



Parliament of Montenegro

NEWSLETTER OPEN PARLIAMENT

Newsletter on the Parliament of Montenegro Performance ♦ No. 55 ♦ December 2015

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OPEN PARLIAMENT



Parliament of Montenegro

Newsletter on the Parliament of Montenegro Performance ♦ Electronic format ♦ Release: monthly ♦ Year V ♦ No. 55 ♦ December 2015

FOREWORD

Dear readers,

We present to you the key information on activities of the Parliament of Montenegro in the period from 1 to 31 December, which is, in the form of monthly newsletter "Open Parliament", prepared by Parliamentary Service.

In December, second sitting of the second ordinary session was held, during which nine laws were adopted, as well as the eighth sitting of the second ordinary session, during which MPs adopted eight laws. In addition, sixth and seventh special sittings of the second ordinary session took place. The sixth sitting was organised on the occasion of receiving an invitation for NATO membership, whereas the seventh special sitting was dedicated to Prime Minister's Questions and Parliamentary Questions. During the sitting, MPs posed seven questions to the Prime Minister and 23 questions to ministers in the Government.

During December, committees considered 14 proposals for a law, four proposals for a decision, and held other activities within their oversight role.

In focus of this month's newsletter is the eleventh meeting of the Stabilisation and Association Parliamentary Committee, which took place in Strasbourg.

The newsletter is published monthly through which the Parliament endeavours to bring its work closer to Montenegrin citizens. We consider this publication to be very significant as a reliable source of information regarding the work of the Parliament and we hope that you will find it useful.

We remain open to your comments and suggestions, as well as criticism, which can help us bring more quality to our work.

*Respectfully,
Parliamentary Service*



LEGISLATIVE AND OVERSIGHT ACTIVITY

At the Second Sitting of the Second Ordinary Session of the Parliament of Montenegro in 2015, the following were adopted: Law on Customs Service, Law on Amendments to the Law on Territorial Organisation of Montenegro, Law on Amendments to the Law on the Capital City, Law on Amendments to the Law on Local Self-Government, Law on Amendments to the Law on Local Self-Government Financing, Law on Health Care, Law on Health Insurance, Law on Amendments to the Law on Restriction of the Usage of Tobacco Products, Law on Energy, 2014 Performance Report of the Agency for Protection of Competition, 2014 Financial Statement and Performance Report of the Agency for Medicines and Medical Devices, 2014 Financial Operations Report and Performance Report of the Agency for Electronic Media, 2014 Annual Performance Report of the Securities Commission and the State in the Capital Market with the Financial Statement, 2014 Financial Statements and Report on Performed Audit of Financial Statements of the Insurance Supervision Agency and 2014 Performance Report of the Insurance Supervision Agency, 2014 Status Report on the Insurance Market in Montenegro, 2014 Status Report on Personal Data Protection and Free Access to Information, 2014 Performance Report of the Central Bank of Montenegro, 2014 Performance Report of the Protector of Human Rights and Freedoms of Montenegro, 2014 Annual Performance Report of the Judicial Council and the overall state of the judiciary, 2014 Annual Report of the National Preventive Mechanism

against Torture, and 2014 Performance Report of the State Commission for the Control of Public Procurement Procedures.

At the Eighth Sitting of the Second Ordinary Session of the Parliament of Montenegro in 2015, the following were adopted: Law on the 2014 Final Budget Account of Montenegro, 2014 Financial Statement with the Performance Report of the Agency for Electronic Communications and Postal Services, 2014 Financial Statement with the Performance Report of the Energy Regulatory Agency, Law on Amendments to the Law on Personal Income Tax, 2016 financial plans together with work plans of independent regulatory bodies, Law on Ratification of the Agreement on State Borders between Montenegro and the Republic of Kosovo, Law on Ratification of the Treaty on State Borders between Montenegro and Bosnia and Herzegovina, Law on Ratification of the Sectoral Agreement between the Government of Montenegro and the European Commission determining rules on governance and implementation of the EU financial assistance in Montenegro within the Instrument for Pre-Accession Assistance in Rural Development (IPARD), Law on Amendment to the Law on Local Self-Government Financing, and Law on Amendments to the Law on Personal Bankruptcy of Consumers, 2016 Budget Law of Montenegro, Decision on granting a long-term lease of Island Lastavica with fortress Mamula, Municipality Herceg Novi, and Decision on Accepting the Annex No. 1 of the Agreement on the Lease of Hotel "Kraljičina plaža", Budva. In addition, the Parliament gave its approval on initiation of criminal proceedings against the following MPs: Andrija Mandić, Slaven Radunović, and Milan Knežević.

Within the agenda item *Elections and appointments*, Šučko Baković was elected the Protector of Human Rights and Freedoms of Montenegro.

Sixth Special Sitting of the Second Ordinary Session of the Parliament of Montenegro in 2015

Day after Montenegro received an invitation for the NATO membership, the Parliament of Montenegro organised the Sixth Sitting of the Second Ordinary Session. During the Sitting, the participants were addressed by President of the Parliament of Montenegro Ranko Krivokapić, Prime Minister Milo Đukanović, and President of the NATO Parliamentary Assembly David Hobbs. Aside from representatives of the executive power and MPs, the ceremony in the Government House in Cetinje was attended by representatives of diplomatic corps in Montenegro, non-governmental organisations (NGO), editors-in-chief of Montenegrin media and a number of high officials.

Prime Minister's Questions and Parliamentary Questions

At the Seventh Sitting of the Second Ordinary

Session of the Parliament of Montenegro in 2015, within the agenda item *Prime Minister's Questions and Parliamentary Questions*, MPs questions were answered by the Prime Minister and ministers in the Government. MPs posed seven questions to the Prime Minister and 23 questions to ministers.

Proposals for a law deliberated in committees

- **Proposal for the 2016 Budget Law** was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Economy, Finance and Budget. The same proposal was considered by Committee on Tourism, Agriculture, Ecology and Spatial planning, Committee on European Integration, Committee on International Relations and Emigrants, Committee on Political System, Judiciary and Administration, Committee on Health, Labour and Social Welfare, Committee on Human Rights and Freedoms, Gender Equality Committee, Security and Defence Committee, Committee on Education, Science, Culture and Sports, in part under their competence and submitted the opinion to the Committee on Economy, Finance and Budget, as a lead Committee.
- **Proposal for the 2014 Final Budget Account** was considered and proposed to the Parliament for adoption by the Security and Defence Committee and the Legislative Committee.
- **Proposal for a Law on Amendments to the Law on Free Zones** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Amendments to the Law on Olive Growing and Olive Oil** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Amendments to the Law on Information Security** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Ratification of the Protocol on Amendments to the Marrakesh Agreement Establishing the World Trade Organization** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Amendments to the Law on Personal Income Tax** was considered and proposed to the Parliament for adoption by the Legislative Committee and Committee on Economy, Finance and Budget.
- **Proposal for a Law on Amendments to the Law on Recognition of Foreign Educational Certificates and Qualifications Equalization** was considered and proposed to the Parliament for adoption by the Committee on Education, Science, Culture and Sports.
- **Proposal for a Law on Ratification of the Agreement on State Borders between Montenegro and the Republic of Kosovo** was considered and proposed to the Parliament for adoption by the Legislative Committee.

- **Proposal for a Law on Ratification of the Treaty on State Borders between Montenegro and Bosnia and Herzegovina** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Ratification of the Sectoral Agreement between the Government of Montenegro and the European Commission determining rules on governance and implementation of the EU financial assistance in Montenegro within the Instrument for Pre-Accession Assistance in Rural Development (IPARD)** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Law on Settlement of Obligations to Workers of the SC Bauxite Mine Nikšić Who acquired the Right to Pension Due to Bankruptcy of the Company** was considered by the Legislative Committee and the Committee on Health, Labour and Social Welfare; however, the proposal did not obtain the required majority.
- **Proposal for a Law on Amendments to the Law on Personal Bankruptcy of Consumers** was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Economy, Finance and Budget.
- **Proposal for a Law on Amendments to the Law on Local Self-Government Financing** was considered and proposed to the Parliament for adoption by the Legislative Committee.

Proposals for other acts deliberated in committees

- **Proposal for a Decision on Granting Approval to the Agreement on the Use of Coastal Property for the Implementation and Building of Infrastructure** was considered and proposed to the Parliament for adoption by the Legislative Committee.
- **Proposal for a Decision on Appointment of a State Electoral Commission member** was determined by the Administrative Committee.
- **Proposal for a Decision on Accepting the Annex No. 1 of the Agreement on the Lease of Hotel "Kraljičina plaža", Budva** was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Economy, Finance and Budget.
- **Proposal for a Decision on granting a long-term lease of Island Lastavica with fortress Mamula, Municipality Herceg Novi** was considered and proposed to the Parliament for adoption by the Legislative Committee and the Committee on Economy, Finance and Budget.

Other activities of working bodies

- At the start of the 50th meeting of the **Security and**

Defence Committee, held on 4 December, the Committee members considered Final Report of the State Audit Institution on Audit of the 2014 Annual Financial Statement of the Ministry of Interior.



- At the 107th meeting of the **Committee on Political System, Judiciary and Administration**, held on 7 December, Committee members voted on the Proposal for a Decision on the Election of a member of the Prosecutorial Council from among respectable lawyers. Following the vote, none of the candidates obtained the required majority, hence the Committee members decided to issue a new public call for the election of one member of the Prosecutorial Council from among respectable lawyers. In addition, the Committee unanimously adopted the decision on holding a control hearing of Minister of Justice Zoran Pažin on the topic: "Application and effects of the Law on Enforcement and Security and control over the work of public enforcement officers", submitted by MP Snežana Jonica.



At the 109th meeting of 22 December, the Committee held a control hearing of Minister of Justice Zoran Pažin on the topic: "Application and effects of the Law on Enforcement and Security and control over the work of public enforcement officers". The purpose of the hearing was to analyse the state of civil law enforcement systems in Montenegro, regulated by the Law on Enforcement and Security, as well as organisations of public enforcement officers, regulated by the Law on Public Enforcement Officers, and their implementation.

- At the 68th meeting, which was held on 29 December, members of the **Committee on International Relations and Emigrants** unanimously supported

the proposal for appointing Ranko Vujačić as Extraordinary and Plenipotentiary Ambassador of Montenegro to the Federal Republic of Germany on a residential basis, in Berlin.



- At the 42nd meeting of the **Committee on European Integration** of 11 December, members of the Committee considered the level of implementation of recommendations adopted at the Tenth Stabilisation and Association Committee meeting, held in Budva, on 8 and 9 April 2015. The interlocutors, *inter alia*, discussed activities aimed at strengthening capacities of prosecution office, implementing the electoral legislation, improving the position of persons with disabilities as well as measures for preventing, investigating and punishing the cases of domestic violence. Secretary General of the Parliament of Montenegro Siniša Stanković participated in the meeting, and presented results of the Parliament achieved in the areas of transparency and free access to information.



At the 40th meeting, held on 23 December, the Committee gave a positive opinion on the Third semi-annual report on the overall activities within Montenegro's integration process to the EU for the period January - June 2015, and on the Sixth and Seventh Quarterly Report on the overall activities within Montenegro's integration process to the EU for the period April - September 2015. The Committee members were also informed on the Second and Third Quarterly Report on implementation of obligations stemming from the Montenegro's Programme of Accession to the European Union for the period 2015-2018, Appendix to the European Commission's Progress

Report on Montenegro for the period 1 April - 1 September 2015 and the annual Information on Bilateral Cooperation of Montenegro with the EU member states.

At the 43rd meeting of 22 December, Committee members unanimously supported Draft negotiation position of Montenegro for the Intergovernmental Conference on the Accession of Montenegro to the European Union for Chapter 13 - Fishery. Considering the nature of the document under consideration, the meeting was closed to the public.

- At the 123rd meeting of the **Committee on Economy, Finance and Budget**, held on 7 December, the Committee discussed the Central Bank Report on monitoring the implementation of the Law on Conversion of Loans in Swiss Francs CHF into Euros EUR, which comprised the application of the Law on Consumer Loans in the part relating to obligations of Hypo Alpe Adria bank to provide information to its clients during the pre-agreement phase. In addition, the Committee considered and decided to propose to the Parliament to adopt proposals for financial plans together with work plans of six independent regulatory bodies, namely: Agency for Electronic Communications and Postal Services, Securities Commission, Energy Regulatory Agency, Insurance Supervision Agency Agency for Electronic Media and Agency for Medicines and Medical Devices.



At the 126th meeting of 28 December, the Committee was acquainted with the Supplement to the Report of the Central Bank of Montenegro on monitoring the implementation of the Law on Conversion of Loans in Swiss Francs (CHF) into Euros (EUR) and the 2016 Financial Plan of the Central Bank of Montenegro.

- At the 57th meeting of **Gender Equality Committee** of 11 December, ODIHR experts Karolina Leaković, Nedim Hogić and Lana Ačkar presented the Guidelines for Gender-Responsive Parliament of Montenegro. The Guidelines should serve as an instruction for drafting a plan for greater respect of

gender aspect through parliamentary work. The adoption and implementation of this plan should influence on raising awareness on gender equality issues, and establishing mechanisms for achieving gender equality in the Parliament of Montenegro. This is also one of the measures covered by the 2015 Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro.

- At the 63rd meeting of the **Committee on Education, science, Culture and Sports**, held on 4 December, the members discussed implementation of the Student Leadership Programme within the project “Only knowledge should get you the title”. The project is being implemented by Centre for Civic Education. One of the activities within the project is related to implementation of the Student Leadership Programme, under which a group of 29 Montenegrin students have already gone through intensive training that included 18 sessions. Members of the Committee and students shared opinions regarding the current topics. By posing direct questions, students had an opportunity to expand their knowledge on the rights of students and mechanisms of student activism.
- **Committee on health, labour and Social Welfare** dedicated its 109th meeting, held on 1 December, to marking the World AIDS Day. In addition to members of the Committee, the meeting was also attended by: Mira Jovanovski-Dašić, Assistant Minister of Health, Alma Čičić, Epidemiologist at the Public Health Institute, Aleksandra Marjanović, from HIV/AIDS counselling centre at the Public Health Institute, Gordana Rašović, Director of the Blood Transfusion Institute, Nebojša Kavarić, Director of the Medical Centre Podgorica, Sanja Šišović, programme manager of Montenegrin Association against AIDS (CAZAS), and Ivana Vujović, Executive Director of NGO “Juventas”.

At the 112th meeting, held on 15 December, the Committee held a consultative hearing on the topic “Efficiency of using funds from contributions to professional rehabilitation and employment of persons with disabilities”, initiated by MPs Snežana Jonica and Radosav Nišavić.

- At the 60th meeting of the **Administrative Committee**, held on 7 December, the Committee determined the proposal for the appointment of one member of the Council of the Agency for Electronic Media. Namely, the Committee decided to propose to the Parliament of Montenegro to appoint Saša Knežević, candidate of the University, as a member

of the Council of the Agency. In addition, the Committee decided to initiate new proceedings for the appointment of two members of the Council of the Agency for Electronic Media by authorised proposers, namely: non-governmental organisations dealing with the protection of human rights and freedoms and association of commercial broadcasters, due to the fact that none of the proposed candidates has been supported by the necessary majority of present Committee members. Furthermore, the Committee decided to propose to the Parliament of Montenegro to dismiss from duty Chair of the Legislative Committee of the Parliament of Montenegro MP Džavid Šabović, and elect Draginja Vuksanović as Chair of the Legislative Committee of the Parliament of Montenegro, dismiss from duty member of the Commission for Monitoring and Control of the Privatisation Procedure Izet Bralić, and elect Džavid Šabović as a member of the Commission for Monitoring and Control of the Privatisation Procedure, dismiss from duty member of the Gender Equality Committee of the Parliament of Montenegro Draginja Vuksanović, elect Džavid Šabović as a member of the Security and Defence Committee of the Parliament of Montenegro, and elect Izet Bralić as a member of the Committee on International Relations and Emigrants of the Parliament of Montenegro.

- At the 61st meeting, held on 21 December, the Committee gave consent to the Rulebook on Amendments to the Rulebook on Internal Organisation and Systematisation of the State Election Commission, No 311 of 17 December 2015. In addition, the Committee determined the Proposal for a decision on appointment of a member of the State Election Commission, and thus decided to propose to the Parliament of Montenegro to appoint Nataša Pešić as a member of the State Election Commission.
- At the 62nd meeting of 28 December, the Committee decided to propose to the Parliament to note the completion of the procedure for the appointment of members of the Council for Civilian Control of Police Operations.



NEWS FROM PARLIAMENT



Secretary General of the Parliament Siniša Stanković took part in the meeting of secretaries general of parliaments of the Western Balkan countries

Secretary General of the Parliament Siniša Stanković took part in the meeting of secretaries general of parliaments of the Western Balkan countries, held in Tirana, in the organisation of the OSCE Presence to Albania and the Albanian Parliament.

The meeting was focused on the topics related to transparency and public participation in the legislative process. In his introductory speech, Speaker of the Albanian Parliament Ilir Meta emphasised the importance of transparency as a tool that satisfied the vision of inclusive, accessible and effective parliament, while Acting Head of the OSCE Presence to Albania Robert Wilton underlined the need of citizens to obtain as much as possible information about the work of parliament, because that was the only way to require greater accountability of their elected representatives. The

meeting was an opportunity for participants to share experiences regarding the manners of strengthening ties between parliaments and citizens. In addition, development of communication strategies was discussed.

Within the session dedicated to strategic planning and drafting of action plans in parliament, Secretary General of the Parliament of Montenegro referred to the significance of strategic approach in planning and implementing activities in any organisation, including the parliament. Stanković added that a number of improvements in the work of the Parliamentary Service, and Parliaments as a whole, has been a result of such approach and carefully implemented planning process. The exceptionally high level of transparency that the Parliament of Montenegro has achieved was also emphasised.

Members of the Committee on Economy, Finance and Budget paid a visit to Parliament of the Kingdom of Sweden

Chair of the Committee on Economy, Finance and Budget Aleksandar Damjanović and members Veljko Zarubica, Zoran Jelić and Goran Tuponja paid a visit to the Parliament of the Kingdom of Sweden.

During the meeting with members of the Committee on Finance, Delegation of the Committee on Economy, Finance and Budget had an opportunity to be informed on the manner of work of the Committee on Finance of the Swedish Parliament. Primarily, with regard to consideration of the state budget and implementation of the control over the spending of public funds, as well as cooperation with national audit institution and providing expert help while performing budgetary control and analysing relevant reports.

During the meeting with members of the Committee

on Taxation, the participants exchanged experiences regarding taxation systems, tax payment, undertaking measures for decreasing the tax debt, solutions allowing taxation bodies to adequately carry out control and collect taxes. Additionally, they discussed public debt and deficit of the budget and necessity of their movement within Maastricht criteria.

The experiences in the work of the said committees were assessed as useful and applicable in the future work of the Committee on Economy, Finance and Budget, given the great influence that relevant committees of the Swedish Parliament had on the budgetary process and public finances.

Members of the Committee were also informed on the manner of work of the Swedish Parliament.

President of the Parliament presented awards to the best civil servants and state employees

Traditionally, the Parliament of Montenegro organised for the end of 2015, a ceremony of presenting awards to the best civil servants and state employees. President of the Parliament of Montenegro welcomed the present at the beginning, saying that the best workers are those working silently, and precisely those workers have made the Parliament the strongest institution in the state, institution which has been making constant progress. Krivokapić said in his address to the awarded but also to all employees that due to this knowledge, expertise, orderliness, they were the institution of the Parliament of Montenegro, adding that their impressive results often compensated some technical

faults. Krivokapić said that the end of the year was an opportunity for better new beginnings. The best in the Service of the Parliament of Montenegro in 2015 are: Milica Ivanović, Jovana Adžić, Verica Prelević, Zorana Bačović, Ljubica Simanić, Mirko Milošević and Dragan Mrdović. The employees wished farewell to several of their colleagues who have retired: Slobodan Dragović, Nevenka Ilić, Momo Joksimović and Zoran Vujošević. At the end of the ceremony, young guitarists, Nađa Begović and Nađa Grdinić, showed their talent by mini concert. They attend school for elementary music education in Kolašin, and they have already received a significant number of international recognitions.

IN FOCUS



Eleventh meeting of the Stabilisation and Association Parliamentary Committee held in Strasbourg

The eleventh meeting of the Stabilisation and Association Parliamentary Committee, which gathered members of the European Parliament and the Parliament of Montenegro in Strasbourg, was opened by President of the Parliament of Montenegro Ranko Krivokapić, who characterised the current year as a great year for Montenegro. Krivokapić stated that a certain progress had been made, and that he was particularly proud of the Parliament in that context and the fact that the legislative and institutional form was completed. However, he added that there were challenges and that there were steps forward and backward in history, and Montenegro made a step backwards when it comes to the election process.

Referring to the election process, Krivokapić said that political corruption represented a particular danger for it, specifically its existence at the state level and pointed out to the importance of establishing mechanisms that would create permanent trust in the election process and contribute to the continuation of reforms. He added that there must be the political will for finding solutions. President Ranko Krivokapić emphasised that there was dualism at the protests: “one part were justified requests for free and fair elections, and that part has entered into implementation by initiation of the parliamentary dialogue, and thus the other part of the dualism has been revealed - anti-NATO motives”. Krivokapić asked for the assistance of the European Union in establishing the Research and Documentation Centre, in line with the decision of the Parliament of Montenegro, which would act preventively in the event of an attempt of deleting or rewriting history.

In her address to the participants, SAPC Co-Chair Anneliese Dodds expressed pleasure over the opening of the additional chapters in the negotiation process, and in the same time, expressed worries with regard to insufficient progress particularly in the area of the rule of law, judiciary, fight against corruption and organised crime and freedom of media.

Nicolas Schmit, Minister of Labour, Employment, Social and Solidarity Economy, who spoke at the meeting on behalf of the Council, stressed that Luxembourg remained an advocate of enlargement policy and that the future of the Western Balkans countries had been and would be within the European Union. He announced the organisation of the Intergovernmental Conference, where Montenegro is to open additional two chapters, namely: 14 - Economic and monetary policy and 15 -

Energy.

Dirk Lange, Head of Unit for Montenegro at the European Commission's Directorate-General for Neighbourhood and Enlargement Negotiations, addressed the present on behalf of the European Commission. He expressed pleasure over the announced opening of additional chapters, and pointed out to the importance of establishing necessary institutions which would ensure the rule of law and give results in the area of fight against corruption and organised crime. Referring to the forthcoming year as the electoral one, Lange welcomed the initiative of the President of the Parliament to gather leaders of political subjects in the Parliament, and voiced expectance that the constructive dialogue would contribute to achieving positive results.



The meeting addressed the topics of recently held protests in Podgorica, but also issues of the rule of law and electoral legislation. The participants of the eleventh meeting stressed that it was important to return the dialogue of political subjects in the Parliament, but also to resolve all issues related to ensuring fair and free elections in the proper manner.

The eleventh meeting, co-chaired by President Krivokapić and Member of the European Parliament Anneliese Dodds, ended by adoption of the Joint Declaration with Recommendations.

Declaration from the eleventh SAPC meeting, *inter alia*, addresses the issues of the rule of law and electoral legislation, fundamental rights and freedoms, particularly media freedom, gender equality, position of disabled persons and environmental issues as well. The Declaration welcomes opening of the new chapters in the negotiation process and the fact that the Parliament has retained the level of transparency, particularly emphasising the need for including political forces into sustainable dialogue and constructive cooperation in the Parliament.

FROM THE HISTORY OF MONTENEGRIN PARLIAMENTARISM



RULES ON THE ORGANISATION OF MEDICAL SERVICE

14/26 November 1885

I DOCTORS AND THEIR DUTIES

1. Every Montenegrin who has graduated from a recognised European medical university is allowed to practice medicine and may be called by the title of doctor. A medical student who regularly completed eight semesters and attended the clinic shall be allowed to perform the duties of a medical doctor only in emergency situations when urgent medical assistance is needed, in case of epidemics or various types of diseases that may occur in any area, and only until a graduated medical doctor is available.

2. As a rule, all medical doctors within the Principality fall under the competence of Ministry of Interior, and must act in compliance with its decisions. Only in cases of emergency will they act in compliance with orders issued by other authorities. The manager of the hospital Danilo I shall also act as

an officer or head of the health sector in the Ministry. The Ministry, shall, within its means and abilities provide free medical care to people in all the surrounding areas. Certain towns, tribes and districts will be able to afford medical care by using surtaxes, with the approval of the State Council.

4. In the event of an infectious disease in his area of residence, the medical doctor in charge of the surrounding area is obliged to report at once the local authorities and Ministry of Interior, or if he deems it necessary, visit the endangered area, analyse in details the cause and level of escalation of the disease. Afterwards he shall inform everyone on the current situation and provide the best method to eradicate the disease.

From the Rules on the organisation of medical service

Pavićević, B, Raspopović, R, ur. Crnogorski zakonici 1796-1916, knj. II, Podgorica (Montenegrin Codes 1796-1916, Book II), Istorijjski institut Crne gore, 1998, pp. 114-142

PARLIAMENTARY GLOSSARY

Concession. "Concession basically represents a license, issued by a public authority to domestic and/or foreign legal entities and individuals for the purpose of performing certain activities or certain work under special conditions prescribed by law. It is also a special type of foreign investment when a state on its territory gives the right to a foreign partner (private or public company other countries) to invest and carry out appropriate economic activity by granting the partner special privileges for a limited time period. Activities are primarily related to the exploitation of natural resources, construction and use of infrastructure building, and the use of resources in general use or performance of activities of general interest. Concession relations between the concessionaire (the recipient of the concession) and the grantor (grantor of the concession) caused by the fact that some countries do not have natural resources, and are unable to initiate the dynamism and self-development. The concessionaire pays the grantor a price (tax and the corresponding part of the revenue generated activity that is the subject of concession relations) for the use of the concession. The subject of the concession is usually regulated by the law on concessions, while the mutual rights and obligations between the grantor and the concessionaire are governed by the Concession Agreement."¹

¹ Stevan Devetaković, Biljana Jovanović Gavrilović, Gojko Rikalović. "Nacionalna ekonomija", Centar za izdavačku djelatnost Ekonomskog fakulteta u Beogradu, 2010, str. 242

CALENDAR



1 December

- Chair of the Security and Defence Committee Mevludin Nuhodžić, Deputy Chair Snežana Jonica, and members Velizar Kaluđerović and Luidž Shkrela participated in the seminar titled: “Recent Developments and Strategic Priorities in Fostering Police Integrity in Montenegro “. During the meeting, the interlocutors stated that protection, affirmation and promotion of police officers’ reputation as well as strengthening of citizens’ confidence in police service remained imperative and precondition for achieving measurable results in this field.



- President of the Parliament of Montenegro Ranko Krivokapić, Head of the European Union Delegation to Montenegro Mitja Drobnič, presidents of the Democratic Party of Socialists, Socialist People’s Party, Positive Montenegro, DEMOS, Democratic Montenegro, United Reform Action - URA: Milo Đukanović, Srđan Milić, Darko Pajović, Miodrag Lekić, Aleksa Bečić and Žarko Rakčević and presidents of the Bosniak Party, FORCA, Albanian Alternative and Croatian Civic Initiative: Rafet Husović, Nazif Cungu, Gjergj Camaj and Marija Vučinović, and Vice President of the Social Democratic Party Raško Konjević attended the meeting of the parliamentary political entities, whose aim is overcoming political crisis and creating conditions for fair and democratic elections. During the meeting, the participants agreed to establish a working group that would be in charge of electoral legislation, national resources and media.

2 December

- Chair of the Security and Defence Committee Mevludin Nuhodžić, and members Obrad Stanišić, Velizar Kaluđerović, and Snežana Jonica participated in a round table dedicated to use of police powers during the October protest gatherings in Podgorica. In addition to them, the following also participated in

the round table: representatives of Ministry of Interior and Police Administration, Supreme Public Prosecutor’s Office, Council for Civilian Control of Police Operations, NGOs, Protector of Human Rights and Freedoms of Montenegro, as well as attorneys of the aggrieved citizens.

- Chair of the Gender Equality Committee Nada Drobšnjak met representatives of the Swedish Police from Stockholm Karin Antonsson and Anee Christine Meyer. The participants discussed the possibilities of future cooperation within the International project of the Swedish International Development Cooperation Agency (SIDA), Swedish Police and Kvinna till Kvinna Foundation, which should be implemented by the International Training Institute on Violence against Women, and include men and women from the civil society and state bodies in the region.



3 December

- Secretary General of the Parliament Siniša Stanković took part in the meeting of secretaries general of parliaments of the Western Balkan countries, held in Tirana, in the organisation of the OSCE Presence to Albania and the Albanian Parliament. The meeting was focused on the topics related to transparency and public participation in the legislative process.

4 December

- At the first meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, Milutin Simović and Spasoje Kovačević were elected co-chairs of the Working Group. Methodology and tasks that the Working Group should be devoted to were discussed.

7 December

- Chair of the Committee on International Relations and

CALENDAR



Emigrants Miodrag Vuković received Chair of the Committee on Economy of the Chamber of Deputies of the Congress of the Argentine Nation Hugo Maldonado. During the meeting, they particularly discussed emigrants from Montenegro, the majority of whom live in the Province of Chaco, northern Argentina. They jointly assessed that the two countries should continue strengthening their ties, by establishing the cooperation between the parliaments, encouraging cultural ties as well as ties between entrepreneurs and investors, and increase the exchange of goods.

- At the second meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, the level of implementation of electoral legislation has been analysed, with a special accent placed on Law on Election of Councillors and MPs and Law on Voters' Register.



- Vice President of the Parliament of Montenegro Milutin Simović received Hugo Maldonado, Chairperson of the Committee on Economy of the Chamber of Deputies of the Congress of the Argentine Nation. During the meeting, the interlocutors agreed on the need for a more intensive political and economic cooperation, especially with regard to opportunities for foreign investments offered by Montenegro. With regard to political relations, Vice President Simović informed his guest that there had been several high level visits between the two countries, which resulted in signing of numerous agreements. MP Maldonado emphasised that Argentina and Montenegro had traditionally good relations, as well as that the joint interests of both countries was to deepen the cooperation, especially with regard to economy, science and culture, with the same remark - that parliamentary relations needed to be developed and

strengthened through forming of friendship groups.



- President of the Parliament of Montenegro met Milisav Korać, Executive Director of the Union of Associations of Parents of Children and Youth with Disabilities "Our Initiative", Darko Mijušković, President of the Alliance of Organisation of the Deaf and Hard of Hearing and Danilo Popović and Azra Mučić, representatives of the Union of Civil War Invalids. During the meeting, the interlocutors discussed current issues, challenges, difficulties and possible models for solving the problems that persons with disabilities faced. The interlocutors referred to numerous prejudices that persons with disabilities faced, particularly when it comes to employment. President Krivokapić said that he expected a further progress on the path towards achieving better living conditions for persons with disabilities.



8 December

- At the third meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, members analysed the degree of implementation of the electoral legislation, with special regard to the Law on Funding of Political Parties and Election Campaigns, and activities relating to setting up the Agency for Prevention of Corruption.
- MPs Obrad Mišo Stanišić and Šefkija Murić

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participated in a Regional Conference titled "Results in using the EU pre-accession assistance in Montenegro 2007-2013", which took place in Budva. The Conference was dedicated to promotion of results so far in using IPA in financial perspective of 2007-2013, as well as to conveying of information on possibilities within IPA for the period 2014-2020 (so-called IPA II).



9 December

- MPs Predrag Sekulić and Danko Šarančić, took part in a one-day seminar titled: "Reform of the 2013 Common Agricultural Policy - impact on the accessing countries", organised by the European Parliament, in Brussels. Leading principles and elements of common agricultural policy were presented at the seminar: direct payments, single market organisation, rural development, horizontal legislation regulating the rules on financing, managing and monitoring the common agricultural policy and its perspectives in the future.
- At the fourth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, the level of implementation of electoral legislation has been analysed, with a special accent placed on the methodology implemented in the process of carrying out the census of population in the context of managing the voters' register.
- Committee on Human Rights and Freedoms and the Committee on Health, Labour and Social Welfare held a Conference on the occasion of marking the International Human Rights Day. Topic of the Conference was "It is my aspiration that health finally will be seen not as a blessing to be wished for, but as a human right to be fought for - Kofi Annan", in light of the signed Barcelona Declaration on Tuberculosis. The Conference was organised for the purpose of promoting the Barcelona Declaration, fight against

TB, raising awareness about this disease, patient support and their families, as well as the support to all actors dealing with prevention, diagnosis, and treatment of TB.



- Chair of the Committee on International Relations and Emigrants and Head of the Permanent Delegation of the Parliament of Montenegro to CEI PD Miodrag Vuković participated at the regular annual meeting of the CEI Parliamentary Assembly and meeting of the Committees on Political Affairs, held in Skopje from 9 to 11 December 2015, within the Macedonian presidency of the initiative. The following topics were discussed during the meeting: "Emigrant crisis as a global problem and a challenge: How realistic is just a regional solution (Europe, CEI, Western Balkans)?" and "Interconnection of the CEI region in the EU context."

10 December

- At the fifth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, the level of implementation of electoral legislation has been analysed, with a special accent placed on competences of local self-governments.
- Chair of the Committee on Economy, Finance and Budget Aleksandar Damjanović and members Veljko Zarubica, Zoran Jelić and Goran Tuponja paid a visit to the Parliament of the Kingdom of Sweden. During the visit to the Parliament of Sweden, members of the Parliament met with members of the Committee on Finance and the Committee on Taxation. The experiences in the work of the said committees were assessed as useful and applicable in the future work of the Committee on Economy, Finance and Budget, given the great influence that relevant committees of the Swedish Parliament had on the budgetary process and public finances.
- Committee on European Integration organised a

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public debate titled: “Montenegro and EU: Negotiations in the Field of Fishery”. During the discussion, participants of the debate presented challenges in the daily life of fishermen, expressing interest for reducing administrative barriers as well as plans for building fishery ports.



- Chair of the Committee on Human Rights and Freedoms Halil Duković took part in the conference “Migration and Refugee Crisis”, organised on the occasion of marking the International Human Rights Day by the Protector of Human Rights and Freedoms of Montenegro, Delegation of the European Union to Montenegro, OSCE Mission to Montenegro and NGO “Civic Alliance”. The following spoke at the conference: Duško Marković, Deputy Prime Minister of the Government of Montenegro, Šucko Baković, Protector of Human Rights and Freedoms of Montenegro, Mitja Drobnič, Head of the European Union Delegation to Montenegro, Janina Hrebickova, Head of the OSCE Mission to Montenegro, Mustafa Server Caylan, UNHCR representative to Montenegro, and Ivana Jelic, member of UN Human Rights Committee.

11 December

- At the sixth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, devices for electronic identification of voters have been presented by the representatives of the Ministry of Interior.
- Vice President of the Parliament Suljo Mustafić met in Sarajevo with Head of the BiH Delegation to the Parliamentary Assembly of the Council of Europe Senad Šepić. It was emphasised at the meeting that relations between Bosnia and Herzegovina and Montenegro were very good, friendly and developed in all areas. Mustafić stated that Montenegro had achieved significant results on the path of European

integration, particularly confirmed by NATO invitation. Head of the BiH Delegation to the Parliamentary Assembly of the Council of Europe Senad Šepić emphasised that regional cooperation and European integration represented the future of the region.

- President of the Parliament of Montenegro Ranko Krivokapić received Harry Richard James Kandou, Ambassador of the Republic of Indonesia to Montenegro. President Krivokapić stated that the visit represented a further step in maintaining and strengthening the current built relations and noted that Montenegro and Indonesia had good friendly relations at all levels, adding that there was a room for further strengthening, which would be used in the future period. Ambassador Harry Kandou welcomed the progress of Montenegro regarding the NATO Alliance invitation and expressed the support to Montenegro on its further European integration path.



- Member of the Committee on Economy, Finance and Budget Rešid Adrović participated in the Meeting of the Chairpersons of the Committees on Development held in Luxembourg. During the meeting, it was referred to the significance of the European Development Fund (EDF), as the key EU instrument for providing development assistance to the ACP (Africa, Caribbean, and Pacific) countries. In addition, the parliamentarians were informed about the activities that the European Union has undertaken in order to resolve the problem of the Syrian refugee crisis.

14 December

- At the Seventh meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, the analysis of the level of implementation of electoral legislation has been continued, with a

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detailed presentation of the manner of managing the voters register as well as the procedure conducted by the Ministry of Interior in the process of issuing identification documents.

- Aleksandar Damjanović, Chair of the Committee on Economy, Finance and Budget and Filip Vuković, member of the Committee participated in the Meeting of representatives of the eight parliaments-members of the Energy Community, during which the procedural preparations for establishing parliamentary plenum of the Energy Community were held. The participants of the meeting agreed on the work plan of the Plenum for the following year, draft Rules of Procedure of the Plenum and other issues related to functioning of this body. Meeting of the Plenum composes of 16 MEPs and 16 members of the eight parliaments-members of the Energy Community.



- Members of Delegation of the Parliament of Montenegro to Parliamentary Assembly of the Council of Europe (PACE) visited the Reception Centre for Foreigners in Spuž. The visit was organised on the occasion of marking 18 December - International Migrant Day, in order to be informed about the work, accommodation, and other capacities of the Reception Centre. During the visit, members of Delegation met with Dejan Bojić, Senior Police Inspector of I class at the Department for Foreigners, Visas, and Prevention of Illegal Migration at the Police Administration and Drago Petričević, Senior Police Inspector at the Reception Centre for Foreigners, who informed them on procedure of providing accommodation and duration of stay at the Reception Centre, as well as the manner of operations of this institution.
- Chair of the Committee on International Relations and Emigrants Miodrag Vuković received Ambassador of the Republic of Slovenia to

Montenegro Mitja Močnik. The interlocutors exchanged opinions on a number of current issues of regional importance and voiced mutual pleasure regarding a very meaningful bilateral cooperation. During the meeting, a special attention was devoted to parliamentary dimension of cooperation through working bodies, and particularly through the mechanism of existing friendship groups in both parliaments, whose intensifying should follow the quality of overall bilateral relations.

- Delegation of the Parliament of Montenegro composed of MPs: Miodrag Vuković, Suljo Mustfić, Rifat Rastoder and Dritan Abazović took part in the 25th session of the Igman Initiative in Sarajevo, devoted this year to the 20th anniversary of the Dayton Agreement as well as further perspective of the Western Balkans countries. The participants of the 25th session of the Igman Initiative agreed that the Western Balkans countries have been shaken by economic and security crises, requiring serious and immediate attention and active joint approach of political actors in the regional countries, but also the international partners of the European Union and NATO. Additionally, the participants of the Conference agreed that it was necessary to continue strengthening the rule of law and observing human rights and freedoms in all regional states, as well as active bilateral and multilateral cooperation, which has been a necessary pre-condition for overcoming crises, including the current refugee crisis.



15 December

- At the eighth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, members discussed the activities implemented by the State Election Commission with regard to the implementation of the electoral legislation. A special accent of the meeting was devoted to the oversight role that the State Election Commission had

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according to the Law on Voters' Register.

- Deputy Chair of the Security and Defence Committee Snežana Jonica and member of the Committee Radivoje Nikčević participated in the Regional parliamentary roundtable on overseeing intelligence services in the Western Balkans, which was held in Ljubljana. Through the interactive discussion of participants, "Regional parliamentary roundtable on overseeing intelligence services in the Western Balkans" provided a framework for the exchange of lessons learned, best practices and challenges that the participating countries had faced in the process of implementing the parliamentary oversight in the above areas and gave a contribution for finding a model for its improvement.

16 December

- At the ninth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, members continued the analysis of the degree of implementation of the electoral legislation, with special regard to competencies of the local self-government units relating to constituting bodies of the local communities.
- MPs Rešad Sijarić and Predrag Sekulić participated in the conference "A comprehensive humanitarian and political response to the migration and refugee crisis in Europe", which took place in the National Assembly of France in Paris. Two sessions were held during the Conference, on the following topics: "Short- and medium-term concerns and potential solutions" and "Long-term solutions and co-operation with countries of origin and first asylum".



- The Eleventh meeting of the Stabilisation and Association Parliamentary Committee, which gathers members of the European Parliament and the Parliament of Montenegro, took place in Strasbourg on 16 and 17 December. During the meeting, Dynamics of negotiations between Montenegro and the EU were

positively assessed, and it was pointed out to the need for resolving open issues particularly in the area of rule of law and electoral legislation. The meeting was also marked by a discussion on the topic of sustainable development, protection of the environment and fiscal economy - particularly from the aspect of tax evasion at global and national level.

17 December

- Secretary General of the Parliament of Montenegro Siniša Stanković met with Secretary General of the Parliament of Kosovo Ismet Krasnići and his associates. During the meeting, organisational structures of the parliaments were presented and opinions on the manner of operations of the services were exchanged. Bearing in mind that the drafting of text of working version of the Law on the Parliament of Montenegro was envisaged by the 2015 Action Plan for Strengthening the Legislative and Oversight Role of the Parliament of Montenegro, the interlocutors discussed the Law on the Parliament of Kosovo, which is in the preparation stage. Secretary General Krasnići pointed out the most significant aspects of this law, primarily from the aspect of financial autonomy of the parliament.



- At the tenth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, the Performance Report of the Working Group was determined, and will be submitted to presidents of parliamentary parties.

23 December

- At the meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, President of the Parliament of Montenegro informed the members of the working group with the items discussed at the meeting of heads of political parties, in which participants considered the performance report of the working group (covering the period from 4 to 18

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December 2015), as well as the future tasks of the working group.

27 December

- Vice President of the Parliament of Montenegro Suljo Mustafić participated in a traditional annual meeting of emigrants originating from Montenegro, organised in Slovenia by the society "Izvor" from Kranj. Mustafić emphasised that our emigrants carry a great potential which may be of assistance the state in all areas, and that they have always participated in all positive regulations. He added that Emigrants' contribution to the restoration of independence is extremely important, but also, they have helped their homeland through other activities - in the field of humanitarian work, but primarily through substantial financial resources which they bring and leave every year during their stay in Montenegro.

28 December

- At the eleventh meeting, members of the Working Group of Parliamentary Dialogue on Preparing Free Elections, in presence of the member of the Senate of the State Audit Institution Nikola Kovačević, considered the activities and proposals related to implementation of the electoral legislation from the viewpoint of the State Audit Institution, with special emphasis on the Law on Funding of Political Parties and Election Campaigns.
- President of the Parliament of Montenegro Ranko Krivokapić presented certificates to students who had been attending the educational programme of the Parliament of Montenegro - Democracy workshops "Barbara Pramer" in the period June - December 2015. On the occasion, representatives of 33 Montenegrin elementary schools received certificates on behalf of 1829 students who participated in the cycle. From the start of realisation of the programme in October 2012 until today, over 16 000 students from 112 Montenegrin elementary schools and all Montenegrin municipalities attended the workshop. Following the award presentation, students, teachers and all the invitees had an opportunity to see the exhibition of drawings made by students from Elementary schools "Božidar Vuković Podgoričanin" and "Pavle Rovinski" on 31 October 2015, on the occasion of marking the Day of Montenegrin Parliamentarism.

29 December

- At the twelfth meeting of the Working Group of

Parliamentary Dialogue on Preparing Free Elections, a preliminary work plan for January 2016 has been established. The Work Plan, whose baseline is founded on the individual proposals of members of the Working Group, places a special focus on the control of using state resources and media, as well as following the implementation of activities and duties of institutions in charge of the implementation of the electoral legislation.

- Vice President Mustafić participated in the round-table dedicated to the Draft Law on Cooperation of Montenegro with Diaspora, organised by Ministry of Foreign Affairs and European Integration, with support by the Capacity Development Programme (CDP), which is aimed at creating a quality and comprehensive legal framework.

30 December

- Traditionally, the Parliament of Montenegro organised for the end of 2015, a ceremony of presenting awards to the best civil servants and state employees.



- At the the thirteenth meeting of the Working Group of Parliamentary Dialogue on Preparing Free Elections, Draft manual on the use of devices for electronic identification of voters has been presented by the representatives of the Ministry of Interior. Aside from representatives of the Ministry of Interior, the meeting was attended by representatives of the State Election Commission.
- President Krivokapić received the most successful young athletes, a chess player and a pianist of Montenegro. The meeting was attended by young people who are the most successful in their professions: Gala Dulović, Kristina Rakočević, Danilo Pantić, Tijana Blagojević i Teodora Mitrović. It was noted, that all athletes, chess player and young artist need the support of the state in their work.