimination Law).

Briefing done for the Proposal for the Law on Amendments to the Law on Spatial Planning and Construction contained elements of RIA. Briefing for the Proposal for the Law on Amendments to the Law on Foreign Investments contained findings of RIA review, as well as the Proposal for the Law on the Protection of the Natural and Cultural-Historical Area of Kotor, for which also, within briefing, RIA assessment was done.

Briefings for proposals for laws contain the findings of reviews of tables of concordance.

24.	<p>Activity/measure: Efficient monitoring of harmonisation with the EU legislation</p> <p>Holder: Sector for support to legislative and oversight function</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of compliance tables Number of corrections</p> <p>Level of implementation: A total of 67 tables of concordance, submitted along with proposals for laws by the Government, were reviewed. Twenty, mainly technical, corrections were made.</p>
25.	<p>Activity/measure: Regular update of database with data from compliance tables and available information on screening</p> <p>Holder: Sector for support to legislative and oversight function</p> <p>Deadline: Continuous</p> <p>Indicator of success: Updated bases Number of users</p> <p>Level of implementation: Access to regularly updated databases of tables of concordance and documents related to screening is possible through intranet portal.</p>

	Database of tables of concordance had 1768 entries on 30 September 2013, data for 549 proposals for laws and 1219 celex, while the screening database (screening lists, presentations, reports, etc.) had 1503 files. All registered users of intranet portal can access these data, and on 30 September 2013 there were 109 of them.
26.	Activity/measure: Engagement of experts for certain areas for checking compliance tables, primarily using the support of TAIEX. The Service will, in consultation with chairmen of committees, prepare general list of the most important proposals for the laws which, in accordance with the Legislative Work Plan, are expected to enter legislative procedure in order to provide on time expert support for checking the tables
	Holder: Service of the Parliament
	Deadline: March Continuous
	Indicator of success: List of proposals for the laws is determined for which the expert support is needed Number of submitted and number of approved requests by TAIEX Number of experts missions Number of staff participants of trainings
	Level of implementation: The list of proposals for laws that require expert support is done following the consultations of secretaries of the committees with the chairmen of the committees. Application for expert support through TAIEX is prepared for the analysis of harmonisation of the Proposal for the Law on Amendments to the Law on Public Procurement, the formulation of which is expected in the IV quarter by the Government. In accordance with the standard procedure, the request is submitted to the EU Delegation in Montenegro for opinion and to the Ministry of Foreign Affairs and European Integration, and then it is sent to TAIEX. Preparation of applications for expert support through TAIEX is on-going for several additional proposals for laws.
27.	Activity/measure: Timely and adequate preparation of research papers, in accordance with customer requirements
	Holder: Section for research, analysis, library and documentation
	Deadline: Continuous
	Indicator of success: Number of requests for research papers

	<p>Number of research papers</p> <p>Level of implementation: Since the beginning of January until the end of September, Section for research, analysis, library and documentation prepared and published a total of five research papers at the request of members of the parliament, containing 170 pages.</p>
28.	<p>Activity/measure: Provide answers to questions submitted via ECPRD network</p> <p>Holder: Section for research, analysis, library and documentation</p> <p>Deadline: Continuous</p> <p>Indicator of success: Percentage of provided responses above average in the ECPRD network</p> <p>Level of implementation: From January until the end of September, Section prepared and sent answers, in a form of brief information prepared in English, to 50 ECPRD requests. The Section prepared and posted answers to 90% of ECPRD queries sent to the Parliament of Montenegro. By comparison, the average rate of responses sent by most of the parliaments of ECPRD network is 70-80%.</p>
29.	<p>Activity/measure: Create conceptual design for providing permanent adequate space for the need of the Parliament of Montenegro</p> <p>Holder: Parliament Directorate of Public Works</p> <p>Deadline: IV quarter</p> <p>Indicator of success: Conceptual design created</p> <p>Level of implementation: Commission for the evaluation of architectural design proposals for the new building of the Parliament of Montenegro was set up in June 2013. The Commission members are President and Vice-Presidents of the Parliament and architecture and civil engineering experts. Members of the Evaluation Commission met on 16 and 17 July 2013 to exchange opinions on the forthcoming activities. It was agreed to initiate the procedure to expand the site of the planned construction of the new Parliament's building.</p>
30.	<p>Activity/measure: To provide and to furniture an additional office space as a short-term solution of the spatial deficit</p> <p>Holder: Service of the Parliament</p>

	<p>Deadline: II quarter</p> <p>Indicator of success: Office space provided and furnished All committees chairpersons and their services as well have their own offices</p> <p>Level of implementation: Additional office space, as a short-term solution for the lack of space, is provided in Novaka Miloševa Street 8a and 6a, of total area surface of 702 m². In cooperation with the Real-Estate Administration, a part of the office space has been renovated, and from 5 May 2013 the offices of five committee chairpersons have been located here as well as seven offices of the Parliamentary Staff. Renovation of office space in Novaka Miloševa Street no 8a, with total of 14 offices, has been finished and tender procedure for procurement of the office furniture is on-going.</p>
31.	<p>Activity/measure: Preparation of the project task for the development of the information support to legislative process, which should be a basis for the preparation of a tender documentation</p> <p>Holder: IT Section and Secretary General's Office</p> <p>Deadline: II quarter</p> <p>Indicator of success: Project Task prepared</p> <p>Level of implementation: The Parliamentary Service prepared the "Initial Terms of Reference: Development of Legislative Process Support System" as well as "Terms of Reference for the design, development and implementation of parliamentary information and legislative system in the Parliament of Montenegro". On the basis of these documents, ToR for expert support in development and application of legislative information system within the Strategic Framework of the Parliament of Montenegro was done.</p> <p>In the period 2 – 20 September 2013, the expert mission for the support of the development of the legislative information system was carried out, with the support of EU Delegation to Montenegro and financed from IPA 2011 funds. The aim of the mission was to prepare ToR for the development and application of the legislative information system within the Strategic Framework, which will be the basis drafting of the tender documentation.</p>
32.	<p>Activity/measure: Adopting the set of rules – policies for governing the information system of the Parliament (Information systems security policy, Internet usage policy, Mail server usage policy, Anti-virus policy for computers, etc.)</p> <p>Holder: IT Section and Secretary General's Office</p>

	Deadline: IV quarter
	Indicator of success: Set of rules adopted
	Level of implementation: Preparation activities are on-going
33.	Activity/measure: Development of Intranet portal
	Holder: IT Section
	Deadline: II quarter
	Indicator of success: Intranet portal set up Availability of the base Number of users
	Level of implementation: Intranet portal of the Parliament of Montenegro, developed by the IT Section of the Parliament of Montenegro, was set up and launched in early April. Information and documents important for the work of the Parliamentary Service, such as various documents necessary for daily work (application forms, tutorials), news from EU institutions, tables of concordance, Progress Editor, Eurovoc and other are available on the portal. Currently the portal has 109 registered users.
34.	Activity/measure: To start creation of digital documentation/archives
	Holder: IT Section, Section for research, analysis, library and documentation
	Deadline: IV quarter
	Indicator of success: Digitalisation has started Percentage of digitalised materials
	Level of implementation: Preparation activities are on-going
35.	Activity/measure: Adopting the “Rulebook on Organisation and Systematisation of the Parliamentary Service”
	Holder: Secretary General

	Administrative Committee
	Deadline: April
	Indicator of success: “Rulebook on Organisation and Systematisation of the Parliamentary Service” adopted
	Level of implementation: “Rulebook on Organisation and Systematisation of the Parliamentary Service” is adopted. Administrative Committee gave consent to the Rulebook at the meeting of 31 July.
36.	Activity/measure: To revise strategy of human resources
	Holder: Secretary General's Office and Human Resources Management Bureau
	Deadline: IV quarter
	Indicator of success: Revised Strategy The percentage of implemented activities with regard to the plan
	Level of implementation: The Strategy will be revised at the end of the year for the next year
37.	Activity/measure: Adopting the 2013 Trainings Plan
	Holder: Secretary General's Office and Human Resources Management Bureau
	Deadline: I quarter
	Indicator of success: Number of implemented trainings with regard to total number of trainings envisaged by the Plan Number of employees who attended trainings from the 2013 Trainings Plan
	Level of implementation: 2013 Trainings Plan was adopted together with revised Strategy for Human Resources Development 2012-2015. Trainings Plan envisages 11 trainings for employees of the Parliament of Montenegro. For each training the following is determined: target group, purpose of training, time schedule and a partner for the implementation of training – if implemented in cooperation with other organisations. Six out of 11 planned trainings have been implemented, with total of 98 attendees.
38.	Activity/measure:

	<p>Implementation of planned trainings</p> <p>Holder: Human Resources Management Bureau</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of implemented trainings Number of participants</p> <p>Level of implementation: In the period 1 January – 30 September 2013, 6 out of 11 trainings planned by the 2013 Trainings Plan have been implemented. Total number of attendees of the trainings was 98.</p>
39.	<p>Activity/measure: Adopting documents for development of internal communication</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: III quarter</p> <p>Indicator of success: Adoption of the strategic document for development of internal communication Percentage of implementation of the activities with regard to the plan</p> <p>Level of implementation: Working version of the strategic document for development of internal communication is prepared.</p>
40.	<p>Activity/measure: Adopting documents for development of external communication</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: IV quarter</p> <p>Indicator of success: Adoption of the strategic document for development of external communication Percentage of implementation of the activities with regard to the plan</p> <p>Level of implementation: Preparation activities for drafting of the document are on-going</p>
41.	<p>Activity/measure:</p>

	Drafting the Book of Welcome for newly employed
	Holder: Parliament of Montenegro
	Deadline: IV quarter
	Indicator of success: Drafting the Book of Welcome for newly employed
	Level of implementation: Preparation activities are on-going, including the analyses of experiences of other parliaments
42.	Activity/measure: Drafting the Book of Welcome for MPs
	Holder: Parliament of Montenegro
	Deadline: IV quarter
	Indicator of success: The Book of Welcome for MPs drafted
	Level of implementation: Preparation activities are on-going, including the analyses of experiences of other parliaments
43.	Activity/measure: Creating handbooks
	Holder: Parliament of Montenegro
	Deadline: Continuous
	Indicator of success: Number of created handbooks Number of distributed/taken handbooks
	Level of implementation: Work on handbooks based on document “Managing jobs in the Parliament” is on-going. Drafts of five handbooks have been done so far: - Basis of Management, - Change Management, - Increased performance and motivation,

	<ul style="list-style-type: none"> - Skills of conducting interviews with managers and - Teamwork and Leadership
44.	<p>Activity/measure: Adopting the “Rulebook on advertisements for recruiting to the Parliamentary Service”</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: I quarter</p> <p>Indicator of success: Adoption of the “Rulebook on advertisements for recruiting to the Parliamentary Service”</p> <p>Level of implementation: “Rulebook on advertisements for recruiting to the Parliamentary Service” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.</p>
45.	<p>Activity/measure: Adopting the “Rulebook on rating skills and knowledge”</p> <p>Holder: Parliamentary Service</p> <p>Deadline: I quarter</p> <p>Indicator of success: Adoption of the “Rulebook on rating skills and knowledge”</p> <p>Level of implementation: “Rulebook on rating skills and knowledge” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.</p>
46.	<p>Activity/measure: Adopting the “Rulebook on the content, preparation and adoption, as well as drafting of a special programme for professional training and development”</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: I quarter</p> <p>Indicator of success: Adoption of the “Rulebook on the content, preparation and adoption, as well as drafting of a special programme for professional training and development”</p>

	<p>Level of implementation: “Rulebook on the content, preparation and adoption, as well as drafting of a special programme of professional training and development” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.</p>
47.	<p>Activity/measure: Reaching a “Decision on special advisers in the Parliament of Montenegro”</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: I quarter</p> <p>Indicator of success: Reaching a “Decision on special advisers in the Parliament of Montenegro”</p> <p>Level of implementation: “Decision on special advisers in the Parliament of Montenegro” was adopted at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.</p>
48.	<p>Activity/measure: Reaching a “Decision on type and procedure for presenting awards”</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: I quarter</p> <p>Indicator of success: Reaching a “Decision on type and procedure for presenting awards”</p> <p>Level of implementation: “Decision on type and procedure for presenting awards” was reached at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013.</p>
49.	<p>Activity/measure: Determining the “Criteria and methods for evaluation of civil servants and state employees of the Parliamentary Service”</p> <p>Holder: Parliament of Montenegro</p> <p>Deadline: I quarter</p> <p>Indicator of success:</p>

	Adoption of the “Criteria and methods for evaluation of civil servants and state employees“ Adoption of the “Evaluation form“
	Level of implementation: “Criteria and methods for evaluation of civil servants and state employees of the Parliamentary Service" were determined at the meeting of the Administrative Committee of the Parliament of Montenegro of 24 July 2013. The Evaluation form is an integral part of the document.
50.	Activity/measure: Adopting the Book/List of knowledge, skills and behaviour
	Holder: Parliament of Montenegro
	Deadline: IV quarter
	Indicator of success: Adoption of the List of knowledge and skills for positions in the Parliamentary Service
	Level of implementation: Preparation activities are on-going
OPENNESS AND TRANSPARENCY	
51.	Activity/measure: Determining procedures for operations of the Committee on Human Rights and Freedoms in the part of competences relating to considering and taking positions on petitions of citizens and legal entities in respect of exercising the citizens' rights.
	Holder: Committee on Human Rights and Freedoms
	Deadline: II quarter
	Indicator of success: Procedures determined Public informed on procedures
	Level of implementation: At the meeting the Committee on Human Rights and Freedoms, held on 30 May 2012, with regard to amendments to Article 44 of the Rules of Procedure of the Parliament of Montenegro (Decision on Amendments to the Rules of Procedure of the Parliament of Montenegro

– Official Gazette of Montenegro, no. 25/12, of 11 May 2012), which stipulates that the Committee on Human Rights and Freedoms “considers and takes positions on petitions of citizens and legal entities in respect of exercising the citizens’ rights”, the Committee concluded that petitions and addressing of citizens and legal entities to the Committee on Human Rights and Freedoms would be considered after being considered by the relevant institution- Protector of Human Rights and Freedoms of Montenegro, in case that citizens are not satisfied by actions of the Protector of Human Rights and Freedoms regarding the petition; in which case, the Committee would act in line with its control and oversight function.

The Parliament of Montenegro asked for expert support of TAIEX to determine procedures for acting of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of the expert assistance upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating the considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee’s scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.

In the period June 2012 – 30 September 2013, the Committee on Human Rights and Freedoms received five petitions, one of which was submitted in 2013.

52.	<p>Activity/measure: To determine procedures for operations of the Anti-Corruption Committee in the part of competences relating to the considering and taking positions on petitions and forwarding those to relevant bodies, in accordance with the Committee’s scope of work</p>
	<p>Holder: Anti-Corruption Committee</p>
	<p>Deadline: II quarter</p>
	<p>Indicator of success: Procedures determined Public informed on procedures</p>
	<p>Level of implementation: At the Fifth meeting of 27 March, the Anti-Corruption Committee discussed its competences in line with Article 48, paragraph 4 of the Rules of Procedure of the Parliament of Montenegro, reaching a conclusion that an act regulating actions of the Committee evidently did not exist. Having in mind the significance of considering the petitions in fight against corruption and organised crime, the Committee reached a conclusion to address the Collegium of the President of the Parliament to consider that issues and help in regulating it. Chairperson of the Committee sent a letter to the Collegium on 28 March, stating that it was necessary that the Collegium established a</p>

working group or engaged experts for drafting the act.

The Parliament of Montenegro asked for the expert support of TAIEX to determine procedures for acting of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of the expert assistance upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee's scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.

In the period 1 January – 30 September, two petitions were sent to the Ant-corruption Committee.

53.	Activity/measure: To improve procedures for citizens' addressing to the President of the Parliament
	Holder: Parliamentary Service
	Deadline: III quarter
	Indicator of success: Procedures determined Public informed on procedures
	Level of implementation: Redesign of the website provides more simple procedure for citizens' addressing to the Parliament, and all inquiries are answered regularly. Additionally, the Parliament of Montenegro asked the expert support of TAIEX to determine procedures for operations of the Committee on Human Rights and Freedoms and Anti-Corruption Committee regarding petitions and complaints of citizens and legal entities. The expert help should include the consideration of possibilities for simplifying the procedure of citizens' addressing to the Parliament. On 29 August, TAIEX sent a letter to the Parliament confirming the approval of the expert help upon the request of the Parliament of Montenegro with regard to providing support for formulating written procedures for acting of the Committee on Human Rights and Freedoms in the part of competences relating the considering and taking positions on petitions of citizens and legal entities, in respect of exercising rights of citizens as well as procedures for activities of the Anti-corruption Committee in the part of competences of considering petitions and forwarding them to relevant bodies, in accordance with the Committee's scope of work. As proposed, the implementation of technical support of TAIEX is expected in autumn 2013.
54.	Activity/measure: Continue to provide opportunities to representatives of interested public to participate in the work of working bodies
	Holder:

	Working bodies
	Deadline: Continuous
	Indicator of success: Number of participations of civil society representatives in the work of working bodies
	Level of implementation: Representatives of interested public have an opportunity to participate at meetings of the working bodies, in accordance with Article 67 of the Rules of Procedure of the Parliament. Over 120 participations of representatives of civil sector have been recorder in the reporting period, among them were individuals and representatives of around 20 non-governmental organisations. Meetings of working bodies were attended by about 30 representatives of international organisations in Montenegro. Also, six representatives of NGO sector participated in the work of the Working Group of Administrative Committee, founded with a task to continue the procedure of considering proposal of non-governmental organisations for adopting acts, by which the manner and procedure of election of NGO sector representatives in bodies formed by the Parliament of Montenegro would be established.
55.	Activity/measure: To respond regularly to all requests for free access to information submitted in accordance with the law
	Holder: Secretary General's Office in cooperation with other organisational units
	Deadline: Continuous
	Indicator of success: Number of answered requests with regard to the number of submitted requests.
	Level of implementation: All requests for free access to information are responded regularly. Until 30 September, 44 requests for free access to information were submitted to the Parliament and respondedto in the following manner: - access was allowed for 24 requests, - access was denied for 14 requests, since the Parliament had no information asked, - answer to six requests was in a form of notification that information had been already published.
56.	Activity/measure: To organize “Children’s Parliament”
	Holder: Department for Public Relations, International Affairs and Protocol
	Deadline: Continuous
	Indicator of success: “Children’s Parliament” held

	<p>Number of students who participated in the “Children’s Parliament”</p> <p>Level of implementation: “Children’s Parliament” is organized once a year in November, on the occasion of 20 November, the Day of adoption of Convention on the Rights of the Child, in cooperation with the Centre for Children’s Rights of Montenegro.</p>
57.	<p>Activity/measure: To continue with implementation of the project “Democracy Workshops” and establish another workshop related to the topic of the EU</p> <p>Holder: Department for Public Relations, International Affairs and Protocol Section for research, analysis, library and documentation</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of held workshops Number of participants in the Project Number of guests Reactions from schools</p> <p>Level of implementation: In the period January – September 2013, 120 workshops were organised, attended by 2801 students and 141 teachers from 42 primary schools in Montenegro. A total of 12 Members of the Parliament of Montenegro from parliamentary majority and parliamentary minority participated as guests in democracy workshops. Number of workshops increased from September, from eight to nine workshops per week, due to a larger interest of schools.</p>
58.	<p>Activity/measure: To organise visits to the Parliament for groups of citizens and similar events (exhibitions, concerts, etc.)</p> <p>Holder: Department for Public Relations, International Affairs and Protocol</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of visits and similar events Number of citizens who visited the Parliament</p> <p>Level of implementation: In the period January – September 2013, the following was organised:</p>

	<ul style="list-style-type: none"> - Six visits of students of Montenegrin Association of Political Science Students – MAPSS (around 150 persons), and on 28 September 2013, a visit of MAPSS and IAPSS (International Association of Political Science Students) students - 120 visits of students, within the project “Democracy Workshops”, where 2801 students participated from 42 schools; awarding certificates to attendees of democracy workshops was organised in villa Gorica on 11 June, and - Exhibition on the occasion of awarding certificates to attendees of “Democracy Workshops”, containing photographs of participants, cover pages of newspapers and a selection from the Guest Book of students and teachers.
59.	<p>Activity/measure: To continue with implementation of Internship programme and to develop a model which will be applicable in 2014</p> <p>Holder: Secretary General's Office and secretaries of certain working bodies</p> <p>Deadline: Continuous</p> <p>Indicator of success: The continuation of the Internship programme implemented Number of college students– participants in the Programme</p> <p>Level of implementation: The Parliament enabled Internship for three students of final years of graduate and post graduate studies in 2013.</p>
60.	<p>Activity/measure: To upload regularly information on parliaments activities on internet pages of the Parliament</p> <p>Holder: Parliamentary Service (particularly Department for Public Relations, International Affairs and Protocol)</p> <p>Deadline: Continuous</p> <p>Indicator of success: Number of visits to the website</p> <p>Level of implementation: All the information on the work of the Parliament is regularly uploaded on Internet pages. Information related to legislative procedure, including proposals for law, amendments, reports and minutes of working bodies, as well as voting listings are available on the website. In the reporting period 2734 information with 1107 images were published on the News page of the parliamentary website.</p> <p>In the same period, Department for Public Relations, International Affairs and Protocol of the Parliament of Montenegro issued 256 permanent accreditations for journalists and 93 permanent accreditations for cameramen/photo reporters from 22 electronic and printed media, out of which seven were editorial boards outside Montenegro. Also, 111 daily accreditations were issued. At the same time, 81 individual journalists’ questions relating to the parliamentary activities were processed and responded to.</p>

	Number of visits to the website can be traced since 21 May, i.e. launching of the new website, developed and maintained by the Department for Information Technology. Since then until 30 September 2013, the website of the Parliament was visited 77,693 times in total.
61.	<p>Activity/measure: Redesign of the website of the Parliament of Montenegro</p> <p>Holder: Department for Public Relations, International Affairs and Protocol IT Section</p> <p>Deadline: II quarter</p> <p>Indicator of success: Internet pages have been redesigned and Easier finding of information on the work of the Parliament provided</p> <p>Level of implementation: As of 21 May 2013, the redesigned website of the Parliament of Montenegro has been active. The website has been redesigned and significantly improved in content, in accordance with the current technical achievements, significantly increased parliamentary activities and, primarily, needs of the citizens and other users for easier finding of information. The innovated website, as well as its maintenance, has been completely implemented by the Service of the Parliament, by its staff, technical and financial capacities, mainly by the IT Sector, in cooperation with other organisational units. As of 21 May, it has been possible to monitor the number of visits to website; since then until 30 September 2013 the website was visited 77,693 times, out of which 23,021 were unique visits. The average time spent on the website was 5 minutes and 55 seconds. Additionally, in the said period there were 345,365 visits to pages, out of which 241,530 were unique visits. The average time spent on a page was 1 minute and 43 seconds. Visits to the new website were recorded from a total of 110 countries.</p>
62.	<p>Activity/measure: Inform the public about the most important parliamentary activities through the electronic newsletter “Open Parliament”</p> <p>Holder: Department for Public Relations, International Affairs and Protocol and Secretary General’s Office</p> <p>Deadline: Continuous</p> <p>Indicator of success: 11 newsletters published (without August due to annual leave)</p> <p>Level of implementation: From 1 January until 30 September 2013, a total of eight newsletters were published and sent (for the period December 2012 - September 2013). Also, an electronic form is now available on the website of the Parliament, through which all interested parties can sign up to receive the newsletter to their e-mail address.</p>
63.	Activity/measure:

	<p>To update regularly listings of public voting on the website of the Parliament</p> <p>Holder: Department for Public Relations, IT Section and International Affairs and Protocol and Secretary General's Office</p> <p>Deadline: Continuous</p> <p>Indicator of success: Listings of voting are published regularly on the website of the Parliament</p> <p>Level of implementation: IT Section is continuously publishing listings of electronic voting from the sittings of the Parliament on the website of the Parliament. Listings of electronic voting are published no later than the next business day, and exceptionally, when it comes to a larger number of voting in one day, and for the purpose of detailed control, the deadline for publishing may be prolonged to most of the three business days. Listings of electronic voting are published with the material the voting is related to, and development of a special software solution– voting base has begun in order to enable users (primarily citizens) better insight, and better and faster searches.</p>
64.	<p>Activity/measure: Parliamentary TV channel introduced on the cable networks</p> <p>Holder: Parliamentary Service</p> <p>Deadline: III quarter</p> <p>Indicator of success: Parliamentary TV channel introduced on the cable networks Number of networks that the channel is available at Number of households that the channel is available to</p> <p>Level of implementation: The procedure of introducing the Parliamentary TV channel has been initiated in cooperation with the Broadcasting Agency.</p>
65.	<p>Activity/measure: Analysis of conditions and assessment of the need for introducing the broadcasting Parliamentary TV channel</p> <p>Holder: Collegium</p> <p>Deadline: IV quarter</p> <p>Indicator of success: Analysis and assessment of the need for introducing the broadcasting Parliamentary TV channel</p> <p>Level of implementation:</p>

	Preparation activities are on-going
66.	Activity/measure: Printing of collections of research papers
	Holder: Section for research, analysis, library and documentation
	Deadline: II quarter
	Indicator of success: Collections of research papers printed
	Level of implementation: The procedure of public procurement for printing of research papers was completed and the best offer was selected. The procedure of signing the contract is underway, after which the printing of collections of research papers will follow.
67.	Activity/measure: Preparing and publishing the Annual Performance Report of the Parliament of Montenegro
	Holder: Secretary General's Office in cooperation with all parts of the Service
	Deadline: March
	Indicator of success: Annual Performance Report published on the website
	Level of implementation: 2012 Performance Report of the Parliament of Montenegro was prepared and published on the Parliament's webpage.
68.	Activity/measure: Reporting on Plan Implementation
	Holder: Secretary General's Office in cooperation with all parts of the Service
	Deadline: Quarterly
	Indicator of success: Reports on Plan implementation prepared Conclusions of the Collegium
	Level of implementation: The first report on the implementation of the Action Plan for Strengthening the Legislative and Oversight Role, encompassing the period from adopting the Plan on 19 March until 30 June, was adopted by the Collegium on 30 July 2013.

