

## NEWSLETTER OPEN PARLIAMENT

Newsletter on the Parliament of Montenegro Performance ◆ No. 41 ◆ September 2014

#### **CONTENT**

${\it Legislative\ and\ oversight\ activity2}$
News from Parliament6
Regional meeting of the Legislative Openness Working Group held
From the parliament's gallery7
In focus8
Parliamentary glossary8
From the history of Montenegrin Parliamentarism9
Calendar10

#### **IN FOCUS**

President of the Parliament of Montenegro participated at the European Conference of Presidents of Parliaments in Oslo

*p.8* 



#### PARLIAMENTARY GLOSSARY

**Do you know...** what is international law?

p.8

### FROM THE HISTORY OF MONTENEGRIN PARLIAMENTARISM

Law on Temporary Rules of Order in the National Assembly

*p*.9

#### FROM THE PARLIAMENT'S GALLERY

COAT OF ARMS OF THE PETROVIĆ DYNASTY

p.7

### **OPEN PARLIAMENT**



#### **Parliament of Montenegro**

Newsletter on the Parliament of Montenegro Performance ◆ Electronic format ◆ Release: monthly ◆ Year IV ◆ No. 41 ◆ September 2014

### **FOREWORD**

#### Dear readers,

We present to you the key information on activities of the Parliament of Montenegro in the period from 1 to 30 September, which is, in the form of monthly newsletter "Open Parliament", prepared by Parliamentary Service.

In September, committees considered 17 proposals for a law, two proposals for a decision and held other activities within their oversight role.

In focus of this month's newsletter is participation of the President of the Parliament of Montenegro in the European Conference of Presidents of Parliaments, which took place in Oslo

The newsletter is published monthly as a part of the "Open Parliament" programme, within which the Parliament endeavours to bring its work closer to Montenegrin citizens. We consider this publication to be very significant as a reliable source of information regarding the work of the Parliament and we hope that you will find it useful.

We remain open to your comments and suggestions, as well as criticism, which can help us bring more quality to our work.

Respectfully,

Service of the Parliament



# LEGISLATIVE AND OVERSIGHT ACTIVITY

#### Proposals for a law deliberated in committees

- Proposal for a Law on Amendments to the Excise Law was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Amendments to the Law on Administrative fees was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Amendments to the Law on Personal Income Tax was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Restoration of the Chapel of Petar II Petrović Njegoš was considered by the Legislative Committee; however, it did not obtain the required majority.
- Proposal for a Law on International Restrictive Measures was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Communal Police** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Efficient Energy Use was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on General Product Safety was considered and proposed to the Parliament for

Newsletter is a part of the programme "Open Parliament", aimed at increasing transparency of work of the Parliament of Montenegro and citizen participation in the parliamentary activities. The newsletter is edited by the Service of the Parliament.

2

- adoption by the Legislative Committee.
- Proposal for a Law on Amendments to the Law on Employment and Exercising Rights with respect to Unemployment Insurance was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Amendments to the Law on Information Data Secrecy was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Amendments to the Law on Montenegrin Citizenship was considered and proposed to the Parliament for adoption by the Legislative Committee.
- Proposal for a Law on Ratification of the Protocol
   of the Stabilisation and Association Agreement
   between the European Communities and their
   Member States, on one side, and the Republic of
   Montenegro, on the other side, that takes into
   account the accession of Croatia to the European
   Union was considered and proposed to the Parliament
   for adoption by the Legislative Committee and the
   Committee on International Relations and Emigrants.
- Proposal for a Law on Ratification of the Agreement between the Government of Montenegro and the Government of Georgia on cooperation in the field of tourism was considered and proposed to the Parliament for adoption by the Committee on International Relations and Emigrants and Legislative Committee.
- Proposal for a Law on Amendments to the Law on Tourism Organisations was considered and proposed to the Parliament for adoption by the Committee on Tourim, Agriculture, Ecology and Spatial Planning and Legislative Committee.
- Proposal for a Law on Amendments the Law on Obligations and Basic Legal Property Relations in Air Transport was considered and proposed to the Parliament for adoption by the Legislative Committee and Committee on Economy, Finance and Budget.
- Proposal for a Law on Amendments to the Foreign Trade Law was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Economy, Finance and Budget.
- Proposal for a Law on Health Care was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Health, Labour and Social Welfare.

#### Proposals for other acts deliberated in committees

 Proposal for a Decision on the appointment of the President of the State Electoral Commission, and a member of the State Electoral Commission from among the representatives of civil society, NGOs and universities was determined by the Administrative Committee.  Proposal for a Decision on the appointment of nine members of the State Electoral Commission was determined by the Administrative Committee.

#### Other activities of working bodies

• At the 59<sup>th</sup> meeting of the **Committee on Political System, Judiciary and Administration**, held on 23 September, there was a consultative hearing of candidates from the List of candidates that fulfill the legislative criteria for the election of Supreme State Prosecutor of Montenegro.

At the 60<sup>th</sup> meeting of the Committee, held on 24 September, the Committee considered 2013 Performance Report of the Supreme State Prosecutor of Montenegro on the State Prosecutor's Office and 2013 Performance Report of the Judicial Council. In addition, the Committee has unanimously supported the Report of the Committee with Proposal for Conclusions regarding consideration of 2013 Annual Performance Report of the Judicial Council on courts in Montenegro.

At the 61st and 62nd meeting of the Committee, held on 25 September, the Committee held a consultative hearing on Proposal for a Law on General Administrative Procedure with scientific and professional consultants, representatives of state authorities and the NGO sector. Following the overall and constructive discussion, all the participants agreed that this type of discussion was a step forward in analysing the proposed legal solutions.



- The 26<sup>th</sup> meeting of the **Security and Defence Committee** was reconvened on 17 September, where the Committee considered and supported 2013 Report on protection and rescue system in Montenegro with several conclusions and 2013 Performance Report of the Ministry of Interior with several conclusions.
- At the 27<sup>th</sup> meeting of the **Committee on European Integration**, on 9 September, the Committee considered Draft negotiating position of Montenegro for the Intergovernmental Conference on Montenegro's Accession to the European Union for Chapter 3 Right of establishment and freedom to

provide services and Draft Negotiating Position of Montenegro for the Intergovernmental Conference on Montenegro's Accession to the European Union for Chapter 14 - Transport policy. The Committee unanimously adopted a proposal to amend both draft negotiating positions.

At the 28<sup>th</sup> meeting of the Committee, held on 19 September, Annex to 2014 Progress Report on Montenegro of the European Commission for the period 1 April to 1 September 2014 was supported, and the First and Second Quarterly Report on the overall activities within the process of integration of Montenegro to the EU were presented.



• At the 68<sup>th</sup> meeting of the **Committee on Economy, Finance and Budget**, held on 15 September, the
Committee gave its consent to the selection of "KPMG
d.o.o. Podgorica" and "KPMG d.o.o. Beograd" as
independent external auditors for financial statements
of the Central Bank of Montenegro. In addition, the
Committee determined the 2015 Draft budget of the
State Audit Institution, which shall be submitted to the
Government of Montenegro. The Committee did not
support the Initiative for making a Decision on the
audit of the Annual Financial Statement of the State
Audit Institution. In addition, the Committee decided
to make a public call for the appointment of a member
of the Senate of the State Audit Institution.



At the 69th meeting, which took place on the same day, the Committee held a control hearing of: Slavoljub Stijepović, Minister of Education; Duško Rajković, Director of the Centre for Vocational Education; Zoja Bojanić Lalović, Director of the Bureau for textbook publishing and teaching aids in relation to the negative opinion of the State Audit Institution on the audit of

annual financial statements of mentioned institutions.

At the 70<sup>th</sup> meeting of the Committee, held on 22 September, the Committee considered 2013 Performance Report of the State Commission for the Control of Public Procurement Procedures and decided to propose it to the Parliament for adoption.

At the 71st meeting of the Committee, held on 26 September, the Committee considered 2013 Performance Report of the Agency for the Protection of Competition and proposed it to the Parliament for adoption.

 At the 32<sup>nd</sup> meeting of the Committee on Tourism, Agriculture, Ecology and Spatial Planning, held on 25 September, the Committee held a consultative hearing on the Proposal for a Law on Olive growing. The hearing was attended by representatives of Ministry of Agriculture, Biotechnical Faculty and Association of olive growers and oil producers.



• At the 35<sup>th</sup> meeting of the **Committee on Education, Science, Culture and Sports**, held on 24 September, Report on implementation of the Project "Revaluation of cultural Properties of Montenegro", was considered. The project was previously adopted by the Government of Montengro, at the meeting which took place on 31 July 2014.



• Committee on Health, Labour and Social Welfare held its 54th meeting on 9 September, which was attended by Igman Initiative delegation, a network consisting of NGOs from BiH, Croatia, Montenegro and Serbia. The co-presidents of the Igman Initiative acquainted members of the Committee with recommendations of the expert team, focusing on

issues and recommendations of all four countries. The Committee members have unanimously supported the Initiative and expressed openness for international cooperation with the responsible committees of neighbouring countries.

The Committee dedicated its 55th meeting held on 18 September to the Ebola virus disease. The following attended the meeting: Mira Jovanovski Dašić, Assistant Minister of Health; Sanja Medenica, Director of Center for Disease Control and Prevention, Institute of Public Health; Božidarka Rakočević, Head of the Department of Infectious Diseases, Center for Disease Control and Prevention, the Institute of Public Health; Dragica Terzić, Director of the Clinic for Infectious Diseases, Clinical Center of Montenegro; Brankica Dupanović from the Clinic for Infectious Diseases, Clinical Center of Montenegro; Nebojša Kavarić, Director of the Primary Health Care Center Podgorica; Saša Stefanović, Director of Office for Emergency Medical Services and Višnja Orban, Chief health sanitary inspector of Montenegro.



At the 57<sup>th</sup> meeting of the Committee, held on 19 September, the current situation of "Montavar-Metalac" from Nikšić was considered. Following the overall discussion, members of the Committee assessed that the workers needed assistance, and support was given to the workers in ensuring the exercise of their right to work.

At the 56<sup>th</sup> meeting of the Committee, held on 23 September, the Committee analysed previous experience in the work of Public Institution for accommodation, rehabilitation and resocialisation for male addicts in Podgorica.

• At the 16<sup>th</sup> meeting of the Commission for Monitoring and Control of privatisation Process, held on 19 September, the Commission adopted Conclusions on control of privatisation process of Wool plant "Vunko", SC Bijelo Polje. In addition, the Commission initiated discussion on privatisation procedure of hotel "Otrant", SC Ulcinj. After the discussion, the meeting was adjourned in order to make sure that representatives of competent ministries as well as former and current owner of the

hotel are present at the next meeting. Within the extended Agenda, the current situation in "Montavarmetalac" SC – Nikšić was also one of the topics considered at the meeting.

At the reconvened 16<sup>th</sup> meeting of the Commission, held on 30 September, the Commission ended discussion on privatisation Process of "Otrant" hotel SC from Ulcinj. In addition, the Commission considered the current situation of "Montavar – Metalac" SC from Nikšić, regarding the hunger strike of workers of the company.

At the 39<sup>th</sup> meeting of the **Administrative Committee**, held on 19 September, the Committee determined two proposals for decision. The Committee decided to propose to the Parliament to appoint Budimir Šaranović as the President of the State Electoral Commission, and also to appoint Vlado Dedović as a member of the State Electoral Commission from among the representatives of civil society, NGOs and universities. The Committee proposed to the Parliament that the nine members of the State Electoral Commission be appointed, as follows: according to the proposal of Democratic Party of Socialists: Ljiljana Radonjić, for a member; Vera Mijatović for deputy member; Branka Lakočević, for member; Goranka Vučinić, for deputy member; Dragana Ranitović, for member; Nail Redža, for deputy member; according to the proposal of Social Democratic Party: Goran Miranović, for member; Arnela Striković, for deputy member; according to the proposal of Bosniak Party: Haris Mekić, for member; according to Croatian Civic Initiative: Pavle Pasković, for deputy member; according to the proposal of Democratic Front: Veljo Čađenović, for member; Dražen Medojević, for member; Darko Čelebić, for deputy member; according to the proposal of Socialist People's Party: Milisav Ćorića, for member; and Đorđije Ulićević, for deputy member; according to the proposal of Positive Montenegro: Milan Radulović, for member; Boris Ćorsović, for deputy member. The Committee proposed to the Parliament to appoint Milisav Ćorić as the Secretary of the State Election Commission.



### **NEWS FROM PARLIAMENT**



#### Regional meeting of the Legislative Openness Working Group held

Vice President of the Parliament of Montenegro Suljo Mustafić and MPs Marta Šćepanović, Koča Pavlović, Aleksandar Damjanović, Azra Jasavić, Borislav Banović and Genci Nimanbegu as well as the Secretary General of the Parliament of Montenegro Damir Davidović, participated in a two-day regional meeting of the Legislative Openness Working Group on the topic "Expanding Civic Engagement and Strengthening Parliament through Legislative Openness".



In his opening remarks, Suljo Mustafić, Vice President of the Parliament of Montenegro and also a member of the Legislative Openness Working Group, emphasised that the meeting was being held on the International Day of Democracy, with parliamentarians also being part of the promotion of this day, as well as part of the Global Legislative Openness Week, which began on the same day.

Within parliamentary openness issues, in the course of these two days, participants presented and considered best practices in publication and use of parliamentary information, application of new technologies for the purpose of promoting greater involvement of citizens in parliamentary activities and strengthening the role of the Parliament in the Open Government Partnership process. Participants had the opportunity to get acquainted with

the experience, projects and initiatives of parliaments and NGOs, in order to provide better information to citizens and increase their involvement in parliamentary activities. Regarding the experience of the Parliament of Montenegro, in addition to the Vice President of the Parliament, the participants were also adressed by the following: MPs Marta Šćepanović, Koča Pavlović, Aleksandar Damjanović, Azra Jasavić, Borislav Banović i Genci Nimanbegu and Secretary General Damir Davidović, who are also members of the working group.

Special focus of the meeting was on the role of parliaments in promoting civic education, especially the education of youth. The first day of the meeting, under the activities held on the occasion of marking the International Day of Democracy, there was a presentation of current programmes of the Parliament of Montenegro aimed at educating the youth on the role of the Parliament and its activities, with special emphasis on Deomocracy Workshops. As part of the presentation, there was a sketch performed by the students from "Milija Nikčević" Elementary school on the topic: Participation of youth in democracy. This was, also, the topic of this year's International Day of Democracy.

Second day of the meeting, the focus was on citizens' participation through the use of technology. A part of the session was a live video transmission from the Finnish Parliament. In addition, the emphasis was on the drafting of action plans for legislative openness, where the participants of the meeting had the opportunity to get informed about the Action Plan of the Parliament of Montenegro.

The meeting was concluded by MP Marta Šćepanović, on behalf of the Parliament of Montenegro, as the host, and senator Hernán Larraín, on behalf of the Chilean Congress, as co-chair of the Legislative Openness Working Group.

#### President of the Parliament paid an official visit to the United States of America

President of the Parliament of Montenegro and honorary President of the OSCE Parliamentary Assembly paid an official visit to the United States of America. During the visit to the United Nations, Krivokapić met with Deputy Secretary-General of the United Nations Jan Eliasson. Having talked about current global security challenges, Krivokapić and Eliasson devoted special attention to the Ukrainian crisis. Krivokapić informed the interlocutor about the activities undertaken within the OSCE since the beginning of the crisis and in that terms about the engagement of the OSCE Parliamentary Assembly through meetings of Ukrainian and Russian parliamentarians.



During the visit to New York, Krivokapić gave a lecture at the Columbia University one of the five oldest educational institutions in the United States, on the

topic: "OSCE and the challenges faced by the organisation in changing European Security Environment". He pointed out that many of the challenges facing the OSCE are ever increasing threats to the global security, adding that the organisation must keep its fundamental principles, which are based on cooperation and peaceful resolution of all open issues. During his stay in New York, Krivokapić met with representatives of Albanian and Bosnian diaspora. At the State Department, Krivokapić met with United States Assistant Secretary of State for European and Eurasian Affairs Victoria Nuland. Krivokapić and Nuland agreed that further reforms are a necessary condition for accession to the NATO Alliance. In addition, Krivokapić

met with Congressman Doug Lamborn, the Chairperson of the Congressional Montenegro Caucus; Senator Ben Cardin, who is also the Chairman of the Commission on Cooperation and Security in Europe; Senator Roger Wicker and Congressman Robert Aderholt, and visited German Marshall Fund, where he spoke to the President, Karen Donfried. In addition, Krivokapić met with the leader of the Democratic Party in the House of Representatives and former Speaker of the US House of Representatives Nancy Pelosi, the head of the American delegation to the NATO Parliamentary Assembly Congressman Michael Turner, and with the Chairman of the Subcommittee on Europe, Senator Christopher Murphy.

#### Round-table on the topic: "Improvement of the environmental conditions in Montenegro"

The Parliament of Montenegro, organised a Round table on the topic: "Improvement of the environmental conditions in Montenegro". The event was opened by the President of the Parliament Ranko Krivokapić and chaired by Vice-President of the Parliament of Montenegro Branko Radulović, as the submitter of the proposal for Resolution on Environment.

The aforementioned Resolution was the basis for discussion at the round-table, also attended by: Chair of the Committee on Agriculture, Tourism, Ecology and Spatial Planning and Deputy Chair of the same Committee, as well as managers of the responsible ministry and the negotiations team, representatives of Montenegrin Academy of Sciences and Arts (CANU), University of Montenegro, NGO sector, European Commission, international organisations and competent institutions.

The participants supported the Initiative, submitted by Vice President Radulović, and also the fact that this proposal has been placed under legislative procedure. It was stated that, in the future, it was necessary to deepen and strengthen the cooperation of responsible and relevant insitutions, the academia, experts in the field and NGO sector, whether on this topic or any other important issue and problem, also initiated during the discussion.



It was agreed that when it comes to improving the text of the Proposal for Resolution, opinions and comments of the participants in the round table will be taken into account, in order to obtain a high quality document, which would be unanimously adopted by the Parliament of Montenegro.

### FROM PARIJAMENT'S GALLERY

During the reign of the Dynasty Petrović-Njegoš, Montenegrin heraldry begins to develop in all its aspects. During their reign, Coat of Arms of the Dynasty went through several changes, until its ultimate embodiment during the reign of Prince/King Nikola I. The semi-circular shield is diagonally divided into four areas. The upper and lower red areas each contain four silver crossbeams and a silver eagle head facing left. The right and left blue areas each contain silver eagle wings. In the heart of the shield there is a small red semi-circular shield containing a silver double-headed crowned eagle holding in its talons the state insignia. Above the shield there is a silver double-headed eagle with its wings spread high holding in its right talon a golden scepter and in its left talon a globus cruciger azure covered in gold. Below the eagle there is a golden lion with its paws placed on the top of the shield.



### **IN FOCUS**



#### President of the Parliament of Montenegro participated at the European Conference of Presidents of Parliaments in Oslo

President of the Parliament of Montenegro Ranko Krivokapić participated at the European Conference of Presidents of Parliaments in Oslo, which gathered presidents of parliaments, parliamentarians and other high level officials from over 50 countries. Topical issues on the Agenda of the conference were: Fundamental constitutional rights and freedoms; Democracy, Sovereignty and Security in Europe; Majority and opposition – striking a balance in democracy.

European Conference of Presidents of Parliament
Oslo, Norway, 11-12 September 2014

Conférence européenne des Présidents de Parlement
Oslo, Norvège, 11-12 Septembre 2014

President Krivokapić addressed the participants on the topic "Fundamental constitutional rights and freedoms-participation and public trust as a precondition for democracy" and, on this occasion emphasised that the civil concept of organisation of state, which put citizens at the center as bearers of sovereignty, is a fundamental characteristic of all modern constitutions.

Krivokapić emphasised that in order for the democracy to be complete, it was necessary that, apart from guaranteeing a certain fund of rights and freedoms, it guarantueed adequate procedures which would enable full transparency and participation in performing public duties. In this sense, Krivokapić emphasised that this was the line of upgrade of representative to participatory democracy, whose

fundamental achievement was an open society.

"An open society includes development of institutions with a high level of participation and productive engagement of citizens, as bearers of sovereignty in modern societies. Development of the institution of the sovereign citizen has become the basis of our civilisation, while the partnership of democratically elected government, non-governmental organisations, media and the government is the fundamental principle of the open society" stated Krivokapić.

Krivokapić stated at the end that the openness of government was crucial to the overall health of democracy and it was important for the human rights of each individual and citizen, as well as agricultural development of a country.

Krivokapić had bilateral meetings during the Conference with presidents of parliaments of the Slovak Republic Pavel Paška; Austria Doris Bures; Israel Yuli-Yoel Edelstein; Serbia Maja Gojković; Georgia David Usupašvili; Greece Vangelis Meimarakis; House of Lords in the Parliament of the United Kingdom, Baroness D'Souza. At these meetings they discussed bilateral cooperation, where President Krivokapić particularly emphasised parliamentary cooperation, bearing in mind the present trend of strengthening the role of parliaments. Krivokapić added that along with this trend, we needed to take advantage of good parliamentary contacts, in order to help improvement of intergovernmental cooperation and solve any open issue.

Krivokapić informed his interlocutors of Montenegrin priorities in the EU and NATO integration process, where measurable statements and results were expected by 2015, in order for Montenegro to ensure further progress and justify its role of a regional leader in the integration path.

### **PARLIAMENTARY GLOSSARY**

**International law**. "International law is a set of rules which are binding on states and determine their mutual relations. Law is a set of public and applicable rules. Since there isn't a world's single legislative body, sources of international law include: treaties, customs, general principles (such as respect for the territorial integrity) and legal doctrine deriving from the decisions of international courts."

<sup>&</sup>lt;sup>1</sup> Endru Hejvud, Politika(*Politics*), Beograd, Clio 2004, p. 297

## FROM THE HISTORY OF MONTENEGRIN PARLIAMENTARISM



### LAW ON TEMPORARY RULES OF ORDER IN THE NATIONAL ASSEMBLY

30 September/13 October 1906

WE
NIKOLA THE FIRST
By the grace of God
PRINCE AND SOVEREIGN OF MONTENEGRO
Announce and declare:

That on the proposal of Our Ministerial Council, Upon hearing Our State Council, in the purpose of implementing par. II of Article 221 of the Constitution,

have decided to proclaim and decree the following:

LAW ON

TEMPORARY RULES OF ORDER IN THE NATIONAL ASSEMBLY

#### **PART VII**

### Submission of proposal for law and debate on the proposal

#### **Article 75**

Proposals for laws are submitted to the Parliament by the Government on behalf of Prince and Sovereign, and the same rule applies for the proposals submitted by the National Assembly to the Government, however, formal proposals for law may only be submitted by the Government.

Proposals for granting gifts, rewards or support, may only be submitted by the Government to the Assembly. (Article 78 of Constitution).

#### **Article 76**

The National Assembly is obliged to primarily consider proposals submitted by the Government, particularly the Budget (Article 82 of Constitution).

#### **Article 77**

On behalf of the Government, proposals to the Assembly shall be submitted by the responsible minister.

Before debating and deciding on proposals submitted

by the Government or MPs, and on any other proposal, the President of the Assembly shall submit them to working bodies of the Assembly, which shall in accordance with part III of the law designate the responsible committee to consider the proposal and submit to the Assembly a report on the proposal (Article 83 of Constitution).

When considering proposals submitted by the Government, firstly, a decree issued by Prince and Sovereign is read by which the responsible minister is granted the power to submit a proposal to the Assembly.

#### Article 78

After the Committee has submitted the report on the proposal for law or any other proposal, the debate shall commence.

If any of the committee members have divided opinions, they shall be obliged to express their opinion before the committee, which shall be included in the committee's report.

#### Article 79

Prior to debating on the proposal, Committee's Report on the proposal is to be presented. In case of consideration of proposal for a law, a general debate on the proposal shall commence, followed by a detailed debate on every single Article and proposed amendments. After the completion of the debate, the Assembly shall decide on the proposal for law. Before voting, each MP, as well as Minister or representative of the Government, shall have the right to present their opinion in favour or against the proposal.

\*\*\*

Cetinje, 30 September 1906

Nikola, handwritten signature

### From the Law on temporary rules of order in the National Assembly, 1906

Pavićević, B, Raspopović, R, ur. Crnogorski zakonici 1796-1916, knj. IV (Montenegrin Codes 1796-1916, Book IV), Podgorica, Istorijski institut Crne Gore, 1998, pp. 343-372



#### 1 September

 Chair of the Committee on International Relations and Emigrants Miodrag Vuković and MP Dritan Abazović participated at the Bled Strategic Forum, which took place from 1 to 2 September. The main panel of political discussion was held under the moto "The power of trust".

#### 2 September

 Head of Delegation of the Parliament of Montenegro to PACE Predrag Sekulić, as Vice-President of the Parliamentary Assembly of the Council of Europe, participated at the meeting of the Bureau of the Assembly, which took place in Paris. Draft agenda for the PACE Autumn Session was reviewed at the meeting of Bureau, which will be held from 29 September to 3 October 2014.

#### 4 September

• Chair of the Security and Defence Committee Mevludin Nuhodžić spoke at the opening of the human rights training course for members of the Army of Montenegro to be engaged in international missions. In addition to the Chair of the Committee, the participants of the course were also addressed by: Head of the OSCE Mission to Montenegro, Ambassador Janina Hrebickova; State Secretary of the Defence Ministry of Montenegro, Ambassador Bojan Šarkic, and Oyvind Hoyen, Human Rights Officer at the OSCE Office for Democratic Institutions and Human Rights (ODIHR).

#### 6 September

 Vice-President of the Parliament of Montenegro Suljo Mustafić and MPs: Aleksandar Damjanović, Filip Vuković, Almer Kalač and Mladen Bojanić participated in the regional parliamentary conference on the topic: "The role of parliaments in the oversight of energy policies and investments in the energy sector in the Western Balkans countries", held in Budva.

#### 8 September

 President of the Parliament of Montenegro Ranko Krivokapić met with H.E. Gudrun Elisabeth Steinacker, Ambassador of the Federal Republic of Germany to Podgorica. Krivokapić expressed gratitude for the support the Federal Republic of Germany provided to our country in the Euro-Atlantic integrations and emphasised that the Parliament of Montenegro has good cooperation with the Bundestag with potentially more room for intensifying relations of both countries, particularly at expert level in the process of accession to the EU and NATO. Steinacker stated that our country has Germany's support in terms of friendship and partnership, especially in the process of strengthening the rule of law and its institutions.



The First meeting of the Working Group formed in order to prepare Proposal for a Law on Financing of Political Parties and Proposal for a Decision on Establishment of the Interim Committee, charged with overseeing the work of State Authorities, State Administration bodies and local government bodies in regards to consistent implementation of law for the purpose of building trust in the election process, was marked by discussion on the tasks of the Group, as well as activities which needed to be undertaken in order to complete the tasks. In addition, it was suggested that the Proposal for a Decision on Establishment of the Interim Committee be prepared as soon as possible. The proposal shall define the task and composition of such committee, as well as the time frame for completion of the task. The approach to drafting a Proposal for a Law on Financing of Political Parties was also among the issues discussed at the meeting.



• Chair of the Committee on Human Rights and Freedoms Halil Duković participated at the press conference,



where results of the study on violence against children were presented. The same results were recently published in the UNICEF global report, titled: "Hidden in Plain Sight". During the media conference, held in Podgorica, in addition to the Chair of the Committee, the participants were addressed by Minister of Labor and Social Welfare Predrag Bošković and the UNICEF Representative in Montenegro Benjamin Perks.



#### 9 September

- Vice President of the Parliament of Montenegro Suljo Mustafić paid a working visit to the Municipality of Rožaje. In addition to the Vice President of the Parliament of Montenegro, MP Almer Kalač and Vice-Presidents of the Municipality of Rožaje Mirsad Azemović and Idriz Nurković also took part in the official visit to the President of the Municipality of Rožaje Ejup Nurković. Mustafić emphasised that tangible results are expected from the local government, which will contribute to the economic recovery in Rožaje and a more efficient performance of the local government. Mustafić also emphasised the importance of the legality of local government performance, i.e. efficiency, transparency and rationality, in line with modern requirements and European standards.
- Vice President of the Parliament of Montenegro Suljo Mustafić met with the Igman Initiative delegation, consisted of: Branko Lukovac, Co-president of Igman Initiative in Montenegro; Aleksandar Popov, Copresident of Igman Initiative in Serbia; Vehid Šehić, Copresident of Igman Initiative in BIH; Tanja Bakalbašić, Project Coordinator for Montenegro and Branislav Radulović, member of the Senate of the State Audit Institution of Montenegro and Igman initiative's expert. Co-presidents of the Igman Initiative acquainted Vice President Mustafić with the expert reports, focusing on issues and recommendations concerning all four countries.

 Member of the Anti-corruption Committee Koča Pavlović participated as a panellist at the conference "Good Society and Anticorruption", which took place on 9 September in Bucharest. The conference was organised on the occassion of the 25<sup>th</sup> anniversary of the fall of the Berlin Wall and the end of totalitarian regimes in Central and Eastern Europe in 1989.



10 September

- Vice President of the Parliament of Montenegro Branko Radulović held a press conference where he presented a Proposal for Resolution on Environment, which is placed under Parliament's procedure.
- Chair of the Gender Equality Committee Nada Drobnjak participated in the presentation of activities realised within the project "Right of persons with disabilities to parenthood", organised by the Union of Associations of Paraplegics of Montenegro. The aim of this project is to improve the possibility of persons with disabilities to become accomplished as parents.
- Chair of the Committee on Tourism, Ecology and Spatial Planning Predrag Sekulić participated at the Interparliamentary Conference: "Challenges of Sustainable Tourism: Promoting Cultural Heritage and Environmental Protection", aimed at promoting principles of sustainable development in tourism, environment and culture.

#### 11 September

 President of the Parliament of Montenegro Ranko Krivokapić participated at the European Conference of Presidents of Parliaments in Oslo, which brought together presidents of parliaments, parliamentarians and other high level officials from over 50 countries.
 Topical issues on the Agenda of the conference were: Fundamental constitutional rights and freedoms; Democracy, Sovereignty and Security in Europe;



Majority and opposition-striking a balance in democracy.

 Professional Staff of the Committee on Health, Labour and Social Welfare participated in the event marking the 6<sup>th</sup> anniversary of foundation and operation of the Public Institution for accommodation, rehabilitation and resocialisation for male addicts in Podgorica. Guests had the opportunity to attend the photo exhibition which represented a retrospective of work of the institution since the foundation, beginning of operation, and a positive continuity when it comes to development of all segments of rehabilitation and resocialisation process in the public institution.

#### 15 September

- At its second meeting, the Working group formed in order to prepare Proposal for a Law on Financing of Political Parties and Proposal for a Decision on Establishment of the Interim Committee, charged with overseeing the work of State Authorities, State Administration bodies and local government bodies in regards to consistent implementation of law for the purpose of building trust in the election process considered issues of methodological character, after which an agreement was reached regarding the future methods of its work. In addition, the Working group has designated the members of the Sub-Group in charge for working on the preparation of the Proposal for a Decision on Establishment of the Interim Committee.
- Vice President of the Parliament of Montenegro Suljo Mustafić and MPs Marta Šćepanović, Koča Pavlović, Aleksandar Damjanović, Azra Jasavić, Borislav Banović and Genci Nimanbegu and Secretary General Damir Davidović, who are also members of the Working Group, participated in a two-day regional meeting of the Legislative Openness Working Group on the topic "Expanding Civic Engagement and Strengthening Parliament through Legislative Openness".

#### 16 September

 President of the Parliament of Montenegro and President Emeritus of the OSCE Parliamentary Assembly paid an official visit to the United States of America. During the visit to the United Nations, Krivokapić met with Deputy Secretary-General of the United Nations Jan Eliasson. During the visit to Washington, Krivokapić met with United States Assistant Secretary of State for European and Eurasian Affairs Victoria Nuland; Congressman Doug Lamborn, the Chairperson of the Congressional Montenegro Caucus; Senator Ben Cardin, who is also the Chairman of the Commission on Cooperation and Security in Europe; Senator Roger Wicker and Congressman Robert Aderholt, and visited German Marshall Fund, where he spoke to the President, Karen Donfried.



In addition, Krivokapić met with the leader of the Democratic Party in the House of Representatives and former Speaker of the US House of Representatives Nancy Pelosi, the Head of the American delegation to the NATO Parliamentary Assembly Congressman Michael Turner, and with the Chairman of the Subcommittee on Europe, Senator Christopher Murphy.

- Chair of the Gender Equality Committee Nada Drobnjak participated at the conference on the topic "Selective abortion in Montenegro". The conference was organised for the purpose of providing critical analysis of legislative and institutional framework in the area, giving guidelines on how to improve the current situation and increase the capacity of public services and other health insitutions which can and must combat selective abortion in Montenegro, as well as raising awareness on this issue. Local and foreign experts in the field, representatives of state authorities, health insitutions, civil sector and media participated in the work of the conference.
- Chair of the Gender Equality Committee Nada Drobnjak and Chair of the Security and Defence Committee Mevludin Nuhodžić met with Head of the OSCE Mission to Montenegro Ambassador Janina Hrebickova. While acknowledging the previously successful cooperation, modalities of future joint activities were discussed with particular reference to promotion and realisation of trainings on human rights and gender equality in the security and defence sector.



#### 17 September

- Vice-President of the Parliament of Montenegro Branko Radulović, at the request of workers of "Montavar -Metalac" from Nikšić, received representatives of workers of "Montavar - Metalac": Radisav Jauković, Mitar Čurović and Dragan Koprivica. Following the discussion and exchange of views, it was concluded that urgent solutions were needed in order to resolve the current situation of the company and its workers.
- Chair of the Committee on European Integration Slaven Radunović and member of the Committee Srđa Popović participated in the Multilateral Meeting of Parliamentary Committees for European Integration of Western Balkan Countries, held in Jahorina. During the meeting, the discussion was held on oversight activities of European integration committees related to the use of IPA funds, the goals and the structure of IPA II financial framework for the period 2014–2020, as well as on cooperation with the COSAP initiative.



19 September

 Chair of the Committee on European Integration Slaven Radunović participated in the public debate on Chapter 3 - Right of establishment and freedom to provide services, organised by the Office of the Chief Negotiator for Montenegro's EU accession negotiations. In addition to Chair Radunović, State Secretary for European integration and Chief Negotiator Aleksandar Andrija Pejović and Vladimir Savković, member of the Negotiating Group for Chapter 3 also spoke during the debate.

#### 22 September

 At the third meeting of the Working Group formed in order to prepare Proposal for a Law on Financing of Political Parties and Proposal for a Decision on Establishment of the Interim Committee, charged with overseeing the work of State Authorities, State Administration bodies and local government bodies in regards to consistent implementation of law for the purpose of building trust in the election process, Proposal for a Decision on Establishment of the Interim Committee was considered. At the meeting, the discussion was predominantly on specific solutions suggested in the decision, primarily related to the election of Chair and Deputy Chair of the working body.



23 September

 Member of the Security and Defence Committee Luid Ljubo Škrelja participated in a seminar on the topic "Consensus in decision-making - strategy or stalemate", which took place from 23 to 25 September 2014 in Rakitje, Republic of Croatia.

#### 24 September

- President of the Parliament of Montenegro Ranko Krivokapić met with H.E. Roberta Pinotti, Italian Minister of Defence. Their discussion was mainly focused on Euro-Atlantic Integrations, and the challenges the Mediterranean countries were facing in the light of numerous international crises. In this regard, Krivokapić emphasised that the Mediterranean was more aligned with the Euro-Atlantic vision than the rest, and that the process of integration offered to the Balkans long term stabilisation. Pinotti emphasised that Italy strongly supported all the reforms Montenegro has been realising on the internal level, in order to join NATO, and has shown readiness to provide support of any type.
- Delegation of the Anti-corruption Committee of the Parliament of Montenegro, consisting of: Predrag Bulatović, Chair of the Committee; Obrad Mišo Stanišić, Deputy Chair of the Committee; and Mićo Orlandić and Koča Pavlović, members of the Committee; paid a two-day visit to the Republic of Lithuania. During the visit, the Delegation had meetings with members of the Anticorruption Commission of Seimas, representatives



of Public Procurement Office, Commission for Ethics and Procedures, Special Investigation Service of the Republic of Lithuania-STT.



 Round-table was held on the topic "Improvement of the environment in Montenegro", which was opened by President of the Parliament of Ranko Krivokapić, and chaired by Vice President of the Parliament Branko Radulović, as the submitter of the proposal for a Resolution on environmental conditions.



- The fourth meeting of the Working group formed in order to prepare Proposal for a Law on Financing of Political Parties and Proposal for a Decision on Establishment of the Interim Committee, charged with overseeing the work of State Authorities, State Administration bodies and local government bodies in regards to consistent implementation of law for the purpose of building trust in the election process was marked by determining of the chairmanship model over the Committee, through consideration of suggested solutions.
- Vice President of the Parliament of Montenegro Suljo Mustafić participated at the Ninth Conference of Presidents of the Parliaments of Small European States, which took place from 24 to 26 September in Andorra. Topics discussed at the Conference concerned the current and important issues in national policies and parliaments of small European states, the recovery from

the economic and debt crisis in small countries as well as the contribution of these countries to developing democratic governance.

 Delegation of the Committee on International Relations and Emigrants, consisting of: Miodrag Vuković, Žana Filipović and Nikola Gegaj, participated at the Fifth Meeting of the Chairmen of Committees on Foreign Affairs of the South-Eastern region: Montenegro and Bosnia and Herzegovina, Croatia, Macedonia and Serbia. Numerous representatives of the Croatian government and ministries attended the meeting, as well as representatives of the European Commission and European Parliament. Topics discussed at the meeting concerned the economic and agricultural cooperation in the region and EU enlargement.



 Delegation of the Anti-corruption Committee, consisting of: Predrag Bulatovic, Obrad Mišo Stanišić, Koča Pavlović and Mićo Orlandić, paid a visit to Estonia, where they had separate meetings with bodies dealing with corruption and organised crime.

#### 25 September

- Chair of the Commission for Monitoring and Control of privatisation Process Janko Vučinić met with former workers of factory "Wood impregnation" SC from Kolašin, Slavko Krković, Bogoljub Popović and Predrag Todorović. The focus of the meeting was on the factory and its sale through bankruptcy proceedings, economic and social situation of the former factory workers, and their demands for the fulfillment of social programs, severance pay and compensation for the action. Vućinić also met with representatives of former workers of the factory EI "Obod" SC from Cetinje.
- Chair of the Security and Defence Committee Mevludin Nuhodžić and members of the Committee Radivoje Nikčević, Borislav Banović, Snežana Jonica and Velizar Kaluđerović participated at the seminar on the topic:



"Priorities and responsibilities in fostering police integrity in Montenegro", held in Podgorica. At the seminar, inter alia, the discussion was on strategic priorities for strengthening police integrity, operating mechanisms for ensurement of integrity, as well as achievements and challenges in the public oversight of the police.



26 September

- President of the Parliament of Montenegro Ranko Krivokapić opened the conference of British graduates from the region, in Montenegro, titled: "Knowledge as a generator of progress in the region", which took place in Budva. The conference has brought together Chevening alumni, graduates from British universities from Montenegro and the region.
- Chair of the Gender Equality Committee Nada Drobnjak and Deputy Chair Goran Tuponja, with members of the Committee Branka Tanasijević and Branka Bošnjak met with Ida Granqvist, representative of the Swedish Institute and Leader of the Project SEVEN, dealing with the issue of violence against women worldwide and Tihana Ćulafić, actress and Leader of the project in Montenegro.

#### 29 September

- Delegation of the Parliament of Montenegro to the Parliamentary Assembly of the Council of Europe participated in the Autumn Session of PACE, which took place from 29 September to 3 October, in Strasbourg. The Montenegrin Delegation to PACE consisted of: Predrag Sekulić, Damir Šehović, Mladen Bojanić and Snežana Jonica. The Autumn Session was marked by discussion on the crisis in Ukraine and countering neo-Nazism and xenophobia, along with participation of the President of the Norwegian Parliament.
- Delegation of the Committee on Economy, Finance

and Budget of the Parliament of Montenegro participated at the Interparliamentary conference, which took place on 29-30 September in Rome. The Montenegrin Delegation consisted of: Aleksandar Damjanović, Chair of the Committee and Veljko Zarubica, member of the Committee.



• The first meeting of the Working Group for drafting a Code of Ethics for MPs was marked by discussion on the upcoming taks, activities, work methodology, as well as the future model of drafting the code. All present members of the Working Group agreed that there was a solid normative basis provided by the comparative experience of European states and states in the region for further development of the code.



• First part of the fifth meeting of the Working Group formed in order to prepare Proposal for a Law on Financing of Political Parties and Proposal for a Decision on Establishment of the Interim Committee, charged with overseeing the work of State Authorities, State Administration bodies and local government bodies in regards to consistent implementation of law for the purpose of building trust in the election process, was marked by discussion on the draft version of the Law on Financing Political Parties and Election Campaigns, submitted by the Government of Montenegro. Representatives of the Government of Montenegro, who also attended the meeting, pointed out to the essence of the draft proposal.

Newsletter is a part of the programme "Open Parliament", aimed at increasing transparency of work of the Parliament of Montenegro and citizen participation in the parliamentary activities. The newsletter is edited by the Service of the Parliament.

15